# Comprehensive **Annual Financial** Report

for the fiscal year ended June 30, 2016

Prepared by the Financial Services Division under the direction of Roberta Broeker, CPA, Chief Financial Officer and Brenda Morris, CPA, Financial Services Director

> Missouri Department of Transportation 105 West Capitol Avenue Jefferson City, MO 65102 573-526-8106



an agency of the State of Missouri

# **Table of Contents**

	Page
Introductory Section	
Letter of Transmittal	7
Principal Officials	12
Organizational Chart	13
Financial Section	
Independent Auditors' Report on Financial Statements and Supplementary Information	17
Management's Discussion and Analysis	22
Basic Financial Statements	
Government-wide Financial Statements	
Statements of Net Position	36
Statements of Activities	37
Fund Financial Statements	
Governmental Funds	
Balance Sheets	40
Reconciliation of the Governmental Funds Balance Sheets to the Statements of Net Position	43
Statements of Revenues, Expenditures and Changes in Fund Balances	44
Reconciliation of the Governmental Funds Statements of Revenues, Expenditures and Changes in Fund Balances to the Statements of Activities	47
Proprietary Funds	
Statements of Net Position	48
Statements of Revenues, Expenses and Changes in Net Position	49
Statements of Cash Flows	50
Fiduciary Funds	
Statements of Assets and Liabilities – Agency Fund	51
Index for the Notes to the Financial Statements	55
Required Supplementary Information	
Budgetary Comparison Schedules – State Highways and Transportation Department Fund	82
Budgetary Comparison Schedules – State Road Fund	83
Budget Basis to GAAP Reconciliations and Disclosure	84
Schedule of Proportionate Share of Net Pension Liability (NPL)	85
Schedule of Pension Contributions	85
Schedule of Funding Progress – Other Post-Employment Benefits	86
Combining Financial Statements	
Nonmajor Governmental Funds	
Combining Balance Sheets	88
Combining Statements of Revenues, Expenditures and Changes in Fund Balances	90
Proprietary Funds – Internal Service	
Combining Statements of Net Position	94
Combining Statements of Revenues, Expenses and Changes in Net Position	95
Combining Statements of Cash Flows	96

# **Table of Contents**

## (continued)

	Page
Fiduciary Funds – Agency	
Combining Statements of Assets and Liabilities	99
Combining Statements of Changes in Assets and Liabilities	100
Budgetary Comparison Schedules and Reconciliations – Debt Service and Nonmajor Governmental Funds	
Budgetary Comparison Schedule and Reconciliation – State Road Bond Fund	104
Budgetary Comparison Schedule and Reconciliation – Multimodal Federal Fund	105
Budgetary Comparison Schedule and Reconciliation – State Transportation Fund	106
Budgetary Comparison Schedule and Reconciliation – Aviation Trust Fund	107
Budgetary Comparison Schedule and Reconciliation – State Transportation Assistance Revolving Fund	108
Budgetary Comparison Schedule and Reconciliation – Motor Carrier Services (MCS) Federal Fund	109
Budgetary Comparison Schedule and Reconciliation – Grade Crossing Safety Fund	110
Budgetary Comparison Schedule and Reconciliation – Railroad Expense Fund	111
Budgetary Comparison Schedule and Reconciliation – Highway Safety Fund	112
Budgetary Comparison Schedule and Reconciliation – Motorcycle Safety Fund	113
Statistical Section	
Index and Overview Statistical Section	117
Financial Trends	119
Revenue Capacity	126
Debt Capacity	130
Demographic and Economic Information	134
Operating Information	138
Other Information	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	147



This page intentionally left blank



This page intentionally left blank



105 West Capitol AvenueP.O. Box 270Jefferson City, Missouri 65102

**Missouri Department of Transportation** 

Patrick K. McKenna, Director

1.888.ASK MODOT (275.6636)

September 28, 2016

The Honorable Jay Nixon, Governor Members of the Missouri Legislature Members of the Missouri Highways and Transportation Commission Citizens of the State of Missouri

The Missouri Department of Transportation (MoDOT or the Department) is pleased to submit the Comprehensive Annual Financial Report (CAFR) of the Department for the fiscal year ended June 30, 2016.

Revised Statutes of Missouri, Section 21.795, require the Department, an agency of the state of Missouri, to have a financial statement audit performed annually by an independent certified public accountant. In fulfillment of this requirement, as well as bond requirements, the Department prepared this CAFR and contracted with the independent auditing firm of RubinBrown, LLP to audit the financial statements.

The objective of the independent audit is to provide reasonable assurance the financial statements are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion and that the Department's financial statements for the fiscal year ended June 30, 2016, are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America (GAAP). Their report is presented as the first component in the financial section of this report.

GAAP requires management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis. This letter of transmittal is designed to complement Management's Discussion and Analysis, which can be found immediately following the report of the independent auditors, and should be read in conjunction with it.

The CAFR comprises all funds from which MoDOT spends including certain other state agencies' spending as allowed by Missouri law. Only MoDOT appropriations are reported for other state of Missouri funds. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Department.

To provide a reasonable basis for making these representations, the Department has established a comprehensive internal control framework designed to protect the Department's assets from loss, theft or misuse and to compile reliable information for the preparation of the financial statements in conformity with GAAP. The Department's internal control includes both automated controls, which are an integral component of the financial accounting system, and comprehensive policies and procedures. In addition, the Department's Audits and Investigations Division is an independent audit unit that performs audits of the various districts and divisions of the Department.

Because the cost of internal controls should not outweigh their benefits, the Department's comprehensive framework of internal control has been designed to provide reasonable rather than absolute assurance that the financial statements are free from material misstatements.

To the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds. All disclosures necessary to enable the reader to gain an understanding of the Department's financial activities have been included.

The Honorable Jay Nixon, Governor
Members of the Missouri Legislature
Members of the Missouri Highways and Transportation Commission
Citizens of the State of Missouri

#### **Profile of the Department**

MoDOT works to provide a world-class transportation experience that delights our customers and promotes a prosperous Missouri. The Department is responsible for designing, building, operating and maintaining Missouri's transportation system - the seventh largest in the United States with approximately 33,873 miles of highway and 10,394 bridges. The Department also works to improve airports, river ports, railroads, public transit systems and pedestrian and bicycle travel.

In 1979, voters of the State passed a constitutional amendment merging the State Highway Department with the Department of Transportation, becoming the Missouri Highways and Transportation Department. In 1996, the Missouri Highways and Transportation Department became the Missouri Department of Transportation by legislative action. The Missouri Highways and Transportation Commission (MHTC or Commission), a six-member bipartisan board, governs the Department. Commission members are appointed by the governor and are confirmed by the Missouri Senate. No more than three commission members may be of the same political party. The Commission appoints the MoDOT director.

The Commission is responsible for the annual update of the Department's five-year Statewide Transportation Improvement Program (STIP) and awards contracts for highway projects. The Commission has authority to issue bonds secured by highway revenues.

As shown on the organizational chart following this letter, the Department is organized by divisions and districts. The divisions represent a variety of disciplines and provide direction and oversight of the activities in the districts and support to the Department. These activities include the design and construction of highways and facilities, transportation planning including the five-year STIP, maintenance and safety of the existing highway system and activities related to other modes of transportation, such as aviation, railways, river ports, freight, transit, and bicycle and pedestrian facilities. The districts represent seven geographical regions of the state of Missouri and are responsible for providing projects and services to the citizens of Missouri.

#### **Budgetary Controls**

The Commission approves the appropriation request submitted to the State Legislature for all governmental funds reported by MoDOT with the exception of those funds appropriated to other state agencies and to the Office of Administration for certain fringe benefits. The request is developed with input from the districts and divisions. The legal authority of the State Road Fund budget and any related amendments is the Commission. The legal authority for all other funds rests with the Legislature who takes action on appropriation requests between January and May for the subsequent year's appropriations.

The Department relies on the statewide accounting system to control total expenditures by appropriation utilizing features in the system to ensure budgetary compliance. An additional budgetary control in place includes management using reports to monitor spending by program, division or appropriation.

#### **Missouri Economy**

Missouri's transportation system impacts the state's economy. Missouri businesses depend on our roadways, railways, waterways and airports to move their products and services both nationally and globally. An efficient, well-connected transportation system helps attract new businesses to our communities and helps existing businesses maintain a competitive edge with easy customer access, minimal shipping costs and strong links to a diverse workforce. The Department believes investments in transportation should create jobs and provide opportunities for advancement to all Missouri citizens.

Missouri employment continues to show slight growth. Per the Bureau of Labor Statistics, United States Department of Labor, in fiscal year 2016, the unemployment rate continued to decline to 4.7 percent in June 2016. This compares to an unemployment rate of 5.0 percent in June 2015. Compared to the national trend, the Missouri unemployment rate declined less than the United States rate and ended 0.2 percentage points lower in June of 2016 than the national rate of 4.9 percent. Employment gains occurred over the previous year in most areas including construction, finance, professional and business services, educational and health services, leisure and hospitality and government. Personal

The Honorable Jay Nixon, Governor Members of the Missouri Legislature Members of the Missouri Highways and Transportation Commission Citizens of the State of Missouri

income in the first quarter of 2016 is continuing to show steady growth at 4.1 percent over the previous year. Consumer confidence decreased in fiscal year 2016, which indicates that consumers continue to be cautious about making purchases.

MoDOT contributes to the economy in the areas of job creation, personal income growth and new value added to the economy. Based on the 2016-2020 STIP investment of \$3,040.7 million, an analysis estimates that on average, each year the plan creates 2,836 additional jobs with an average salary of \$53,074, \$150.5 million in new personal income and \$188.1 million in new value added to the economy. By comparison, the analysis of the 2015-2019 STIP investment of \$3,468.1 million estimates 3,946 jobs with an average salary of \$51,477, \$203.1 million in new personal income and \$247.8 million in new value added to the economy. The smaller transportation investment in this 2016-2020 STIP supports fewer jobs and has a smaller return per dollar invested. These statistics show the impact to the economy because the STIP has fewer projects and the projects are focused on maintaining the system versus expanding the system. Maintaining the system projects, such as bridge replacements, have a smaller economic impact than expansion projects, such as new interchanges. The 2017-2021 STIP investment will be \$3,970.0 million, which should increase the economic return.

Federal funds are the largest source of transportation revenue. The Department's share of state fuel tax receipts, the second largest revenue source, increased 3.4 percent in 2016. The 2016 state fuel tax receipts are still 1.7 percent lower than in 2008, the year with the highest collections in the last decade. Lower fuel prices have led to people driving more and purchasing more fuel. The motor fuel tax rate was last raised in 1996 and is not indexed to keep pace with inflation. Motor vehicle and driver licensing fees increased 3.4 percent from 2015. Vehicle and driver licensing fees, similar to motor fuel taxes, are not indexed to keep pace with inflation and for most annual registration fees no increases have occurred since 1984. Motor vehicle sales tax receipts increased 4.6 percent from 2015. Overall, state revenues for the Department increased 3.8 percent in 2016 compared to 2015.

In December 2015, Congress passed the Fixing America's Surface Transportation (FAST) Act, which is a five-year, \$305.0 billion transportation bill for the nation's transportation projects. Prior to the FAST Act, Congress had not passed a long-term highway authorization act since 2005. The FAST Act is funded with receipts into the Highway Trust Fund, a transfer of \$24.0 billion from the General Fund and additional funding offsets to pay for the bill. Despite the good news of a five-year transportation bill, Congress still needs to find a long-term source of transportation revenue to support the nation's infrastructure needs.

#### Construction

Missouri's 2017-2021 STIP was approved by the Commission in July 2016. The STIP totals \$3,970.0 million and remains maintenance-focused, in an effort to maintain Missouri's transportation system in its current condition. The Missouri legislature in 2000, and Missouri voters in 2004, approved bonding authority that directed MoDOT to sell bonds and use the proceeds to improve roads and bridges. Missouri's major roads went from 47.4 percent in good condition in 2004 to 90.4 percent as of December 2015. Minor, less traveled roads are 78.1 percent in good condition as of December 2015, a significant improvement from December 2012 when only 69.3 percent were in good condition. The condition of Missouri's bridges steadily improved during the five years of the Safe and Sound Bridge Improvement Program, a program to replace or rehabilitate 802 bridges throughout the state; however, that trend has reversed as the number of bridges in good condition has been declining since fiscal year 2012.

During 2016, the I-64 Daniel Boone Bridge design-build project costing \$125.0 million was completed. The project was needed to maintain the existing system by constructing a new bridge over the Missouri River between St. Louis and St. Charles counties to replace an aging structure. The bridge being replaced was built in the mid-1930s.

Also completed in 2016 was the Manchester Bridge project. Located in Jackson County, this project replaced the I-70 bridges over Manchester Trafficway, the Blue River and an adjacent rail yard. Built in the late 1950s, the I-70 bridges were among the earliest pieces of interstate construction in western Missouri and needed frequent maintenance and extensive repairs.

In July 2014, construction began to replace the U.S. Route 69 Bridges over the Missouri River between Platte County, Missouri and Wyandotte County, Kansas. The project cost of \$79.0 million will be split with the state of Kansas. The

The Honorable Jay Nixon, Governor
Members of the Missouri Legislature
Members of the Missouri Highways and Transportation Commission
Citizens of the State of Missouri

southbound U.S. Route 69 Bridge, referred to as the Fairfax Bridge, was built in 1933. The northbound U.S. Route 69 Bridge, referred to as the Platte Purchase Bridge, was built in 1957. Both were built for the vehicles used at the time they were constructed, and not for the heavy loads and high volume of truck traffic found today in this industrial zone. The new bridges will be opened for traffic by December 2016.

MoDOT began construction in September 2014 on a project that will convert U.S. Route 60 to a freeway between Greene County Farm Road 241 west of Rogersville and Chicory Road east of Rogersville. This \$35.0 million project was awarded in June 2014 and will be completed by December 2016.

The Columbia I-70 Bridges project cost \$18.0 million to replace three bridges over local streets in Columbia. The I-70 bridges cross over Business Loop 70/West Boulevard, Garth Avenue, and MO Route 763/Rangeline Street. The project was awarded in June 2015, with construction starting in August 2015. The project was completed in August 2016.

The Route 141 at I-44 Improvement Design-Build project costing \$22.0 million was awarded in January 2016. The project will improve connections at the Interstate 44/Route 141 interchange as well as at Route 141 and Vance Road. Construction began in June 2016 and will be completed by June 2018.

#### **Long-term Financial Planning**

The Department's 2017 budget, \$2.1 billion, approved by the Commission in June, is approximately \$18.1 million less than the Department's 2016 budget, with amendments. The construction program over the last several years has been smaller than previous years. The fiscal year 2017 budget reflects the cash expenditures associated with that smaller program. Starting in fiscal year 2017 and continuing for the next several years, the program will grow to ensure all federal funds allocated to Missouri are invested in the transportation system. The multi-year FAST Act significantly lessened the federal funds reimbursement risk that Missouri and all states faced during the lengthy period when the nation did not have a long-term federal transportation bill. In the coming years, the Department plans to spend down the cash balance in the State Road Fund to fully match the federal funds allocated to Missouri.

The Department projects the annual construction program will be \$700.0 million in 2017, \$775.0 million in fiscal years 2018 and 2019 and \$860.0 million in subsequent years. As the program increases, the associated budget will also increase. Even with the higher contractor awards, the funds will be focused on maintaining the current transportation system.

#### Other Information

The Department is required to undergo an annual Single Audit in accordance with the provisions of the Single Audit Act Amendments of 1996 and the Office of Management and Budget published 2 CFR (Code of Federal Regulations) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. The Department's information will be included in the state of Missouri's Single Audit for the fiscal year ended June 30, 2016.

#### Acknowledgements

This CAFR is published to demonstrate our intention to maintain the highest quality standards of public accountability. This report could not have been published without the dedicated efforts of MoDOT employees. The commitment and professionalism of the Financial Services Division staff contributed significantly to the timely preparation of the 2016 report.

Respectfully submitted,

Patrick K. McKen

Director

Roberta Broeker, CPA Chief Financial Officer



This page intentionally left blank

### **Principal Officials**

as of June 30, 2016

_						
	$\sim$ r	nı	nı	SS	. 10	ı

Gregg C. Smith Chairman Stephen R. Miller\* Vice Chair Michael B. Pace\* Member Michael T. Waters, Jr. Member Mary E. Nelson Member John W. Briscoe Member Pamela Harlan Secretary

#### **MoDOT**

Patrick K. McKenna Director Ed Hassinger Chief Engineer Roberta Broeker Chief Financial Officer Assistant Chief Engineer Kathy Harvey Rich Tiemeyer Chief Counsel Bill Rogers Audits and Investigations Director

Dennis Heckman State Bridge Engineer

**David Ahlvers** State Construction and Materials Engineer

**Communications Director** Fay Fleming Eric Schroeter State Design Engineer

Rudy Nickens **Equal Opportunity and Diversity Director** 

Lester Woods External Civil Rights Director Financial Services Director Brenda Morris Debbie Rickard General Services Director Jay Wunderlich Governmental Relations Director Micki Knudsen **Human Resources Director** Information Systems Director Beth Ring Becky Allmeroth State Maintenance Engineer Scott Marion Motor Carrier Services Director Michelle Teel **Multimodal Operations Director** Jeff Padgett Risk and Benefits Management Director State Traffic and Highway Safety Engineer Eileen Rackers Machelle Watkins Transportation Planning Director

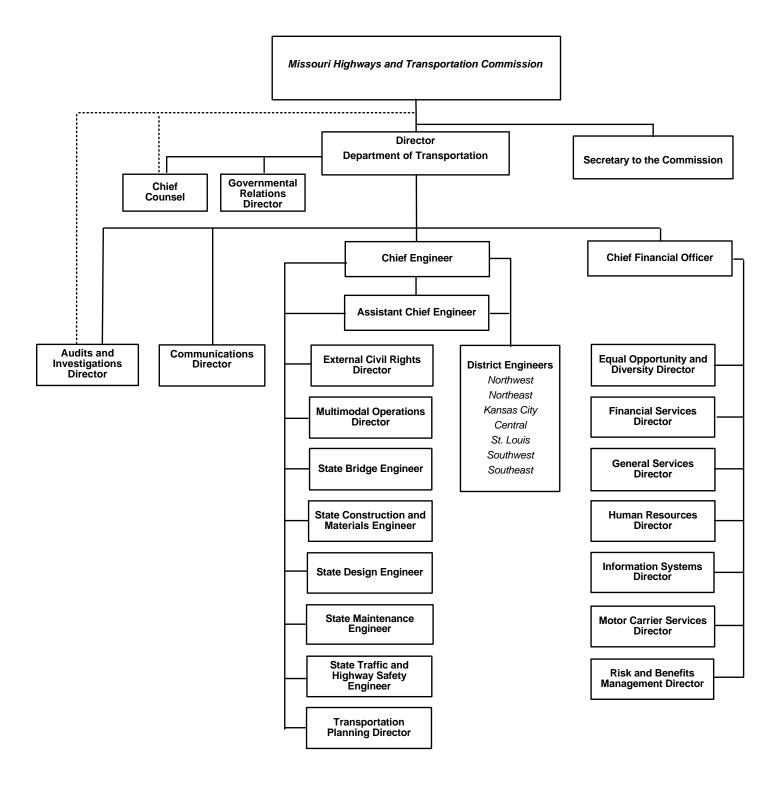
#### **Districts**

Don Wichern Northwest District Engineer Paula Gough Northeast District Engineer Dan Niec Kansas City District Engineer Dave Silvester Central District Engineer Grea Horn St. Louis District Engineer Rebecca Baltz Southwest District Engineer Mark Shelton Southeast District Engineer

<sup>\*</sup>Commissioner Michael B. Pace was elected Vice Chair at the July 7, 2016 Commission meeting to fill the vacancy left by Commissioner Stephen R. Miller when he resigned on July 1, 2016.

## **Organizational Chart**

June 30, 2016





This page intentionally left blank



This page intentionally left blank



#### **Independent Auditors' Report**

RubinBrown LLP
Certified Public Accountants
& Business Consultants

One North Brentwood Saint Louis, MO 63105

T 314.290.3300 F 314.290.3400

W rubinbrown.com
E info@rubinbrown.com

Missouri Highways and Transportation Commission Missouri Department of Transportation Jefferson City, Missouri

#### **Report On The Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Missouri Department of Transportation (the Department) as of and for the years ended June 30, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

#### Management's Responsibility For The Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Missouri Department of Transportation as of June 30, 2016 and 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Financial Reporting Entity

As discussed in Note 1, the financial statements of the Missouri Department of Transportation are intended to present the financial position, the changes in financial position and cash flows, where applicable, of only that portion of the governmental activities, each major fund and the aggregate remaining fund information of the state of Missouri that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the state of Missouri as of June 30, 2016 and 2015, and the changes in its financial position and cash flows, where applicable, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

#### Emphasis Of Matter Relating To Restatement

As discussed in Note 14, the 2015 financial statements have been restated to correct errors in infrastructure in progress, infrastructure and infrastructure depreciation. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 22 through 33, the Budgetary Comparison Schedules on pages 82 through 84, the Schedule of Proportionate Share of Net Pension Liability and the Schedule of Pension Contributions on page 85, and the Schedule of Funding Progress -Other Post-Employment Benefits on page 86 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The combining financial statements, the budgetary comparison schedules and reconciliations — debt service and nonmajor governmental funds and the introductory and statistical sections listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required By Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 28, 2016 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Department's internal control over financial reporting and compliance.

September 28, 2016

RulinBrown LLP



This page intentionally left blank

# Management's Discussion and Analysis

## **Management's Discussion and Analysis**

The following section of our annual financial report presents our discussion and analysis of the Department's (or MoDOT's) financial performance during the year. It is intended to assist you in understanding how the various statements relate to each other and provide an objective and easily readable analysis of the Department's financial activities based on currently known facts, decisions and conditions. We encourage readers to consider the information presented here in conjunction with the letter of transmittal included in the introductory section and information presented in the Department's financial statements and notes, which follow this section. MoDOT implemented GASB Statement 72, Fair Value Measurement and Application, in fiscal year 2016. This statement clarifies the definition of fair value; establishes general principles for measuring fair value; and establishes standards of accounting and reporting assets and liabilities measured at fair value. MoDOT also implemented GASB Statement 82, Pension Issues – an Amendment of GASB Statements 67, 68, and 73, in fiscal year 2016. This statement clarifies the definition of covered payroll and requires the presentation of covered payroll within the Required Supplementary Information. The notes to the financial statements provide more detail.

#### FINANCIAL HIGHLIGHTS

#### Government-wide Highlights

- The net position of the Department at the close of the fiscal year was \$27.0 billion compared to \$26.6 billion at 2015. The department's net position increased 1.7 percent compared to a decrease of 3.1 percent in fiscal year 2015 from 2014. Of the fiscal year 2016 and 2015 amounts, \$0.4 billion and \$0.5 billion, respectively, are negative unrestricted amounts which are offset by the department's investment in capital assets. The inclusion of the net pension liability starting in fiscal year 2015 is the reason for the negative unrestricted amount.
- The majority of the Department's assets are capital assets, which totaled \$29.9 billion and \$29.7 billion for fiscal years 2016 and 2015, respectively. This represents a 0.7 percent increase for both 2016 from 2015 and 2015 from 2014. A smaller construction program resulted in only a slight increase in capital assets.
- Non-current liabilities of the Department total \$3.9 billion at June 30, 2016 compared to \$4.1 billion at June 30, 2015, a \$0.2 billion decrease. Current bond debt payments are less after the refunding that occurred in fiscal year 2014. Fiscal year 2015 compared to 2014 had a \$0.9 billion increase. This increase is the addition of the net pension liability that was added in fiscal year 2015.

#### **Fund Highlights**

- As of the close of the fiscal year, the Department's governmental funds combined ending fund balances for both fiscal years 2016 and 2015 is \$1.0 billion. From fiscal year 2015 to 2014, a decrease of \$0.1 billion occurred.
- For fiscal years 2016 and 2015, approximately 96.0 percent of the Department's governmental fund balances are available for spending at the Department's discretion in accordance with the purpose of the funds. The nonspendable fund balance related to inventories increased from \$37.6 million in fiscal year 2015 to \$39.6 million in fiscal year 2016. Because of the mild winter, inventory balances for winter materials were higher since less materials were used fighting snow and ice.
- The *proprietary funds* reported combined net position of \$34.1 million at the close of the fiscal year, compared to \$34.0 million in 2015. Restricted investments at the close of both years totaled \$0.3 million, resulting in unrestricted net position of \$33.8 million and \$33.7 million for fiscal years 2016 and 2015, respectively.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is an introduction to the Department's basic financial statements, which include three components: (1) **government-wide financial statements**, (2) **fund financial statements** and (3) **notes to the financial statements**. This section also contains required supplementary information and combining financial statements.

#### Government-wide Financial Statements (Reporting the Department as a Whole)

The government-wide financial statements are designed to provide readers an overall picture of the Department's financial position. The statements provide both current and noncurrent information about the Department's financial status, which assists the reader in assessing the Department's economic condition at the end of the fiscal year. These statements are prepared using the economic resources measurement focus and the accrual basis of accounting, which are similar to methods followed by most private-sector businesses. These statements take into account all of the current year's revenues and expenses, even if the related cash has not been received or paid. The government-wide financial statements include two statements: the Statements of Net Position and the Statements of Activities. These statements take a much longer view of the Department's finances than do the fund-level statements.

- The Statements of Net Position combine and consolidate all of the Department's assets and deferred outflows and liabilities and deferred inflows, except fiduciary funds, with the difference between the two reported as "net position". This includes current financial resources, capital assets and long-term obligations. Over time, increases or decreases in net position indicate whether the Department's financial health is improving or deteriorating, respectively. Fiduciary fund resources are not reported as they are not available to support Department programs.
- The Statements of Activities present information showing how the Department's net position changed during the fiscal year. The Department reports changes in net position as soon as the event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statements for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

The Department's basic services are reported as governmental activities, including administration; fleet, facilities and information systems; maintenance; construction; other modal systems; and other activities. Taxes, fees and federal grants finance most of these activities.

This report includes two schedules that reconcile the amounts reported on the governmental fund financial statements (prepared using the modified accrual basis of accounting and current financial resources measurement focus) with the governmental activities on the appropriate government-wide statements (prepared using the accrual basis of accounting and economic resources measurement focus). The following summarizes the impact of utilizing GASB Statement 34 reporting:

- Other long-term assets that are not available to pay for current period expenditures are not reported on governmental fund statements.
- Internal service fund activities are reported as governmental activities on the government-wide statements, but reported separately as proprietary funds in the fund financial statements.
- Unless currently due and payable, long-term liabilities, such as capital lease obligations, compensated absences and others, appear as liabilities only on the government-wide statements.
- Capital outlay spending results in capital assets on the government-wide statements, but is reported as expenditures on the
  governmental fund statements.
- Bond, note and capital lease issuances result in liabilities on the government-wide statements, but are recorded as other financing sources on the governmental fund statements.
- Certain other outlays represent either increases or decreases in liabilities on the government-wide statements, but are reported as expenditures on the governmental fund statements.

Deferred inflows and outflows of resources are related to transactions that have occurred but are not yet recognized in the financial statements as revenues or expenditures.

#### Fund Financial Statements (Reporting the Department's Major Funds)

The fund financial statements provide detailed information about the major individual funds. A fund is an accounting entity with a self-balancing set of accounts the Department uses to keep track of specific sources of funding and spending for a particular purpose. The Department, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal and contractual requirements. All of the funds of the Department can be divided into three categories: governmental funds, proprietary funds and fiduciary funds. It is important to note these fund categories use different accounting approaches and should be interpreted differently.

• Governmental Funds Most of the basic services provided by the Department are reported in governmental funds. Reporting focuses on how financial resources flow in and out of the funds, and amounts remaining at year-end for future spending. Governmental funds are accounted for using the modified accrual basis of accounting, which measures cash and other assets that can be readily converted to cash. These statements provide a detailed short-term view of the Department's general governmental operations and the basic services it provides. This information should help determine whether there are more or less current financial resources available for the Department's current needs. Because the focus of governmental fund financial statements is narrower than that of government-wide financial statements, it is useful to compare these statements with the governmental activities information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund Balance Sheets and the governmental fund Statements of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate a comparison between governmental funds and governmental activities in the government-wide statements. These reconciliations are presented on the page immediately following the governmental fund financial statements.

The Department reports three major governmental funds. Information is presented separately in the governmental funds Balance Sheets and the governmental funds Statements of Revenues, Expenditures and Changes in Fund Balances for the State Highways and Transportation Department Fund (Highway Fund), the State Road Fund (Road Fund) and the State Road Bond Fund. The Highway and Road funds are special revenue funds used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The State Road Bond Fund is a debt service fund, which was constitutionally established to receive monies from the state's motor vehicle sales tax and is used to fund the repayment of bonds. Data from other funds are combined into a single, aggregated presentation as nonmajor governmental funds. Examples of the nonmajor funds include statutorily established funds for multimodal activities. Individual fund data for each of these nonmajor governmental funds is provided within combining financial statements following the Notes to the Financial Statements.

• **Proprietary Funds** When the Department charges customers for some of the services it provides, whether to outside customers, other agencies, or to units within the Department, these funds are reported in proprietary funds. These funds are used to show activities that operate more like those found in the private sector and utilize full accrual accounting, like the government-wide statements.

The Department has two internal service funds: Missouri Highways and Transportation Commission (MHTC) Self Insurance Plan and the MoDOT and Missouri State Highway Patrol (MSHP) Medical and Life Insurance Plan. Individual data for each of these funds is provided within the combining financial statements following the Notes to the Financial Statements. Internal service fund activities are reported as governmental activities on the government-wide statements with eliminations made to remove the effect of the interfund activity.

• **Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the Department. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Department's activities. These agency funds account for monies held on behalf of various political subdivisions and other interested parties.

#### Notes to the Financial Statements

The *Notes to the Financial Statements* provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements, which discuss particular accounts in more detail, can be found immediately following the fiduciary funds Statements of Assets and Liabilities.

#### Required Supplementary Information

A section of *Required Supplementary Information* follows the Notes to the Financial Statements. This section includes budgetary comparisons and a separate reconciliation between the fund balances for budgetary purposes and the fund balances as presented for the major special revenue funds in the governmental fund financial statements. The Budgetary Comparison has been provided for the Department's two major special revenue funds to demonstrate compliance with this budget. The legal authority for approval of the Department's budget and amendments for all funds, except the Road Fund, rests with the State Legislature. The authority for the Road Fund rests with the Commission.

Also included are schedules that report information about the pension plan liability, contributions and the funding progress of the MoDOT and MSHP Medical and Life Insurance Plan.

#### **Combining Statements**

The Combining Statements section presents statements reporting individual and total columns for nonmajor governmental funds, proprietary (internal service) funds and fiduciary (agency) funds. This information is presented only in summary form in the basic financial statements.

#### **Budgetary Comparison Schedules and Reconciliations**

The Budgetary Comparison Schedules and Reconciliations section includes budgetary comparisons and reconciliations between the fund balances for budgetary purposes and the fund balances as presented for the major debt service and nonmajor special revenue funds in the governmental fund financial statements. The legal authority for approval of these budgets and amendments rests with the State Legislature.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Statements of Net Position

As noted earlier, net position may serve over time as a useful indicator of the Department's financial health. The following tables, graphs and analyses discuss the financial position and changes in financial position for the Department as a whole as of and for the fiscal years ended June 30, 2016, 2015 and 2014. The Department's combined net position increased \$442.0 million over the course of this fiscal year's operations, an increase of 1.7 percent. This compares to a decrease of \$855.0 million in 2015 from 2014. Accounting standards required the total amount of the net pension liability be added to liabilities in fiscal year 2015 to show a better picture of the fiscal position of the entity. The net pension liability of \$1.1 billion caused the decrease in net position in fiscal year 2015.

The following table reflects the condensed financial information derived from the Statements of Net Position as of June 30, 2016, 2015 and 2014:

Amounts in millions)				Percent Change
	<u>2016</u>	<u>2015</u>	2014	<u>2016-2015</u>
Assets				
Current and other assets	\$ 1,318	\$ 1,264	\$ 1,448	4.3%
Capital assets, net	<u>29,872</u>	<u>29,675</u>	<u>29,477</u>	0.7
Total assets	<u>31,190</u>	<u>30,939</u>	<u>30,925</u>	0.8
Deferred Outflows of Resources				
Deferred bond refunding	189	204	91	(7.4)
Total deferred outflows of resources	189	204	91	(7.4)
		· <u></u>		, ,
Liabilities				
Current liabilities	433	399	428	8.5
Noncurrent liabilities	3,864	4,075	3,170	(5.2)
Total liabilities	4,297	4,474	3,598	(4.0)
Deferred Inflows of Resources				
Pension obligations	77	106		(27.4)
Total deferred inflows of resources	77	106		(27.4)
lat Danitian				
Net Position	27.420	27.020	26 626	1.4
Net Investment in capital assets Restricted (internal service fund requirements and	27,429	27,038	26,636	1.4
•			782	
highways and transportation uses) Unrestricted	(424)	(475)	102	(10.7)
	\$27.005		\$ <u>27.418</u>	1.7 %
Total net position	Φ <u>Ζ1,003</u>	\$ <u>26,563</u>	Φ <u>41,410</u>	1.70

The total assets of the Department were \$31.2 billion with deferred outflows of \$189.0 million, while total liabilities were \$4.3 billion, with deferred inflows of \$77.0 million, resulting in a net position of \$27.0 billion. Total assets increased \$251.0 million in 2016, compared to a \$14.6 million increase in 2015 from 2014. Total liabilities decreased \$176.8 million in 2016, compared to an \$876.5 million increase in 2015 from 2014. The decrease in total liabilities in 2016 is the decrease in bond related debt while the large increase in fiscal year 2015 was the addition of the net pension liability. The largest portion of the department's net position, \$27.4 billion, is the investment in capital assets (i.e., land, buildings, equipment, infrastructure and other) less any related debt outstanding needed to acquire or construct the asset. The Department uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. The negative unrestricted amount is the net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the net investment of capital assets. Available cash balances, included in current and other net assets, are used to pay debts and liabilities.

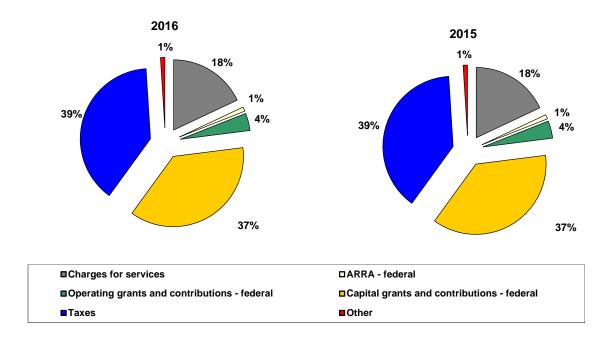
#### Statements of Activities

The following condensed financial information was derived from the government-wide Statements of Activities and reflects how the Department's net position changed during the year, compared to the prior years. The information is for the fiscal years ended June 30, 2016, 2015 and 2014:

(Amounts in millions)				Percent
	2016	2015	2014	Change 2016-2015
Revenues				
Program revenues				
Charges for services	\$ 420	\$ 386	\$ 413	8.8%
American Recovery and Reinvestment Act	18	15	29	20.0
Operating grants and contributions – federal	10	10	20	20.0
government	78	83	88	(6.0)
Capital grants and contributions – federal	70	00	00	(0.0)
government	826	764	839	8.1
General revenues	020	704	000	0.1
Taxes	868	828	802	4.8
Investment earnings (loss)	9	11	14	(18.2)
Miscellaneous	7	(1)	(2)	800.0
Total revenues	2,226	2,086	2,183	6.7
Expenses		<u></u>		0
Program expenses				
Administration	25	25	33	
Fleet, facilities and information systems	18	30	33	(40.0)
Maintenance	329	329	420	
Construction	259	316	194	(18.0)
Multimodal operations	94	84	89	11.9
Interest on debt	104	113	130	(8.0)
Other state agencies	225	227	209	(0.9)
Self insurance (workers' compensation and	-			(- )
liability)	22	21	19	4.8
Medical and life insurance	112	106	97	5.7
Pension	78	92		(15.2)
Other post-employment benefits	44	50	51	(12.0)
Depreciation on assets	474	454	443	` 4.4
Total expenses	1,784	1,847	1,718	(3.4)
Changes in net position	442	239	465	84.9
Net position, beginning of year, as previously reported	26,563	27,418	26,953	0.9
Restatement of net position, net pension liability		(1,094)		100.0
Net position, beginning of year, as restated	26,563	26,324	26,953	1.0
Net position, end of year	\$ <u>27,005</u>	\$26,563	\$ <u>27,418</u>	1.7 %

#### Governmental Activities

The following chart depicts revenues of the governmental activities, as a percent, for the fiscal years ended June 30, 2016 and 2015:



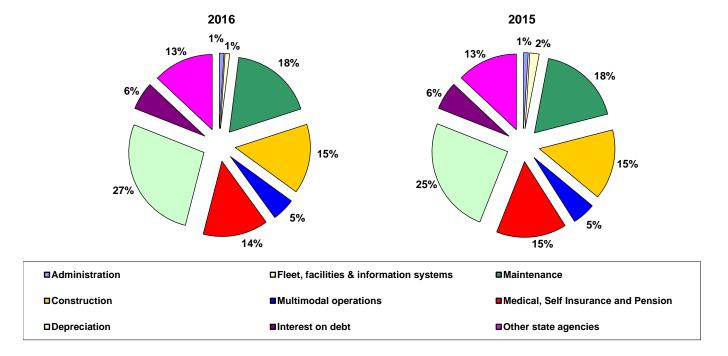
Revenues for the year increased \$140.2 million compared to a decrease of \$97.8 million in 2015 from 2014. Federal grants revenue, including operating grants and contributions and capital grants and contributions, increased \$60.9 million from fiscal year 2015. The increase is from receiving federal reimbursement on preventive maintenance activities such as chipseal, striping and asphalt pavement repairs as well as an increase in advance construction conversions. Advance construction is a Federal Highway Administration financing technique that allows states to initiate a project using non-federal funds and claim reimbursement on the project at a later date, when additional federal funds are available. ARRA federal revenue continues to decline as the program ends and only a rail project is still in progress. The following three revenue sources provided \$2.1 billion, or 95.0 percent, of the Department's revenues:

- Charges for services, including licenses, fees, permits and cost reimbursements: \$420.3 million
- Sales and fuel taxes: \$867.7 million
- Federal Highway Administration capital grants: \$826.3 million

In 2015, these same revenue sources provided \$2.0 billion, or 94.8 percent, of the Department's revenues.

Taxes remained the larger portion of the revenue for the department. Taxes overall increased 4.7 percent with sales tax revenues increasing 4.5 percent in fiscal year 2016 from 2015. The primary components of the increase in revenues are federal revenues discussed above, motor fuel tax receipts, sales tax and motor vehicle and drivers license receipts.

The following chart depicts expenses of the governmental activities for the fiscal years ended June 30, 2016 and 2015:



Expenses for the year decreased \$60.8 million, or 2.7 percent. The overall decrease in expenses is in construction and fleet, facilities and information systems. Construction expenses have decreased as the construction program has gotten smaller. Fleet, facilities and information systems expenses have decreased because more equipment was purchased in fiscal year 2016 and the expenses for equipment are reported as capital outlays.

The Department's expenses for construction and maintenance of the state's highway system totaled \$587.8 million and \$645.0 million in 2016 and 2015, respectively. This represents 33.0 percent and 34.9 percent of the total expenses for 2016 and 2015, respectively.

#### **FUND FINANCIAL ANALYSIS**

As previously mentioned, the Department uses fund accounting to ensure and demonstrate compliance with budgetary and legal requirements. The following is a brief discussion of highlights from the fund financial statements. The purpose of the Department's governmental fund financial statements is to provide information on near-term inflows, outflows and balances of spendable resources.

#### Governmental Funds

At the end of the fiscal year, the fund balances of the governmental funds totaled \$1.0 billion, an increase of \$43.5 million from the previous year. This compares to a decrease of \$161.7 million in 2015 from 2014. Revenues from the federal government increased \$65.6 million from 2015. The increase in federal government revenue is from receiving federal reimbursement on preventive maintenance activities such as chipseal, striping and asphalt pavement repairs as well as an increase in advance construction conversions. Advance construction is a Federal Highway Administration financing technique that allows states to initiate a project using non-federal funds and claim reimbursement on the project at a later date, when additional federal funds are available. The Department spent \$60.8 million less in 2016. This change is a combination of: decreases in construction, \$72.4 million, and debt service, \$17.1 million; and increases from capital outlay, \$17.6 million, maintenance, \$1.6 million, and multimodal, \$9.3 million. Administration has a slight increase, while fleet, facilities, and information systems and other state agencies have slight decreases making up the balance of the change in expenses. The largest decreases are contractor payments and debt service. Contractor payments decreased as the construction program became smaller. Debt service continues to decrease as the department pays down the funds borrowed and has not issued any new bonds since 2010 or refunding bonds since 2014.

State Highways and Transportation Department Fund: The Highway Fund was established by statute to receive revenues derived from the use of state highways. The fund pays the costs incurred to collect revenues received and to administer and enforce state motor vehicle laws and traffic regulations. As shown on the Balance Sheets, the fund ended the fiscal year with assets of \$121.1 million, liabilities of \$10.6 million, deferred inflows of resources \$1.4 million and a restricted fund balance of \$109.1 million. The Constitution requires the balance of funds remaining after other state agency expenditures be transferred to the Road Fund.

As shown on the Statements of Revenues, Expenditures and Changes in Fund Balances of the governmental funds, the Highway Fund had \$726.3 million in revenues, compared to \$687.0 million from 2015. The increase is motor fuel tax, motor vehicle sales tax and motor vehicle and drivers license receipts. In 2015, revenues were \$1.4 million more than 2014.

State Road Fund: The Road Fund was constitutionally established to receive monies from highway user fees transferred from the Highway Fund, the motor vehicle sales tax, the federal government and other revenues. This is the primary operating fund of the Department and pays to construct, improve and maintain the state highway system and to administer the Commission and the Department. The fund ended the year with assets of \$967.6 million, an increase of \$38.5 million from 2015. This compares to a decrease in 2015 of \$171.4 million from 2014. Deferred inflows of resources for the fund was \$17.7 million compared to \$26.1 million in fiscal year 2015. Liabilities totaled \$121.2 million, an increase of \$12.3 million from 2015, and fund balances totaled \$828.7 million, an increase of \$34.5 million from 2015 compared to a decrease of \$157.9 million in 2015 from 2014.

State Road Bond Fund: The Road Bond Fund was constitutionally established to receive monies from the state's motor vehicle sales tax. Monies are used to fund the repayment of bonds issued by the Commission. The fund was established in fiscal year 2006 as a debt service fund. At the end of this fiscal year, total assets were \$53.0 million, compared to \$55.9 million in 2015. The American Recovery and Reinvestment Act of 2009 (ARRA) revenue represents the federal government subsidy received for the Build America Bonds issued in 2010. Sales tax revenue increased \$7.7 million in 2016. Expenditures of the Road Bond Fund were \$181.3 million in 2016 compared to \$164.3 million in 2015.

#### **Proprietary Funds**

The Department's internal service funds consist of the MHTC Self Insurance Fund (workers' compensation, fleet liability and general liability) and the MoDOT and MSHP Medical and Life Insurance Plan. The self insurance fund receives premiums from the Department for fleet and general liability claims and from the Department, MSHP and MoDOT and Patrol Employees' Retirement System (MPERS) for workers' compensation claims. The Department, MSHP, MPERS and plan members pay premiums to the medical and life insurance fund.

As shown on the Statements of Net Position – Proprietary Funds, total assets increased \$6.3 million in 2016 compared to a decrease of \$3.9 million in 2015. Total current liabilities of the proprietary funds at 2016 were \$43.6 million, a slight increase from 2015. In 2015, total current liabilities of the proprietary funds decreased \$2.0 million from 2014. Total pending self insurance claims and incurred but not reported claims increased \$5.2 million compared to a \$2.1 million increase in 2015 from 2014.

Total net position of the internal service funds increased slightly at the end of the current fiscal year to \$34.1 million, compared to a decrease of \$2.6 million in 2015 from 2014. Highway workers' compensation and general liability expenses decreased \$3.1 million while nonoperating revenues had an increase of \$686.9 thousand due to a positive market value adjustment on investments.

The largest operating expenses of the proprietary funds, medical and prescription drug benefits, totaled \$117.7 million compared to \$114.0 million in 2015. This accounts for 77.3 percent of the total operating expenses, compared to 76.6 percent in 2015. This \$3.7 million increase compares to a \$9.1 million increase in 2015 from 2014. The net income of the Self Insurance Fund was \$4.2 million in fiscal year 2016 compared to \$4.0 million in fiscal year 2015. The change in net position of the medical and life insurance plan was a negative \$4.0 million in fiscal year 2016 compared to a negative change in net position of \$6.6 million in fiscal year 2015. The negative net position is the net effect of an operating loss of \$4.7 million and nonoperating revenue of \$0.7 million. The operating loss can be attributed to an increase in dollar amount of medical and prescription drug claims as well as the change in incurred but not reported claims.

#### Fiduciary Funds

The Department's agency funds are used to account for monies held on behalf of various political subdivisions and other interested parties. These funds act as clearing accounts and thus do not have a net position.

#### SIGNIFICANT EVENTS FOR THE YEAR ENDED JUNE 30, 2016

During 2016, the I-64 Daniel Boone Bridge Design-Build project costing \$125.0 million was completed. The project was needed to maintain the existing system by constructing a new bridge over the Missouri River between St. Louis and St. Charles counties to replace an aging structure. The bridge being replaced was built in the mid-1930s and was not designed for interstate level traffic.

Also completed in 2016 was the Manchester Bridge project. Located in Jackson County, this project was to replace the I-70 bridges over Manchester Trafficway, the Blue River and an adjacent rail yard. This project is a "take care of the system" type project. Built in the late 1950s, the I-70 bridges were among the earliest pieces of interstate construction in western Missouri and needed frequent maintenance and extensive repairs.

In July 2014, a project was awarded and construction began to replace the U.S. 69 Bridges over the Missouri River between Platte County, Missouri and Wyandotte County, Kansas. The project cost of \$79.0 million will be split with the state of Kansas. The southbound U.S. Route 69 Bridge, commonly referred to as the Fairfax Bridge, was built in 1933. The northbound U.S. Route 69 Bridge, commonly referred to as the Platte Purchase Bridge, was built in 1957. Both were built to accommodate the type, size and weight of vehicles at the time they were constructed, and were not designed for the heavy loads and high volume of truck traffic typically found today within the heavy industrial zone where these bridges are located. The new bridges will open to traffic by December 2016.

The Department began construction in September 2014 on a project that will convert U.S. Route 60 to a freeway between Greene County Farm Road 241 west of Rogersville and Chicory Road east of Rogersville. This \$35.0 million project was awarded in June 2014 and will be completed by December 2016.

The Columbia Interstate 70 (I-70) Bridges project cost \$18.0 million to replace three bridges over local streets in Columbia. The I-70 bridges cross over Business Loop 70/West Boulevard, Garth Avenue and MO Route 763/Rangeline Street. The project was awarded in June 2015, with construction starting in August 2015. The project was completed in August 2016.

The Route 141 at I-44 Improvement Design-Build project costing \$22.0 million was awarded in January 2016. The project will improve connections at the Interstate 44/Route 141 interchanges as well as at Route 141 and Vance Road. Construction began in June 2016 and will be completed by June 2018.

In fiscal year 2016, the construction award amount was less than the budgeted amount as it was in fiscal year 2015. The Department has successfully used a variety of innovations, which focus on getting the most value for each tax dollar, to minimize the impacts of rising costs. These innovations include:

- practical design, governed by three ground rules safety, communication and quality delivers "good" projects everywhere, instead of "perfect" projects somewhere;
- value engineering, a systematic process to review and provide recommendations to improve value while addressing the
  project's purpose and need;
- alternate bidding of materials on specific projects;
- alternate technical concepts allowing the bidder to propose design changes with bid submittal; and
- packaging of bids to increase competition among bidders.

The Department is recognized nationally by other departments of transportation for its performance management system and practical design efforts. In fact, the Federal Highway Administration has acknowledged the Department's performance management system as a noteworthy practice because it achieves accountability and transparency, aligns performance measures and strategic goals and is an outcome-based performance management tool.

During the fiscal year 2016 legislative session, the legislature considered legislation that would increase the motor fuel tax. The original bill, requiring only legislative approval, would have increased the gas tax by 1.5 cents per gallon and the diesel tax by 3.5 cents per gallon. During Senate floor debate, a substitute bill was filed that changed the motor fuel tax to a uniform 5.9 cents per gallon increase and added the requirement of voter approval during the November 2016 election cycle. Although the legislation was discussed and passed by the Senate, ultimately nothing was passed.

#### CAPITAL ASSETS AND LONG-TERM OBLIGATION ADMINISTRATION

#### Capital Assets

The Department's investment in capital assets for its governmental activities as of June 30, 2016, totals \$54.5 billion, with accumulated depreciation of \$24.6 billion and a net value of \$29.9 billion. The net value represents an increase of \$197.2 million from fiscal year 2015, compared to an increase of \$198.5 million in 2015 from 2014. These assets are summarized in the table below. Additional information about the Department's capital assets is presented in the Notes to the Financial Statements.

(Amounts in millions)				Percent Change
	2016	2015	2014	2016-2015
Land and permanent easements	\$ 2,642	\$ 2,634	\$ 2,486	0.3 %
Software in progress	4	4	3	
Construction in progress	11	13	159	(15.4)
Infrastructure in progress	1,363	1,640	2,170	(16.9)
Land improvements	16	16	17	`
Buildings	154	160	162	(3.8)
Software	7	6	5	16.7
Vehicles and equipment	188	176	174	6.8
Temporary easements	1	1	1	
Infrastructure	25,486	25,025	24,300	1.8
Total	\$29,872	\$ <u>29,675</u>	\$ <u>29,477</u>	0.7 %

As provided by generally accepted accounting principles (GAAP), the Department records its infrastructure assets at actual or estimated historical cost. Included in infrastructure are 33,873 miles of highways and 10,394 bridges that the Department is responsible for maintaining.

The Statewide Transportation Improvement Program (STIP) sets the specific construction projects the Department will undertake in the next five years. It covers highways and bridges, transit, aviation, rail, waterways, enhancements and other projects. The program, updated annually, is dynamic with adjustments made to project plans during the life of the STIP based on needs and goals of the Department. The Commission approves amendments during the fiscal year as circumstances require.

#### Long-Term Obligation Administration

The following table presents a summary of the Department's long-term obligations for governmental activities. Additional information about the Department's long-term obligations is presented in the Notes to the Financial Statements.

(Amounts in millions)				Percent Change
	2016	2015	2014	2016-2015
State road bonds	\$2,341	\$2,510	\$2,679	(6.7)%
Premium on bonds	167	199	230	(16.1)
Advances from other entities	1	7	23	(85.7)
Capital lease obligations*				`
Compensated absences	32	32	33	
Other liabilities	<u>13</u>	7	3	85.7
Total obligations	2,554	2,755	2,968	(7.3)
Current portion of obligations	224	202	<u>211</u>	10.9
Total noncurrent obligations	\$ <u>2,330</u>	\$ <u>2,553</u>	\$ <u>2,757</u>	(8.7)%

<sup>\*</sup>Due to rounding, capital lease obligations do not show on this table.

The Department's total noncurrent obligations, excluding pending self insurance claims, incurred but unreported claims, pension and other post-employment benefit obligations decreased \$223.0 million from 2015, compared to a decrease of \$204.0 million in 2015 from 2014. At the end of the current fiscal year, state road bonds total \$2.3 billion, or 91.7 percent, of the total obligations. Revenues collected under Article IV, Section 30(a) and (b) of the Missouri Constitution and revenues collected from federal highway reimbursements secure the bonds. These revenues are state highway user fees, including fuel taxes, sales taxes, licenses and fees and federal highway reimbursements. Principal payments are due on various dates through fiscal year 2033.

The advances from other entities are related to construction projects accelerated to meet the needs of the users. Principal payments are due on various dates through fiscal year 2026.

The Department has entered into various capital lease obligations totaling \$126.6 thousand in fiscal year 2016. The lease agreements provide a means of financing office equipment. Capital lease payments mature on various dates through fiscal year 2020.

#### **RECENT EVENTS AND FUTURE BUDGETS**

The Department's fiscal year 2017 budget for all funds was approved by the Legislature in April 2016 and signed into law by the Governor in May 2016. The fund level is the legal level of control for the State Road Fund, with approval of the State Road Fund budget by the Commission. The Commission approved the budget for all funds in June 2016, with a total spending plan of \$2.1 billion. The fiscal year 2017 budget is less than the fiscal year 2016 budget, and it is significantly smaller than the fiscal year 2011 budget of \$3.0 billion. Program funds over the next several years will continue to focus on taking care of the existing transportation system.

In December 2015, Congress passed the Fixing America's Surface Transportation (FAST) Act, which is a five-year, \$305.0 billion transportation bill for the nation's transportation projects. Prior to the FAST Act, Congress had not passed a long-term highway authorization act since 2005. The FAST Act is funded with receipts into the Highway Trust Fund, a transfer of \$24.0 billion from the General Fund and additional funding offsets to pay for the bill. Despite the good news of a five-year transportation bill, Congress still needs to work on a long-term source of transportation revenue to support the nation's infrastructure needs.

Annually, the Department prepares a financial forecast that is used to develop its STIP. The financial forecast for the 2017-2021 STIP projected higher state revenues. In addition, the passage of the FAST Act created federal funding stability and reduced the federal reimbursement risk with which all state departments of transportation were faced. MoDOT's 2017-2021 STIP presents a multi-year plan that uses available cash balances to meet current federal funding investment levels. The result is an increase in construction awards. Even with the higher contractor awards, the funds available will be focused primarily on maintaining the current transportation system. This means more maintenance-related activities like resurfacing and bridge repair projects rather than expansion projects. The financial forecast will be refreshed in the fall and will determine the projected awards for the upcoming years.

The STIP further illustrates the downturn in MoDOT's construction budget that has been falling since a peak of \$1.3 billion in 2009. In fiscal year 2017, construction awards are projected to be \$700.0 million. Since 1992, concrete and asphalt costs have outpaced fuel tax revenue two-to-one. With no new funding source available in the near future, the Department will work closely with planning partners and other transportation stakeholders to keep the funding conversation going.

MoDOT has always embraced innovative solutions to get projects done better, faster and cheaper. In June 2015, the Commission reached out to the world to bring solutions for I-70 by creating the "Road to Tomorrow" team. MoDOT's "Road to Tomorrow" team has solicited private industry, innovators, entrepreneurs and the general public for innovative techniques, products and funding streams to rebuild I-70 as the first section of the "highway of the future". Ideas have been submitted and several have been selected to be piloted.

#### **ECONOMIC CONDITIONS**

The current economic environment presents government entities, including state transportation departments, with unusual circumstances and challenges. The past year has seen varied improvement in the Missouri economy. Consumer sentiment indices have shown a slight decrease in consumer confidence. Consumers remain cautious about spending. The unemployment rate in Missouri continues to be lower than the previous year. All three major state revenue sources increased in fiscal year 2016. Surprisingly, fuel prices have stayed low in the last year and motor fuel taxes collected was up in fiscal year 2016. A certain amount of uncertainty exists as to the sustainability of the growth from these sources. While the bidding environment for fiscal year 2014 was not favorable, that reversed in fiscal year 2015 and continued in fiscal year 2016. During the previous five fiscal years, 2012-2016, 1,869 highway and bridge construction projects estimated at \$3.5 billion were awarded for \$3.3 billion, a 4.14 percent difference.

#### CONTACTING THE DEPARTMENT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Missouri Department of Transportation's interested parties, including citizens, taxpayers, customers, investors and creditors, with a general overview of the Department's finances and to demonstrate the Department's accountability for the money it receives. Questions about this report or requests for additional financial information should be addressed to the Missouri Department of Transportation, Financial Services Division, P.O. Box 270, Jefferson City, MO 65102. This report is also included in the Report to the Joint Committee on Transportation Oversight and is available on the Department's website at www.modot.org.



This page intentionally left blank

# Government-wide Financial Statements

## **Statements of Net Position**

June 30, 2016 and 2015

		Governmental Activities		
	2016	2015		
Access		(as restated)		
Assets				
Current assets	Ф 054 CC0 CO0	ф 707 00F F70		
Cash and cash equivalents	\$ 851,668,623	\$ 797,065,572		
Investments	12,779,431	2,027,008		
Restricted cash and investments	71,178,800	71,154,650		
State taxes and fees receivables	142,229,949	131,696,061		
Federal government receivables	70,927,120	72,766,961		
Miscellaneous receivables, net	15,597,914	17,606,025		
Loans receivable	335,522	327,998		
Inventories	39,614,030	37,574,480		
Total current assets	<u>1,204,331,389</u>	<u>1,130,218,755</u>		
Noncurrent assets	400 000 404	404 000 000		
Investments	106,988,131	121,933,202		
Restricted cash and investments	200,000	200,000		
Miscellaneous receivables, net	5,807,931	10,832,468		
Loans receivable	705,904	1,033,374		
Capital assets				
Assets not being depreciated	4,020,166,765	4,290,988,574		
Assets being depreciated, net	<u>25,852,125,175</u>	<u>25,384,083,835</u>		
Total noncurrent assets	<u>29,985,993,906</u>	<u>29,809,071,453</u>		
Total assets	<u>31,190,325,295</u>	30,939,290,208		
Deferred Outflows of Resources	05 550 000	70.004.400		
Bond refunding	65,558,383	79,024,126		
Pension related items	<u>123,426,909</u>	124,597,572		
Total deferred outflows of resources	<u> 188,985,292</u>	203,621,698		
15.196.				
Liabilities				
Current liabilities	00 007 000	04.004.740		
Accounts payable	96,337,030	94,084,712		
Accrued payroll	24,647,420	24,173,234		
Accrued interest payable	23,729,154	25,715,853		
Deposits	1,444,038	1,332,705		
Unearned revenue	29,274,881	17,622,408		
Pending self insurance claims	18,319,000	18,365,000		
Incurred but not reported claims	15,043,000	15,680,000		
Financing and other obligations	224,004,142	202,265,942		
Total current liabilities	432,798,665	399,239,854		
Noncurrent liabilities				
Pending self insurance claims	52,156,358	48,778,816		
Incurred but not reported claims	14,928,000	12,429,000		
Net pension liability	1,061,941,581	1,079,844,816		
Other post-employment benefit obligations	405,682,013	380,743,798		
Financing and other obligations	<u>2,329,683,542</u>	2,552,930,757		
Total noncurrent liabilities	<u>3,864,391,494</u>	4,074,727,187		
Total liabilities	4,297,190,159	4,473,967,041		
Deferred Inflows of Resources				
Pension related items	<u>77,129,141</u>	105,957,686		
Total deferred inflows of resources	<u>77,129,141</u>	<u>105,957,686</u>		
Net Position				
Net investment in capital assets	27,429,188,867	27,037,883,090		
Restricted for:	21,423,100,007	21,031,003,090		
	200 000	200 000		
Internal service fund requirements Unrestricted	300,000	300,000		
Total net position	<u>(424,497,580</u> ) \$27,004,991,287	<u>(475,195,911)</u> \$ <u>26,562,987,179</u>		
rotal fiet position	Φ <u>∠1,004,991,201</u>	φ <u>∠υ,υο∠,967,179</u>		
	The notes to the	financial atatamenta are an inte		

The notes to the financial statements are an integral part of these statements.

# **Statements of Activities**

Years Ended June 30, 2016 and 2015

	Governmental Activities	
	2016	2015
		(as restated)
Transportation Program Expenses		
Administration	\$ 25,373,979	\$ 24,672,341
Fleet, facilities and information systems	18,087,833	29,864,529
Maintenance	328,987,552	329,098,380
Construction	258,845,906	316,038,313
Multimodal operations	93,500,288	84,259,338
Interest	104,189,809	112,690,238
Other state agencies	225,148,535	226,369,722
Self insurance	21,603,919	21,375,544
Medical and life insurance Pension	111,561,195 78,195,709	106,452,874 91,857,655
Other post-employment benefits	44,004,939	50,179,235
Depreciation	474,319,704	454,219,267
Total transportation program expenses	1,783,819,368	1,847,077,436
Total transportation program expenses	<u> 1,765,619,500</u>	1,047,077,430
Transportation Program Revenues		
Charges for services		
Licenses, fees and permits	310,073,315	290,319,461
Intergovernmental/cost reimbursements/miscellaneous	68,181,024	55,447,636
Interest	18,741	5,315
Member insurance premiums	41,988,794	39,870,440
Total charges for services	420,261,874	385,642,852
Federal government		
American Recovery and Reinvestment Act	18,159,624	14,628,334
Operating	77,468,102	82,520,993
Capital	<u>826,329,207</u>	<u>763,951,868</u>
Total federal government	<u>921,956,933</u>	<u>861,101,195</u>
Total transportation program revenues	1,342,218,807	1,246,744,047
Net expense of transportation program	(441,600,561)	(600,333,389)
General Revenues		
Fuel taxes	517,365,842	493,076,325
Sales taxes	350,372,094	335,419,712
Unrestricted investment earnings (loss)	9,101,047	10,569,229
State appropriations	14,216,345	15,009,755
Gain (loss) on sale of capital assets	<u>(7,450,659</u> )	(15,211,582)
Total general revenues	<u>883,604,669</u>	<u>838,863,439</u>
Changes in Net Position	442,004,108	238,530,050
Net Position, beginning of year, as restated	26,562,987,179	26,324,457,129
Net Position, end of year	\$ <u>27,004,991,287</u>	\$ <u>26,562,987,179</u>



This page intentionally left blank

# Fund Financial Statements

## **Balance Sheets**

### Governmental Funds June 30, 2016 and 2015

			2016		_
Assets	State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
	Ф 45 004 047	Ф7EC 040 CC0	<b>000 740 500</b>	ФОО О <b>7</b> О О4О	Ф 000 044 040
Cash and cash equivalents State taxes and fees receivables	\$ 15,081,847	\$756,042,660	\$36,713,588	\$22,072,948	\$ 829,911,043
	104,483,200	20,966,553	16,217,942	562,254	142,229,949
Federal government receivables Miscellaneous receivables, net	1 5 4 4 700	64,253,437 15,579,806	60.720	6,673,683 1,213,028	70,927,120 18,407,334
Loans receivable	1,544,780	15,579,606	69,720	1,213,026	1,041,426
Due from other funds		40,001		1,041,420	40,001
Inventories		39,614,030			39,614,030
Restricted cash and investments		71,078,800			71,078,800
Total assets	\$ <u>121,109,827</u>	\$ <u>967,575,287</u>	\$ <u>53,001,250</u>	\$ <u>31,563,339</u>	\$ <u>1,173,249,703</u>
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities					
Accounts payable	\$ 2,741,039	\$ 82,612,096	\$	\$ 8,874,887	\$ 94,228,022
Accrued payroll	7,890,786	16,642,327		114,307	24,647,420
Deposits		1,444,038			1,444,038
Unearned revenue		20,492,786		621,091	21,113,877
Due to other funds				40,001	40,001
Total liabilities	10,631,825	121,191,247		9,650,286	141,473,358
Deferred Inflows of Resources					
Deferred Revenues	<u>1,400,916</u>	17,724,896		57,207	<u>19,183,019</u>
Total deferred inflows of resources	<u>1,400,916</u>	17,724,896		<u>57,207</u>	<u>19,183,019</u>
Fund balances					
Nonspendable – inventories		39,614,030			39,614,030
Restricted – highways and transportation	<u>109,077,086</u>	789,045,114	53,001,250	<u>21,855,846</u>	972,979,296
Total link lities and formed in flower of recovering	109,077,086	828,659,144	53,001,250	21,855,846	1,012,593,326
Total liabilities, deferred inflows of resources and fund balances	\$ <u>121,109,827</u>	\$ <u>967,575,287</u>	\$ <u>53,001,250</u>	\$ <u>31,563,339</u>	\$ <u>1,173,249,703</u>

-		2015		
State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 6,761,118 97,565,630  2,428,287   \$ 106,755,035	18,895,606 65,767,339 22,211,282  242,020 37,574,480 71,054,650	\$41,015,693 14,746,988  95,762   \$55,858,443	\$24,130,231 487,837 6,999,622 1,214,753 1,361,372   \$34,193,815	\$ 785,262,836 131,696,061 72,766,961 25,950,084 1,361,372 242,020 37,574,480 71,054,650 \$ 1,125,908,464
\$ 2,004,983 7,756,708  9,761,691 2,359,952 2,359,952	16,307,217 1,332,705 9,750,252  108,864,834 26,073,470	\$    	\$ 8,871,005 109,309  260,438 242,020 9,482,772 243,619 243,619	\$ 92,350,648 24,173,234 1,332,705 10,010,690 242,020 128,109,297 28,677,041 28,677,041
94,633,392 94,633,392 \$106,755,035	794,162,867	55,858,443 55,858,443 \$55,858,443	24,467,424 24,467,424 \$34,193,815	37,574,480 <u>931,547,646</u> <u>969,122,126</u> \$1,125,908,464



This page intentionally left blank

# **Reconciliation of the Governmental Funds Balance Sheets to the Statements of Net Position**

Governmental Funds June 30, 2016 and 2015

	Total	
	2016	2015
Fund balances – total governmental funds	\$ 1,012,593,326	\$ 969,122,126
Amounts reported for governmental activities in the statements of net position are different because:		
Capital assets, net of accumulated depreciation of \$24,657,958,757 and \$24,284,524,600 in 2016 and 2015, respectively, used in governmental activities are not financial resources and therefore are not reported in the funds.	29,872,291,940	29,675,072,409
Amounts resulting from the difference calculated between the reacquisition price and the net carrying amount of refunded bonds, reported as deferred outflows of resources, are not reported in the funds.	65,558,383	79,024,126
Some of the Department's tax and other revenue will be collected after the 60-day availability period and is deferred in the fund financial statements. However, revenue from this amount is recognized in the government-wide financial statements, net of allowance for uncollectible amounts.	19,183,019	28,677,041
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included only in the statements of net position.  Medical and life insurance plan Self insurance plan	19,699,741 14,407,542	23,709,834 10,242,923
Certain changes in the net pension liability are amortized over time and are not reported in the funds.	46,297,768	18,639,886
Certain liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds (current and noncurrent).  Financing and other obligations Net pension liability Other post-employment benefits obligations Accrued interest payable	(2,553,687,684) (1,061,941,581) (405,682,013) (23,729,154)	(2,755,196,699) (1,079,844,816) (380,743,798) (25,715,853)
Total net position – governmental activities	\$ <u>27,004,991,287</u>	\$ <u>26,562,987,179</u>

# **Statements of Revenues, Expenditures and Changes in Fund Balances**

Governmental Funds

Years Ended June 30, 2016 and 2015

			2016		
Revenues	State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
Fuel taxes	\$ 516,986,442	\$ 108,038	\$	\$ 271,362	\$ 517,365,842
Sales taxes	1,645,590	167,352,857	171,930,722	9,442,925	350.372.094
Licenses, fees and permits	201,373,934	106,613,651		2,085,554	310,073,139
Intergovernmental/cost	201,010,001	100,010,001		2,000,001	010,010,100
reimbursements/miscellaneous	6,061,285	59,646,822		1,857,031	67,565,138
Investment earnings	279,890	5,476,537	476,634	126,162	6,359,223
American Recovery and Reinvestment Act	·	6,886,393	5,992,537	5,280,694	18,159,624
State government				14,216,345	14,216,345
Federal government		829,766,092		77,654,690	907,420,782
Total revenues	726,347,141	1,175,850,390	178,399,893	110,934,763	2,191,532,187
Expenditures Current					
Administration		51,364,549			51,364,549
Fleet, facilities and information systems		38,744,419			38,744,419
Maintenance		417,298,473		18,665,396	435,963,869
Construction		296,945,465			296,945,465
Multimodal operations		878,037		93,768,563	94,646,600
Capital outlay		689,975,795	404.057.000	902,663	690,878,458
Debt service	054 440 407	119,119,645	181,257,086		300,376,731
Other state agencies	<u>251,143,437</u>	4 044 200 202	404.057.000	440,000,000	251,143,437
Total expenditures	251,143,437	1,614,326,383	<u>181,257,086</u>	113,336,622	2,160,063,528
Excess of revenues over (under) expenditures	475,203,704	(438,475,993)	(2,857,193)	(2,401,859)	31,468,659
Other Financing Sources (Uses)					
Notes issued					
Capital leases issued		113,977			113,977
Capital asset sales		11,883,856		4,708	11,888,564
Transfers in		460,974,437			460,974,437
Transfers out	<u>(460,760,010)</u>	470.070.070		(214,427)	(460,974,437)
Total other financing sources (uses)	<u>(460,760,010</u> )	472,972,270		(209,719)	12,002,541
Net Changes in Fund Balances	14,443,694	34,496,277	(2,857,193)	(2,611,578)	43,471,200
Fund Balances, beginning of year	94,633,392	794,162,867	55,858,443	24,467,424	969,122,126
Fund Balances, end of year	\$ <u>109,077,086</u>	\$ <u>828,659,144</u>	\$ <u>53,001,250</u>	\$ <u>21,855,846</u>	\$ <u>1,012,593,326</u>

		2015		
State Highways and				
Transportation		State	Nonmajor	Total
Department	State Road	Road Bond	Governmental	Governmental
<u>Fund</u>	Fund	<u>Fund</u>	<u>Funds</u>	Funds
\$ 492,700,999	\$ 128,680	\$	\$ 246,646	\$ 493,076,325
1,624,896	159,900,440	164,274,352	9,620,024	335,419,712
187,446,092	100,202,370		2,670,999	290,319,461
4,994,890	43,632,172	416	2,388,959	51,016,437
260,640	7,680,363	579,402	134,954	8,655,359
	7,417,054	5,392,783	1,948,548	14,758,385
			15,009,755	15,009,755
	757,676,085		84,178,380	841,854,465
687,027,517	1,076,637,164	<u>170,246,953</u>	<u>116,198,265</u>	2,050,109,899
	50,713,412			50,713,412
	38,980,057			38,980,057
	418,005,872		16,322,595	434,328,467
	369,351,715			369,351,715
	432,877		84,929,842	85,362,719
	673,097,697		214,561	673,312,258
	152,961,283	164,487,260		317,448,543
<u>251,407,679</u>				<u>251,407,679</u>
<u>251,407,679</u>	1,703,542,913	<u>164,487,260</u>	101,466,998	2,220,904,850
435,619,838	(626,905,749)	5,759,693	14,731,267	(170,794,951)
	3,618,567			3,618,567
	18,362			18,362
	5,421,571			5,421,571
	459,967,612	34,898		460,002,510
(446,410,007)	(34,898)		(13,557,605)	(460,002,510)
(446,410,007)	468,991,214	34,898	(13,557,605)	9,058,500
(10,790,169)	(157,914,535)	5,794,591	1,173,662	(161,736,451)
105,423,561	952,077,402	50,063,852	23,293,762	1,130,858,577
\$ <u>94,633,392</u>	\$ <u>794,162,867</u>	\$ <u>55,858,443</u>	\$ <u>24,467,424</u>	\$ <u>969,122,126</u>



This page intentionally left blank

# **Reconciliation of the Governmental Funds** Statements of Revenues, Expenditures and Changes in Fund Balances to the Statements of Activities Years Ended June 30, 2016 and 2015

	2016	2015
Net changes in fund balances – total governmental funds	\$ 43,471,200	\$(161,736,451)
Amounts reported for governmental activities in the statements of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statements of activities, the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. These are the amounts by which capital outlays (\$690,878,458 and \$673,312,258 for 2016 and 2015, respectively) exceeded depreciation (\$474,319,704 and \$454,219,267 for 2016 and 2015, respectively).	216,558,754	219,092,991
In the statements of activities, only the gains (losses) on the sale of the capital assets are reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the changes in net position differ from the changes in fund balances by the book value of the assets sold.	(19,339,223)	(20,633,153)
Certain revenues in the statements of activities that do not provide current financial resources are not reported as revenues in the governmental funds.	(9,494,022)	2,358,671
Certain changes in the net pension liability, not applicable to the current period, are not reported in the governmental funds.	123,756,827	124,597,572
Proceeds from the issuance of long-term debt provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statements of net position. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statements of net position. These are the net effects of the differences in the treatment of long-term debt obligations and related items.	174,988,817	185,275,929
Some expenses reported in the statements of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental		
funds. Compensated absences Interest expense recognition Claims and judgments Net pension liability Other post-employment benefits obligations	714,966 21,084,127 (6,757,940) (78,195,709) (24,938,215)	1,160,644 15,845,447 (3,818,115) (91,857,655) (29,199,562)
Internal service funds are used by management for the medical and life insurance plan and the self insurance plan. The net revenues of internal service funds are reported with governmental activities.		
Medical and life insurance plan Self insurance plan	(4,010,093) 4,164,619	(6,575,132) 4,018,864
Changes in net position – governmental activities	\$ <u>442,004,108</u>	\$ <u>238,530,050</u>

## **Statements of Net Position**

Proprietary Funds June 30, 2016 and 2015

	Internal Service Funds	
	2016	2015
Assets		
Current assets		
Cash and cash equivalents	\$ 21,757,580	\$ 11,802,736
Investments	12,779,431	2,027,008
Restricted investments	100,000	100,000
Miscellaneous receivables	<u>2,998,511</u>	<u>2,488,409</u>
Total current assets Noncurrent assets	<u>37,635,522</u>	<u>16,418,153</u>
Investments	106,988,131	121,933,202
Restricted investments	200.000	200,000
Total noncurrent assets	107.188.131	122.133.202
Total assets	144,823,653	138,551,355
Liabilities		
Current liabilities		
Accounts payable	2,109,008	1,734,064
Unearned revenue	8,161,004	7,611,718
Pending self insurance claims	18,319,000	18,365,000
Incurred but not reported claims	<u> 15,043,000</u>	15,680,000
Total current liabilities	43,632,012	43,390,782
Noncurrent liabilities		
Pending self insurance claims	52,156,358	48,778,816
Incurred but not reported claims  Total noncurrent liabilities	14,928,000	12,429,000
Total liabilities	<u>67,084,358</u> 110,716,370	<u>61,207,816</u> 104,598,598
rotal nabilities	<u>110,710,370</u>	<u>104,396,396</u>
Net Position		
Restricted net position	300,000	300,000
Unrestricted net position	33,807,283	33,652,757
Total net position	\$ <u>34,107,283</u>	\$ <u>33,952,757</u>

# **Statements of Revenues, Expenses** and Changes in Net Position

Proprietary Funds Years Ended June 30, 2016 and 2015

	Internal Service Funds	
	2016	2015
Operating Revenues		
Self insurance premiums		
Highway workers' compensation	\$ 7,200,000	\$ 7,200,000
Highway patrol workers' compensation	2,352,989	2,750,000
Highway fleet vehicle liability	1,400,000	1,400,000
Highway general liability	12,500,000	12,500,000
Medical insurance premiums		
State	77,481,522	74,048,522
Member	41,988,794	39,870,440
Other	<u>6,679,183</u>	<u>6,516,813</u>
Total operating revenues	<u>149,602,488</u>	144,285,775
Operating Expenses		
Self insurance programs		
Highway workers' compensation	5,557,142	6,116,125
Highway patrol workers' compensation	2,155,211	2,310,090
Highway fleet vehicle liability	4,456,861	953,547
Highway general liability	8,423,544	10,980,555
Other	1,011,161	1,015,227
Medical and life insurance program		
Insurance premiums	7,146,757	6,854,614
Medical benefits	91,708,347	90,260,350
Prescription drug benefits	24,816,990	23,751,514
Professional fees	1,078,773	934,397
Administrative services	<u>5,877,052</u>	<u>5,631,672</u>
Total operating expenses	<u>152,231,838</u>	<u>148,808,091</u>
Operating income (loss)	(2,629,350)	(4,522,316)
Nonoperating Revenues		
Net appreciation and investment income	<u>2,783,876</u>	<u>1,966,048</u>
Total nonoperating revenues	<u>2,783,876</u>	1,966,048
Changes in Net Position	154,526	(2,556,268)
Net Position, beginning of year	33,952,757	36,509,025
Net Position, end of year	\$ <u>34,107,283</u>	\$ <u>33,952,757</u>

# **Statements of Cash Flows**

Proprietary Funds Years Ended June 30, 2016 and 2015

	Internal Service Funds	
	2016	2015
Cash Flows From Operating Activities		
Receipts from interfund services provided	\$ 149,022,351	\$ 144,106,558
Payments for interfund services used	(138,522,021)	(138,988,626)
Payments to suppliers  Net cash provided by (used in) operating activities	<u>(7,592,042</u> )	<u>(11,206,661)</u>
Net cash provided by (used in) operating activities	2,908,288	(6,088,729)
Cash Flows From Investing Activities		
Proceeds from sale and maturities of investments	76,270,360	48,273,106
Purchases of investments	(71,542,538)	(60,722,105)
Interest received Investment fees	2,436,767	2,243,205 (119,334)
Net cash provided by (used in) investing activities	<u>(118,033</u> ) 7,046,556	(10,325,128)
rior cach provided by (accam) invocating activates	1,010,000	<u>(10,020,120</u> )
Net increase (decrease) in cash and cash equivalents	9,954,844	(16,413,857)
Cash and Cash Equivalents, beginning of year	11,802,736	28,216,593
Cash and Cash Equivalents, end of year	\$ <u>21,757,580</u>	\$ <u>11,802,736</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by		
(Used in) Operating Activities		
Operating income (loss)	\$ (2,629,350)	\$ (4,522,316)
Adjustments to reconcile operating income (loss) to net cash provided by		
(used in) operating activities Receivables	(580,136)	(179,217)
Accounts and claims payable	5,568,488	(1,522,011)
Unearned revenue	549,286	134,815
Net cash provided by (used in) operating activities	\$ <u>2,908,288</u>	\$ <u>(6,088,729</u> )
Noncash Items Impacting Recorded Assets		
Increase (decrease) in fair value of investments	\$ <u>535,175</u>	\$ <u>(209,933</u> )

## **Statements of Assets and Liabilities**

Fiduciary Funds – Agency June 30, 2016 and 2015

	Agency Funds	
Assets	2016	2015
Restricted cash and cash equivalents	\$38,381,651	\$65,119,872
Other	774	1,674
Total assets	\$ <u>38,382,425</u>	\$ <u>65,121,546</u>
Liabilities		
Due to other governments	\$ 4,474,615	\$10,765,737
Advances from other governments	<u>33,907,810</u>	54,355,809
Total liabilities	\$38,382,425	\$65,121,546



This page intentionally left blank

# Notes to the Financial Statements



This page intentionally left blank

# INDEX FOR THE NOTES TO THE FINANCIAL STATEMENTS

For the Years Ended June 30, 2016 and 2015

	Page
Note 1 – Summary of Significant Accounting Policies	56
(A) Financial Reporting Entity	
(B) Government-wide and Fund Financial Statements	
(C) Measurement Focus, Basis of Accounting and Financial Statement Presentation	
(D) Financial Statement Element Attributes	
Note 2 – Deposits and Investments	61
Note 3 – Receivables	64
Note 4 – Capital Assets	66
Note 5 – Risk Management	68
(A) Workers' Compensation, Vehicle and General Liabilities	
(B) Other Claims	
Note 6 – Medical and Life Insurance Plan	68
Note 7 – Pension Plan	69
(A) General Information about the Pension Plan	
(B) Actuarial Information	
(C) Liabilities, Expenses, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions	
Note 8 – Other Post-Employment Benefits (OPEB)	72
Note 9 – Financing and Other Obligations	73
(A) State Road Bonds	
(B) Notes Issued	
(C) Capital Lease Obligations	
(D) Pollution Remediation Obligations	
Note 10 – Tax Revenues	77
Note 11 – Interfund Transactions	78
Note 12 – Commitments and Contingencies	78
(A) Unemployment Benefits	
(B) Construction Commitments	
(C) Loan Commitments	
(D) Operating Leases	
(E) Federal Funding	
Note 13 – Accounting Pronouncements	79
Note 14 – Restatement	79

#### **Note 1: Summary of Significant Accounting Policies**

The State Highway Department was created in 1913 to act as the agent of the state of Missouri (the state) for public roads. The State Highway Commission was created in 1921 with the passage of the Centennial Road Law and was charged with the administration of the network of connecting state highways, including their location, design, construction and maintenance.

In 1979, Missouri voters passed a constitutional amendment merging the State Highway Department with the Department of Transportation. By statute, the resulting department was named the Missouri Highways and Transportation Department. The constitutional amendment gave the Highways and Transportation Commission (the MHTC or Commission) the authority over all state transportation programs and facilities. The Commission is a bipartisan body of six members appointed by the Governor, with the consent of the Senate, for a term of six years. In 1996, by legislative action, the Missouri Highways and Transportation Department became the Missouri Department of Transportation (MoDOT or Department).

In 2002, several functions from other state agencies were combined with MoDOT. This consolidation was the result of legislative action and the Governor's Executive Order, which created the "One-Stop Shop" for motor carrier services (MCS), railroad operators and overdimension and overweight permitting. In 2003, by Governor's Executive Order, the Division of Highway Safety was transferred from the Department of Public Safety to MoDOT. Legislation passed in 2014 to recognize that 2003 reorganization, transferring all the authority, powers, duties, and functions of the Division of Highway Safety relating to the motorcycle safety program, the driver improvement program, the ignition interlock program, and other state highway safety programs from the Department of Public Safety to the Commission and Department. In 2006, the unit that audits motor carrier operators was transferred to MoDOT from the Department of Revenue. This unit is responsible for auditing International Fuel Tax Agreement tax returns and International Registration Plan applications.

#### (A) Financial Reporting Entity

Governmental Accounting Standards Board (GASB) Statement 14, *The Financial Reporting Entity*, as amended by GASB Statements 39 and 61, establishes the criteria to be used for defining primary governments, component units and related organizations. The Department does not meet the GASB's criteria to be reported as its own primary government or other standalone government and is part of the primary government of the state. Like other state agencies, the Department is included in the financial statements of the state. These financial statements report the funds from which MoDOT spends. The nonmajor Multimodal Fund includes only MoDOT appropriations from the state's General fund. The nonmajor MCS Federal Fund is the Motor Carrier Safety Assistance Program.

Certain legally separate organizations are involved in transportation-related projects, such as the Missouri Transportation Finance Corporation (MTFC) and other transportation corporations. Although these organizations cooperate with the Department to meet their objectives and are included in the financial statements of the state as blended or discretely presented component units, they are not part of the Department's defined reporting entity.

The state's Comprehensive Annual Financial Report may be obtained by writing to the state of Missouri, Office of Administration, Division of Accounting, P. O. Box 809, Jefferson City, MO 65102, or may be accessed online at www.oa.mo.gov/acct.

#### (B) Government-wide and Fund Financial Statements

#### 1. Government-wide Financial Statements

The government-wide statements of net position and statements of activities report the overall financial activities of the Department, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. The financial activities of the Department consist only of governmental activities, which are primarily supported by state taxes and intergovernmental revenues.

The Department administers a single program – transportation. The statements of activities demonstrate the degree to which the direct expenses of that function are offset by program revenues. Direct expenses are those that are clearly identifiable with the function. Program revenues include (a) charges paid by the recipients of goods or services offered by the program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of the program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### 2. Fund Financial Statements

The fund financial statements provide information about the Department's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Department reports the following governmental funds:

**State Highways and Transportation Department Fund (Highway Fund)** – This special revenue fund was established by Section 226.200, Revised Statutes of Missouri (RSMo.) to receive revenues derived from the use of state highways. This fund pays the costs incurred to collect that revenue, to administer and enforce any state motor vehicle laws or traffic regulations and to provide other related functions.

**State Road Fund (Road Fund) –** This special revenue fund was constitutionally established to receive monies from the state's motor vehicle sales tax, the federal government, transfers from the Highway Fund and other related revenues. Disbursements consist of costs incurred to construct, improve and maintain the state highway system and for debt service payments.

**State Road Bond Fund** – This debt service fund was constitutionally established to receive monies from the state's motor vehicle sales tax. Monies are used for the repayment of bonds issued by the Commission to fund the construction and reconstruction of the state highway system or for refunded bonds.

**Nonmajor Funds –** The remaining funds are considered nonmajor. They are special revenue funds, which account for grants and other resources whose use is restricted for a particular purpose.

The Department reports the following additional fund types:

**Internal Service Funds** – These proprietary funds account for the financing of services provided to other funds within the Department and other participating agencies on a cost-reimbursement basis. These funds are used to account for medical and life insurance coverage and self insurance activities. Department activity comprises the majority of these funds. These funds are included in the government-wide statements by eliminating off-setting revenues and expenses.

**Agency Funds** – These fiduciary funds account for monies held on behalf of various political subdivisions and other interested parties and will be used to reimburse the Department for expenditures incurred by the Department on behalf of the previously mentioned parties and to collect and administer registration, license fees and fuel taxes payable to various states and Canadian provinces. These funds are not included in the government-wide statements, because they are held on behalf of various political subdivisions and other interested parties, and they are not available for Department use.

#### (C) Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### 1. Government-wide Financial Statements

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions in which the Department gives (or receives) value without directly receiving (or giving) equal value in exchange include fuel taxes, sales taxes, Medicare Part D gap coverage federal subsidies, grants, entitlements and donations. On an accrual basis, revenues from fuel taxes and sales taxes are recognized in the fiscal year in which the underlying exchange transaction occurs. Revenues from Medicare Part D gap coverage, based on the current funding levels from the federal government, are recognized in the fiscal year in which the revenue-generating transactions occur. Because potential retroactive adjustments to the federal subsidies are not measurable, revenue impacts are recognized in the fiscal period in which adjustments are made by the federal government. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

#### 2. Fund Financial Statements

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, all revenue sources are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Department, consistent with the state of Missouri, considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are recorded as other financing sources.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The Department's operating revenues and expenses generally result from providing services in connection with the internal service funds' principal ongoing operations. The principal operating revenues are charges for insurance premiums. Operating expenses include self insurance claims, benefits claims, insurance premiums and administrative expenses. Investment income is reported as nonoperating revenue.

When both restricted and unrestricted resources are available for use, it is the Department's policy to use restricted resources first, then unrestricted resources as needed.

#### (D) Financial Statement Element Attributes

#### 1. Cash and Cash Equivalents and Investments

Cash and cash equivalents include:

- Cash
- · Repurchase agreements, which are investments with original maturities of three months or less
- Pooled monies, including pooled investments, with the State Treasurer's Office

Investments are valued at fair value.

#### 2. Inventories

Inventories, primarily consisting of maintenance materials, are valued at cost using the weighted average method. Inventories are recorded in the governmental funds as expenditures when consumed rather than when purchased.

#### 3. Interfund Transactions

The Department reports the following types of interfund transactions:

**Interfund services provided and used –** This consists of sales and purchases of goods and services between funds for a price approximating their external exchange value. Interfund services provided and used are reported as revenues in seller funds and as expenditures or expenses in purchaser funds. This internal activity is included in the government-wide statements by eliminating off-setting revenues and expenses.

**Transfers –** This consists of flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

#### 4. Capital Assets

Capital assets, such as land, buildings, equipment and infrastructure assets, are reported at cost (or estimated historical cost) as governmental activities in the government-wide financial statements. Infrastructure assets are those assets that are normally immovable and of value to the citizens of the state of Missouri, such as roads, bridges, streets and sidewalks, drainage systems, lighting systems and similar items. The Department capitalizes assets with an expected useful life of more than one year with a cost greater than \$1,000 for equipment, \$5,000 for software and \$15,000 for buildings and land improvements. No dollar threshold is set for land, easements and infrastructure. Donated capital assets are recorded at their fair value at the date of the donation.

Capital assets utilized in the governmental funds are recorded as expenditures in the governmental fund financial statements. Depreciation expense, including amortization of leased capital and intangible assets, is recorded in the government-wide financial statements.

Capital assets are depreciated or amortized on the straight-line method over the asset's estimated useful life. There is no depreciation recorded for land, permanent easements, software in progress, construction in progress and infrastructure in progress. Generally, estimated useful lives are as follows:

Vehicles, machinery and equipment	1 to 20 years
Buildings and other improvements	10 to 50 years
Infrastructure	12 to 56 years
Software	5 years
Temporary Easements	3 years

#### 5. Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, financial statements may report a separate section for deferred outflows of resources. Deferred outflows of resources consists of the consumption of net position that is applicable to a future reporting period and so will not be recognized as an outflow of resources until then. Deferred outflows of resources related to refunding long-term debt and certain pension contributions and other pension related deferrals are reported in the statements of net position. The deferred bond refunding amount results from the difference in the carrying value of refunded debt and its reacquisition price, and is amortized over the shorter of the life of the refunded or refunding debt. The deferrals related to pension obligations include pension contributions made to the plan between the measurement date of the pension obligations and the end of the fiscal year and the change in proportional share of MoDOT's participation in the plan.

In addition to liabilities, financial statements may report a separate section for deferred inflows of resources. Deferred inflows of resources consists of the acquisition of net position that is applicable to a future reporting period and so will not be recognized as inflow of resources until then. Deferred inflows of resources in the fund financial statements are reported as receivables, when the corresponding revenues are unavailable. Deferred inflows of resources includes federal reimbursements, cost reimbursements and other miscellaneous receivables. For the government-wide financial statements, deferred inflows of resources relate to certain changes in pension obligations that are amortized over future periods.

#### 6. Deposits and Unearned Revenue

Deposits consist of amounts held to ensure permit work, such as driveway installations, is completed to MoDOT specifications. Upon approval, the deposits are returned.

Unearned revenue consists of amounts collected in advance of the year in which earned. In the government-wide and governmental funds, local shares of project costs and property sales down-payments are held until work or contract completion. In the internal service funds, employee and employer medical insurance premiums received a month in advance are held for the subsequent month's coverage.

#### 7. Compensated Absences

Under the terms of the Department's personnel policy, Department employees are granted 10 to 14 hours of annual leave per month. Additionally, certain employees can accrue a maximum of 240 hours of compensatory time for unpaid overtime. Employees have accrued annual leave and compensatory time available amounting to \$31,557,228 and \$32,272,194 as of June 30, 2016 and 2015, respectively, recorded in the government-wide financial statements. Because employees are not paid for accumulated sick leave upon retirement or termination, no liability has been recorded for this leave.

#### 8. Bond Premiums, Discounts and Issuance Costs

In the government-wide financial statements, bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources and discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Pollution Remediation Obligations

MoDOT estimates the components of expected pollution remediation activities and determines whether expected outlays for those components should be accrued as a liability and expensed or, if appropriate, capitalized. Pollution remediation obligations are measured at the current cost of future activities and are valued using the expected cash flow method, which measures the liability based on probability-weighted amounts. The determined liabilities could change over time due to changes in costs of goods and services, changes in remediation technology or changes in laws and regulations governing the remediation efforts.

#### 10. Pensions

Pension-related expenses, liabilities, deferred outflows of resources and deferred inflows of resources have been determined on the same basis as they are reported by the MoDOT and Patrol Employees' Retirement System (MPERS). For this purpose, benefit payments are recognized when due and payable in accordance with the benefit term. Investments are reported at fair value.

#### 11. Fund Balances

In the fund financial statements, fund balances are displayed as follows:

**Nonspendable** – This consists of State Road Fund balances of \$39,614,030 and \$37,574,480 at June 30, 2016 and 2015, respectively, representing inventories held.

**Restricted** – This consists of fund balances that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. Total restricted fund balances of \$972,979,296 and \$931,547,646 at June 30, 2016 and 2015, respectively, were restricted by enabling legislation.

#### 12. Net Position

In the government-wide and proprietary fund financial statements, net position is displayed as follows:

**Net Investment in Capital Assets –** This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

**Restricted** – This consists of assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. Total restricted net position at June 30, 2016 and 2015, \$300,000 and \$300,000, respectively, were restricted by enabling legislation or by outside parties.

**Unrestricted** – This consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position. The unrestricted net position deficits at June 30, 2016 and June 30, 2015, \$424,497,580 and \$475,195,911, respectively, were a result of the inclusion of the net pension liability.

#### 13. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses or expenditures and other changes in net position or fund balances during the reporting period. Actual results could differ from those estimates.

#### 14. Reclassifications

Certain reclassifications have been made to the 2015 financial statements to conform to the 2016 financial statement presentation. This had no effect on net position.

#### Note 2: Deposits and Investments

Cash and investments include amounts held by the State Treasurer's Office as required by the state constitution for all state funds of the primary government. Interest income earned on cash and investments in the State Treasury is allocated to the funds based on the respective investment and cash balances. In addition, cash and investments also include funds held in depository banks, as allowed by state statute.

By policy, investments may include linked deposits, certificates of deposit, commercial paper, bankers' acceptances, repurchase agreements and reverse repurchase agreements, U.S. Treasury obligations and federal agency securities. The Department's investments are reported at fair value. While the majority of the Department's investments are pooled in the State Treasury or with the Department of Revenue, a portion is held at banks outside those state agencies. At June 30, 2016 and 2015, the Department's portfolio of non-pooled funds had \$119,967,562 and \$124,160,210, respectively, of uninsured, unregistered investments held in the Commission's or State's name. Also at June 30, 2016 and 2015, the Department had book balances of \$21,748,106 and \$11,639,443, respectively, and bank balances of \$22,156,169 and \$14,033,465, respectively, of repurchase agreements. All repurchase agreements were collateralized by securities held by a financial institution's trust department in the Commission's or State's name.

Interest Rate Risk – The State Treasurer's Office policy states it will minimize the risk that the market value of investments will fall due to changes in general interest rates by maintaining an effective duration of less than 2.5 years and holding at least 25.0 percent of the portfolio's total market value in securities with a maturity of 12 months or less. MoDOT's policy for the investment portfolios of non-pooled funds states they are to be structured so securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. Of the total non-pooled investments, \$119,749,143 is highly sensitive to interest rate changes because the investments are callable or subject to prepayment. The effective maturities are disclosed based on assumptions provided by the Department's investment advisor.

**Credit Risk** – The State Treasurer's Office policy states it will minimize the risk of loss due to the failure of a security issuer or backer by pre-approving financial institutions, companies, brokers and dealers and conducting regular credit monitoring and due diligence. MoDOT's policy for the investment portfolios of non-pooled funds states they are to be limited to the safest types of securities, as described above. The policies for both portfolios require diversification so potential losses on individual securities will be minimized.

**Concentration of Credit Risk** – The policies of both the State Treasurer's Office and the Department state investments are to be diversified and limits are set to minimize the risk of loss resulting from excess concentration in a specific maturity, issuer or class of security. The asset allocation is periodically reviewed by the State Treasurer and the Department's investment advisor. At June 30, 2016 and 2015, no investments in any one organization (other than those issued or sponsored by the U.S. Government and those in pooled investments) represented 5.0 percent of total investments.

At June 30, 2016, the Department's cash and investments consisted of the following:

Highways Transport Departm	s and ation nent Sta					•	S	Service	_	ency Inds
<b>015 001 0</b>	0.47	6 040 660	<b>ተ</b> ጋር 7	12 500	<b>#</b> 22.07	2 0 4 0	¢.		¢.	
\$15,061,6	547 \$75	6,042,660	<b>\$30,</b> 1	13,500	\$22,07	2,946	Ф		Ф	
								0.474		
							119	,		
							2	•		
\$15,081,8	847 \$ <u>75</u>	6,042,660	\$36,7	13,588	\$22,07	2,948			\$	
•			•		•		•		•	
\$	\$ 7	1,078,800	\$		\$		\$		\$	
									1.1	73,841
									4,4	7 3,04 1
									33.9	07,810
								200.000	00,0	
								100,000		
\$	<u></u> \$ <u>7</u> ′	1,078,800	\$		\$		\$	300,000	\$ <u>38,3</u>	81,651
	Highways Transport Departm Fund \$15,081,4	\$15,081,847 \$75 \$\frac{15,081,847}{375}\$ \$\$ \$76	Highways and Transportation   Department Fund   State Road Fund	Highways and Transportation Department Fund         State Road Fund         State Bond           \$15,081,847         \$756,042,660         \$36,7                \$15,081,847         \$756,042,660         \$36,7           \$15,081,847         \$756,042,660         \$36,7           \$15,081,847         \$71,078,800         \$36,7	Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund           \$15,081,847         \$756,042,660         \$36,713,588                \$15,081,847         \$756,042,660         \$36,713,588           \$15,081,847         \$756,042,660         \$36,713,588           \$71,078,800         \$ </td <td>Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonn Fund           \$15,081,847         \$756,042,660         \$36,713,588         \$22,07                 \$15,081,847         \$756,042,660         \$36,713,588         \$22,07           \$15,081,847         \$756,042,660         \$36,713,588         \$22,07           \$15,081,847         \$71,078,800         \$         \$</td> <td>Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948                       \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948           \$          \$756,042,660         \$36,713,588         \$22,072,948           \$          \$71,078,800         \$         \$  </td> <td>Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds         Funds         Nonmajor</td> <td>Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds         Internal Service Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$               9,474               119,749,143              18,419              21,748,106           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$141,525,142           \$               \$         \$71,078,800         \$         \$         \$                         \$         \$71,078,800         \$         \$         \$                           <t< td=""><td>Highways and Transportation Department Fund         State Road Fund         Nonmajor Funds         Internal Service Funds         Age Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$ \$          </td></t<></td>	Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonn Fund           \$15,081,847         \$756,042,660         \$36,713,588         \$22,07                 \$15,081,847         \$756,042,660         \$36,713,588         \$22,07           \$15,081,847         \$756,042,660         \$36,713,588         \$22,07           \$15,081,847         \$71,078,800         \$         \$	Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948                       \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948           \$          \$756,042,660         \$36,713,588         \$22,072,948           \$          \$71,078,800         \$         \$	Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds         State Road State Road Bond Funds         Nonmajor Funds	Highways and Transportation Department Fund         State Road Fund         State Road Bond Fund         Nonmajor Funds         Internal Service Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$               9,474               119,749,143              18,419              21,748,106           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$141,525,142           \$               \$         \$71,078,800         \$         \$         \$                         \$         \$71,078,800         \$         \$         \$ <t< td=""><td>Highways and Transportation Department Fund         State Road Fund         Nonmajor Funds         Internal Service Funds         Age Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$ \$          </td></t<>	Highways and Transportation Department Fund         State Road Fund         Nonmajor Funds         Internal Service Funds         Age Funds           \$15,081,847         \$756,042,660         \$36,713,588         \$22,072,948         \$ \$

At June 30, 2015, the Department's cash and investments consisted of the following:

	Sta Highway Transpo Depart <u>Fun</u>	ys and rtation ment	State Road Fund	State   Bond		Nonm Fun	•	Se	ernal rvice ınds	Age <u>Fur</u>	ency nds
Cash and investments: Cash and investments pooled in the State Treasury	\$6,761	,118	\$713,355,794	\$41,01	5,693	\$24,13	0,231	\$		\$	
Cash deposited with									100 000		
banks									163,293		
U.S. agency obligations								123,	943,346		
U.S. Treasury obligations								44	16,864		
Repurchase agreements Total	\$6,761	110	\$713,355,794	\$41,01	F 602	\$24,13	0 221		639,443 762,946	Φ	
Restricted assets: Cash and investments pooled in the State	φ <u>0,701</u>	<u>,110</u>	Ф <u>7 13,333,794</u>	Ф <u>41,01</u>	<u>5,095</u>	Φ <u>24,13</u>	<u>U,231</u>	Φ <u>133,</u>	<u>702,940</u>	Φ	<u></u>
Treasury Cash and investments pooled with the Mo.	\$		\$ 71,054,650	\$		\$		\$		\$	
Dept. of Revenue Cash deposited with										10,76	64,063
banks										54,35	55,809
U.S. Treasury obligations									200,000	,	
Certificate of deposit	<u> </u>								100,000		
Total	\$		\$ <u>71,054,650</u>	\$		\$		\$	300,000	\$ <u>65,1</u>	19,872

The maturities of mortgage-backed investments have been estimated based on the weighted average life of the investment type. Estimated maturities will differ from actual maturities because issuers may have the right to call or prepay obligations.

The Department categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs comprised of quoted prices for similar assets or liabilities in active markets. Level 3 inputs are significant unobservable inputs. The Department's participation in the State Treasurer's Office cash and investment pool is valued based on the Department's proportional share of the pool's assets, which is the equivalent of net asset value. Accordingly, the cash and investments within the State Treasurer's Office pool are not categorized as being level 1, 2 or 3.

At June 30, 2016, MoDOT's investments have the following average maturities and ratings:

	Ratin	g	Investment Maturities (in years)			Fair Value Measurements		
Investment by Type	Moody's	S&P	Total <u>Investments</u>	Less than 1 year	1-5 years	6-10 years	Level 1	Level 2
Repurchase agreements	Aaa	AA+	\$ 21,748,106	\$21,748,106	\$	\$	\$	\$ 21,748,106
U.S. Treasury obligations	Aaa	AA+	218,419		218,419		218,419	
U.S. agency obligations	Aaa	AA+	119,749,143	12,779,431	105,284,593	1,685,119		119,749,143
			\$ <u>141,715,668</u>	\$34,527,537	\$105,503,012	\$ <u>1,685,119</u>	\$ <u>218,419</u>	\$ <u>141,497,249</u>

At June 30, 2015, MoDOT's investments have the following average maturities and ratings:

	Ratir	<u>ng</u>	Investment Maturities (in years)			in years)	Fair Value Measurements		
Investment by Type	Moody's	<u>S&amp;P</u>	Total <u>Investments</u>	Less than  1 year	1-5 years	6-10 years	Level 1	Level 2	
Repurchase agreements U.S. Treasury obligations U.S. agency obligations	Aaa Aaa Aaa	AA+ AA+ AA+	\$ 11,639,443 216,864 <u>123,943,346</u> \$ <u>135,799,653</u>	\$11,639,443  2,027,008 \$ <u>13,666,451</u>	\$ 216,864 <u>112,989,131</u> \$ <u>113,205,995</u>	\$ 8,927,207 \$8,927,207	\$ 216,864  \$ <u>216,864</u>	\$ 11,639,443  123,943,346 \$ <u>135,582,789</u>	

#### Note 3: Receivables

Reimbursement receivables consist of billings to outside entities for repayment of expenditures incurred by MoDOT. Also included are miscellaneous receivables from contractors and others. Reimbursement receivables are shown net of an allowance for doubtful accounts of \$2,005,350 and \$2,957,672 at June 30, 2016 and 2015, respectively. The Department provides an allowance based upon a review of the outstanding receivables, historical collection information and existing economic conditions.

Contributions receivable consists of amounts due from participating employers and members in the Department's insurance and risk management plans. The federal government receivable represents funds to be received on federally-participating projects. Loans receivable represents loans to cities and counties for nonhighway-related projects, such as airport improvements.

Receivables at June 30, 2016 for the government's individual major funds, nonmajor funds and internal service funds were as follows:

	State Highways and Transportation Department <u>Fund</u>	State Road Fund	State Road Bond Fund	Nonmajor <u>Funds</u>
State taxes and fees	\$104,483,200	\$ 20,966,553	\$16,217,942	\$ 562,254
Federal government		64,253,437		6,673,683
Miscellaneous:				
Reimbursements	1,484,876	14,541,134		1,189,532
Interest	59,904	1,038,672	69,720	23,496
Contributions				
Total miscellaneous	<u>1,544,780</u>	15,579,806	69,720	1,213,028
Loans				1,041,426
Total receivables	\$ <u>106,027,980</u>	\$ <u>100,799,796</u>	\$ <u>16,287,662</u>	\$ <u>9,490,391</u>

Receivables at June 30, 2015 for the government's individual major funds, nonmajor funds and internal service funds were as follows:

	State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor <u>Funds</u>
State taxes and fees Federal government Miscellaneous:	\$ 97,565,630 	\$ 18,895,606 65,767,339	\$14,746,988 	\$ 487,837 6,999,622
Reimbursements	2,367,153	21,018,051		1,184,980
Interest	61,134	1,193,231	95,762	29,773
Contributions Total miscellaneous Loans Total receivables	2,428,287  \$_99,993,917	22,211,282  \$ <u>106,874,227</u>	95,762  \$ <u>14,842,750</u>	1,214,753 1,361,372 \$10,063,584

Interr Servi Fund	ce	Total	Due Within One Year
\$		\$142,229,949	\$142,229,949
		70,927,120	70,927,120
664,		17,880,145	12,072,214
245,		1,437,474	1,437,474
2,088,		2,088,226	2,088,226
2,998,	<u>511</u>	<u>21,405,845</u>	<u> 15,597,914</u>
		1,041,426	335,522
\$ <u>2,998,</u>	511	\$ <u>235,604,340</u>	\$ <u>229,090,505</u>

Internal Service Funds		Tota	<u>l</u>	Due Within One Year
\$		\$131,696	6,061	\$131,696,061
		72,766	5,961	72,766,961
595,61	5	25,165	5,799	14,333,331
315,71	6	1,695	5,616	1,695,616
1,577,07	8	1,577	7,078	1,577,078
2,488,40	9	28,438	3,493	17,606,025
_	_	1,36	1,372	327,998
\$2,488,40	9	\$234,262	2 <u>.887</u>	\$222,397,045

#### **Note 4: Capital Assets**

Changes in capital assets for the year ended June 30, 2016 are summarized below:

	Beginning			<b>-</b> ,	Ending
	<u>Balance</u>	Additions	Retirements	<u>Transfers</u>	Balance
Nondepreciable capital assets					
Land and permanent easements	\$ 2,633,659,470	\$ 382,727	\$ 4,748,798	\$ 12,624,474	\$ 2,641,917,873
Software in progress	3,891,104	809,167		(126,298)	4,573,973
Construction in progress	12,974,826	12,872,959		(15,038,430)	10,809,355
Infrastructure in progress	1,640,463,174	628,975,148		(906,572,758)	1,362,865,564
Total nondepreciable capital assets	4,290,988,574	643,040,001	4,748,798	(909,113,012)	4,020,166,765
Depreciable/amortizable capital assets					
Land improvements	29,863,040	331,283	71,943	292,820	30,415,200
Buildings	272,895,909	2,688,759	5,642,948	2,121,136	272,062,856
Software	24,117,972	3,120,683	184,500	126,298	27,180,453
Equipment and vehicles	509,212,565	40,725,957	28,443,270		521,495,252
Temporary easements	1,617,932	971,775	796,244		1,793,463
Infrastructure	48,830,901,017		80,337,067	906,572,758	49,657,136,708
Total depreciable/amortizable					
capital assets	<u>49,668,608,435</u>	47,838,457	<u>115,475,972</u>	909,113,012	50,510,083,932
Accumulated depreciation/amortization					
Land improvements	13,078,976	1,212,402	18,267		14,273,111
Buildings	112,841,639	8,330,075	2,905,729		118,265,985
Software	18,190,122	2,519,369	184,500		20,524,991
Equipment and vehicles	333,373,497	27,406,545	27,019,445		333,760,597
Temporary easements	703,770	539,227	796,244		446,753
Infrastructure	<u>23,806,336,596</u>	434,312,086	69,961,362		<u>24,170,687,320</u>
Total accumulated					
depreciation/amortization	24,284,524,600	474,319,704	100,885,547		<u>24,657,958,757</u>
Total depreciable/amortizable capital					
assets, net	<u>25,384,083,835</u>	(426,481,247)	14,590,425	909,113,012	<u>25,852,125,175</u>
Total net capital assets	\$ <u>29,675,072,409</u>	\$ <u>216,558,754</u>	\$ <u>19,339,223</u>	\$	\$ <u>29,872,291,940</u>

Changes in capital assets for the year ended June 30, 2015, as restated, are summarized below:

Beginning Balance	Additions	Deletions/ Retirements	<u>Transfers</u>	Ending Balance
\$ 2,486,248,707 3,424,179 158,653,614 2,170,081,897 4,818,408,397	\$ 1,219,839 1,463,061 17,710,756 619,488,309 639,881,965	\$ 8,746,631   8,746,631	\$ 154,937,555 (996,136) (163,389,544) (1,149,107,032) (1,158,555,157)	\$ 2,633,659,470 3,891,104 12,974,826 1,640,463,174 4,290,988,574
28,965,221 268,496,309 21,028,559 500,025,957 2,160,208 47,728,369,915 48,549,046,169	170,373 2,208,505 30,748,799 302,616  33,430,293	139,068 3,185,875 115,228 21,562,191 844,892 46,575,930 72,423,184	1,036,887 7,415,102 996,136  1,149,107,032 1,158,555,157	29,863,040 272,895,909 24,117,972 509,212,565 1,617,932 48,830,901,017 49,668,608,435
11,974,607 106,157,122 15,901,929 326,483,629 828,676 23,429,496,032 23,890,841,995	1,233,466 8,743,124 2,403,158 27,468,469 719,986 413,651,064 454,219,267	129,097 2,058,607 114,965 20,578,601 844,892 36,810,500 60,536,662		13,078,976 112,841,639 18,190,122 333,373,497 703,770 23,806,336,596 24,284,524,600
24,658,204,174 \$ 29,476,612,571	(420,788,974) \$219,092,991	11,886,522 \$ 20,633,153	<u>1,158,555,157</u> \$ <u></u>	25,384,083,835 \$29,675,072,409

#### Note 5: Risk Management

The Department is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In addition, various lawsuits against the Department arise incident to the Department's normal operations. These risks have been classified as workers' compensation, vehicle liability, general liability, condemnation and inverse condemnation, contractor suits, employment suits, environmental regulatory liability and levy and drainage district suits. It is the policy of the Department to manage its risks internally, with the exception of purchased earthquake and major building insurance policies. No insurance settlements exceeded coverage in the last three years. In addition, all state employees and officers are covered by the state's Legal Expense Fund.

#### (A) Workers' Compensation, Vehicle and General Liabilities

The Department sets aside assets for the settlement of workers' compensation, vehicle liability and general liability claims in an internal service fund, the MHTC Self Insurance Fund. Section 537.610, RSMo. limits the liability of the state and its public entities on claims within the scope of Sections 537.600 to 537.650, RSMo., except for those claims governed by the provisions of the Missouri Workers' Compensation Law, Chapter 287, RSMo. The limits were \$2,734,567 and \$2,727,489 for all claims arising out of a single accident or occurrence, and \$410,185 and \$409,123 for any one person in a single accident or occurrence, at June 30, 2016 and 2015, respectively, as set by the Missouri Department of Insurance.

Estimated pending self insurance claims represent the expected losses to be realized on known claims pending and include minor non-incremental claims adjustment expenses. Estimated unreported claims represent expected losses or claims incurred but not reported. Amounts are reported based on actuarial calculations. Liabilities for incurred losses related to workers' compensation and general and vehicle liability claims are reported at their discounted value, assuming an investment yield of 2.0 percent.

Changes in pending self insurance claims and incurred but not reported claims for workers' compensation, vehicle and general liability during the past two years are:

	Beginning Balance	Current Claims and Estimate Changes	Claim Payments	Ending Balance
2016	\$84,252,816	\$20,592,758	\$14,199,216	\$90,646,358
2015	83,149,461	20,360,317	19,256,962	84,252,816

#### (B) Other Claims

Claims for condemnation and inverse condemnation, contractor suits, levy and drainage district suits, environmental regulatory liability and employment suits are paid from the State Road Fund. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. As listed in the Financing and Other Obligations note disclosure, the Department has approximately \$13,469,000 and \$6,711,060 in claims and judgments payable at June 30, 2016 and 2015, respectively. The Department is involved in other such suits for which no liability has been recorded, as a probable loss has not occurred. The aggregate potential liability of all claims deemed probable or possible to result in a loss was estimated to be approximately \$17,574,000 and \$15,740,060 as of June 30, 2016 and 2015, respectively. These estimates are within a range of \$5,209,000 to \$121,935,751 and \$2,988,105 to \$115,584,105 as of June 30, 2016 and 2015, respectively.

#### Note 6: Medical and Life Insurance Plan

The MoDOT and Missouri State Highway Patrol (MSHP) Insurance Plan (the Medical and Life Insurance Plan) Internal Service Fund accounts for the medical coverage provided on a self insured basis and life insurance benefits underwritten by commercial insurance companies. These benefits are available to employees, retirees, certain disabled employees, spouses, certain dependents and survivors of deceased employees and retirees of the Department, the MSHP and the MoDOT and Patrol Employees' Retirement System (MPERS). Changes to plan benefits and funding are required to be approved by the Commission. Incurred but not reported claims of \$9,800,000 and \$11,000,000 were reported in the Medical and Life Insurance Plan as of June 30, 2016 and 2015, respectively.

Claims incurred but not reported represent estimated unreported claims. This liability is established from an actuarial report, which is based on data provided by the Department and claims administrators. Changes in the incurred but not reported claims liability during the past two years are:

	Beginning Balance	Current Claims and Estimate <u>Changes</u>	Claim Payments	Ending Balance
2016	\$11,000,000	\$116,525,337	\$117,725,337	\$ 9,800,000
2015	10,000,000	114,011,864	113,011,864	11,000,000

#### Note 7: Pension Plan

#### (A) General Information about the Pension Plan

#### 1. Plan Description

MPERS provides retirement, death, and disability benefits. MPERS was established in accordance with Section 104.020, RSMo., and is administered by an 11-member Board of Trustees. The plan is administered in accordance with the requirements of a cost sharing, multiple-employer, public employee retirement plan under the Revised Statutes of Missouri. MPERS is a part of the state of Missouri financial reporting entity and is included in the State's financial reports as a component unit shown as a pension trust fund. As a separate legal entity, MPERS issues its own stand-alone financial report, which provides detailed information regarding actuarial assumptions and funding progress. Copies may be requested from the MoDOT and Patrol Employees' Retirement System, P.O. Box 1930, Jefferson City, Missouri 65102, or can be found online at www.mpers.org.

#### 2. Benefits Provided

Employees eligible to be members of MPERS are those working in a position that normally requires the performance of duties for at least 1,040 hours annually. Benefits are designated by state statute. Any amendments to the plan require changes in state statute. MPERS has three benefit structures known as the Closed Plan, the Year 2000 Plan, and the Year 2000 Plan - 2011 Tier.

Closed Plan - Employees covered by the Closed Plan are fully vested for benefits upon receiving five years of creditable service. The base benefit in the Closed Plan is equal to 1.6 percent multiplied by the final average pay multiplied by years of creditable service. For members employed prior to August 28, 1997, Cost of Living Allowances (COLAs) are provided annually based on 80.0 percent of the increase in the Consumer Price Index for all urban consumers for the United States (CPI-U). The minimum rate is 4.0 percent and the maximum rate is 5.0 percent, until the cumulative amount of COLAs equals 65.0 percent of the original benefit. Thereafter, the 4.0 percent minimum rate is eliminated and the annual COLA rate will be equal to 80.0 percent of the increase in the CPI-U (annual maximum of 5.0 percent). For members employed on or after August 28, 1997, COLAs are provided annually based on 80.0 percent of the increase in the CPI-U, up to a maximum rate of 5.0 percent. This benefit structure is closed to new entrants.

Year 2000 Plan - Employees covered by the Year 2000 Plan are fully vested for benefits upon earning five years of creditable service. The base benefit in the Year 2000 Plan is equal to 1.7 percent multiplied by the final average pay multiplied by years of creditable service. Members retiring under the Rule of 80 receive an additional temporary benefit until age 62. The temporary benefit is equivalent to 0.8 percent multiplied by final average pay multiplied by years of creditable service. COLAs are provided annually based on 80.0 percent of the increase in the CPI-U, up to a maximum rate of 5.0 percent. This benefit structure is closed to new entrants.

Year 2000 Plan - 2011 Tier - Employees covered by the Year 2000 Plan - 2011 Tier are fully vested for benefits upon earning 10 years of creditable service. The base benefit in the 2011 Tier is equal to 1.7 percent multiplied by the final average pay multiplied by years of creditable service. Members retiring under the Rule of 90 receive an additional temporary benefit until age 62. The temporary benefit is equivalent to 0.8 percent multiplied by final average pay multiplied by years of creditable service. COLAs are provided annually based on 80.0 percent of the change in the CPI-U, up to a maximum rate of 5.0 percent.

#### 3. Contributions

Employer contributions paid to the system are determined by an actuary and are set by the Board. Annual contribution amounts are designed to fund in advance the benefits designated by state statute. Employee contribution amounts are designated by state statute. New employees hired for the first time on or after January 1, 2011 (Year 2000 Plan-2011 Tier) contribute 4.0 percent of their pay. The Department's contributions to MPERS for fiscal years 2016 and 2015 were 58.05 percent and 58.76 percent, respectively, of eligible (covered) payroll. Required employer contributions totaling \$123,196,057 and \$124,597,572 for fiscal years 2016 and 2015, respectively, represent funding of normal costs and amortization of the unfunded accrued liability. Actual contributions made were 100.0 percent of required contributions. The fiscal year 2016 contribution rate was based on a 10-year closed amortization period for unfunded retiree liabilities and a 25-year closed amortization period for other unfunded liabilities.

#### (B) Actuarial Information

the period July 1, 2007 – June 30, 2012.

The total pension liability was determined by actuarial valuations as of June 30, 2015 and 2014, using the following actuarial assumptions, applied to all prior periods included in the measurements:

Inflation	3.0%
Salary increases	3.5% to 11%
Investment rate of return	7.75%
Cost-of-living adjustments	2.40% compound

The mortality tables for post-retirement mortality, used in evaluating allowances to be paid to non-disabled pensioners, were the RP2000 Combined Healthy Mortality Tables projected 16 years and set back one year for males and females. Pre-retirement mortality used was 70 percent for males and 50 percent for females of the postretirement tables, set back one year for males and females. Disabled pension mortality was based on Pension Benefit Guaranty Corporation's Disabled Mortality Tables. The healthy mortality tables include a margin for mortality improvement. The margin is in the 16-year projection. The disabled

mortality tables do not include a margin for mortality improvement.

The actuarial assumptions used in the 2015 and 2014 valuations were based on the results of an actuarial experience study for

The Board of Trustees establishes MPERS' policy in regard to the allocation of invested assets, and may amend the policy. The following is MPERS' asset allocation policy as of June 30, 2015 and 2014:

Target Allocation
30 %
15
25
5
10
15
0

The long-term (30-year) expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant(s) and actuary(ies). The estimated long-term expected real rates of return for each major asset class included in MPERS' target asset allocation as of June 30, 2015 and 2014 are summarized in the following table:

Asset Class	<u>2015</u>	<u>2014</u>
Global equity	4.80%	5.05%
Private equity	6.50	6.75
Fixed income	0.50	0.59
Real assets	4.75	4.75
Real estate	2.75	2.75
Hedge funds	3.00	3.00

A single discount rate of 7.75 percent was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.75 percent. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the Department's proportional share of the plan's net pension liability, calculated using a single discount rate of 7.75 percent, as well as what the Department's proportional share of the plan's net pension liability would be if it were calculated using a single discount rate that is one-percentage point lower or one-percentage point higher for the valuations as of June 30, 2015 and 2014.

	1 Percent Decrease (6.75%)	Current Discount Rate (7.75%)	1 Percent Increase (8.75%)
2016	\$1,327,528,345	\$1,061,941,581	\$826,700,939
2015	1,357,138,116	1,079,844,816	848,581,820

# (C) Liabilities, Expenses, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The Department reported a liability of \$1,061.9 million and \$1,079.8 million for its proportionate share of the net pension liability at June 30, 2016 and 2015, respectively. The net pension liability was measured as of June 30, 2015 and June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The Department's proportion of the net pension liability was based on a projection of the Department's long-term share of contributions to the pension plan relative to the projected contributions of all participating departments, actuarially determined. At June 30, 2015 and 2014, the Department's proportion was 62.23 percent and 63.79 percent. The Department recognized pension expense of \$78.2 million and \$91.9 million for the years ended June 30, 2016 and 2015, respectively.

The Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2016		2015	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience Changes in proportion and differences between employer	\$	\$12,301,354	\$	\$ 8,663,279
contributions and share of contributions  Net difference between projected and actual investment	230,852	22,257,871		
earnings on pension plan investment		42,569,916		97,294,407
Contributions subsequent to measurement date Total	123,196,057 \$123,426,909	 \$ <u>77,129,141</u>	124,597,572 \$124,597,572	\$ <u>105,957,686</u>

Deferred outflows and inflows of resources resulting from contributions subsequent to the measurement date will be recognized as a change to the net pension liability in each subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	2016 Net Deferred Inflows of Resources	2015 Net Deferred Inflows of Resources
2016	\$	\$ 26,896,675
2017	27,705,413	26,896,675
2018	27,705,413	26,896,675
2019	26,116,264	25,267,661
2020	(4,628,801)	
Total	\$ 76,898,289	\$105,957,686

#### Note 8: Other Post-Employment Benefits (OPEB)

The Department provides a portion of healthcare insurance through the Medical and Life Insurance Plan, as discussed in the prior Note, in accordance with Section 104.270, RSMo. For purposes of reporting OPEB costs and obligations in accordance with GASB Statement 45, the Insurance Plan is disclosed within the state of Missouri reporting entity as a single employer plan. However, it is disclosed for the Department's reporting purposes as an agent, multiple-employer plan, as it includes employees of MoDOT, MSHP and MPERS, and is not a separate legal entity. These other post-employment benefit costs are included in the Medical and Life Insurance Plan Internal Service Fund.

Eligible members are employees who retire from the Department participating in the Medical and Life Insurance Plan with a minimum of five years of creditable service if hired before January 1, 2011 or ten years of creditable service if hired on or after January 1, 2011. Premiums vary by coverage categories, which include retirees, certain disabled employees, spouses, certain dependents and survivors of deceased employees and retirees. Subscribers' and the Department's required contribution rates average approximately 31.7 percent and 68.3 percent, respectively, of total premiums. Plan subscriber contributions range from \$88 to \$921 per month. The medical insurance benefits, and employer and member contribution amounts, are recommended by the Medical and Life Insurance Plan's Board of Trustees and are approved by the Commission. Medical premiums for employees who retire on or after January 1, 2015, are based on total years of service, with the Commission contributing 2.0 percent per year of service, not to exceed 50.0 percent of the total premium. The Insurance Plan is financed on a pay-as-you-go basis.

	Plan Total		Department Portion			
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual OPEB cost	\$ 65,104,839	\$ 72,601,215	\$ 73,230,318	\$ 44,004,939	\$ 50,179,235	\$ 50,586,458
Net OPEB obligations at year end	584,624,842	544,582,647	499,473,379	405,682,013	380,743,798	351,544,236
Percent cost contributed	n/a	n/a	n/a	43 %	42 %	42 %

The Department contributed \$19.1 million and \$21.0 million, including implicit rate subsidies, during each of the fiscal years 2016 and 2015, respectively. Payments for OPEB liabilities are made from the Road Fund. Although funding is not related to payroll amounts, an equivalent Annual Required Contribution (ARC) rate would be 20.7 percent and 23.7 percent of annual covered payroll of \$212,224,044 and \$212,044,881 for fiscal years 2016 and 2015, respectively. MoDOT's share of the changes in the Plan's net OPEB obligation at June 30, 2016 and 2015 is as follows:

	<u>2016</u>	2015
Normal cost	\$ 17,017,050	\$ 17,238,832
Amortization payment	31,012,901	35,406,639
Interest on net OPEB obligation	17,150,950	18,188,537
Adjustment to ARC	<u>(21,175,962</u> )	(20,654,773)
Annual OPEB cost	44,004,939	50,179,235
Contributions	(19,066,724)	(20,979,673)
Increase in net OPEB obligation	24,938,215	29,199,562
Net OPEB obligation – beginning of year	<u>380,743,798</u>	351,544,236
Net OPEB obligation – end of year	\$ <u>405,682,013</u>	\$ <u>380,743,798</u>

Based on an actuarial valuation report as of July 1, 2015, the Plan's total actuarial accrued liability is \$793.2 million. Because the Plan is an internal service fund of the Department, the Plan's assets have not been set aside; therefore, there is no actuarial value of assets. The Department's portion of the actuarial accrued liability at year-end was as follows:

Actuarial accrued liability (AAL)	\$557,611,967
Actuarial value of assets	
Unfunded actuarial accrued liability (UAAL)	\$ <u>557,611,967</u>
Funded ratio (actuarial value of plan assets/AAL)	0 %
Fiscal Year 2016 covered payroll	\$212,224,044
UAAL as a percentage of covered payroll	263 %

Actuarial valuations reflect a long-term perspective and involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These calculations are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. A Schedule of Funding Progress, presented as Required Supplementary Information, follows the Notes to the Financial Statements. The actuarial calculations have been based on the substantive plan in place at the time of valuation and on the pattern of cost sharing between the employers and members at that point. The actuarial methods and assumptions utilized in the valuation were as follows:

Actuarial cost method projected unit credit
UAAL amortization method level dollar amount
UAAL amortization period, closed/open
Investment return (discount) rate
Healthcare cost trend rate

7.0%, decreasing
to 4.5% in 2017

#### Note 9: Financing and Other Obligations

Changes in long-term obligations for the year ended June 30, 2016 were as follows:

Obligation	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
State road bonds Notes issued Capital leases Claims and judgments Compensated absences Pollution remediation	\$2,509,620,000 7,229,834 60,118 6,711,060 32,272,194  \$2,555,893,206	\$ 113,977 13,459,000 19,004,211  \$32,577,188	\$168,470,000 6,585,335 47,459 6,701,060 19,719,177  \$201,523,031	\$2,341,150,000 644,499 126,636 13,469,000 31,557,228  \$2,386,947,363	\$190,770,000 45,965 13,469,000 19,719,177  \$224,004,142
Amortization of financing act Discount Premium	tivity:			\$ (13,150) <u>166,753,471</u> \$ <u>2,553,687,684</u>	

Changes in long-term obligations for the year ended June 30, 2015 were as follows:

Obligation	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
State road bonds	\$2,679,170,000	\$	\$ 169,550,000	\$2,509,620,000	\$168,470,000
Notes issued	22,923,199	3,618,567	19,311,932	7,229,834	6,585,335
Capital leases	92,683	18,362	50,927	60,118	38,697
Claims and judgments	2,892,945	5,223,332	1,405,217	6,711,060	5,243,560
Compensated absences	33,432,838	20,767,706	21,928,350	32,272,194	21,928,350
Pollution remediation		2,980	2,980		
	\$ <u>2,738,511,665</u>	\$ 29,630,947	\$ <u>212,249,406</u>	\$ <u>2,555,893,206</u>	\$ <u>202,265,942</u>
Amortization of financing ac	tivity:				
Discount	•			\$ (18,534)	
Premium				199,322,027	
				\$2,755,196,699	

Information related to claims and judgments and compensated absences can be found in the Summary of Significant Accounting Policies Note and the Risk Management Note.

Payments on State Road bonds are made from the Road Fund and the Road Bond Fund. Compensated absences are made by the governmental funds from which the related salaries are paid. All other long-term obligation payments are liquidated from the Road Fund.

House Bill 1742, signed by the Governor on May 30, 2000, authorized the Department to issue bonds of \$2.25 billion through 2006, with no more than \$500.0 million issued in any one year. Under Constitutional Amendment 3, approved by Missouri voters on November 2, 2004, the authority of the Commission to issue State Road bonds is not subject to statutory provisions.

#### (A) State Road Bonds

#### 1. Bonded Debt Detail

	2016	2015
Series A 2006 State Road bonds, originally issued for \$296,670,000, to finance projects pursuant to the Smoother, Safer, Sooner road and bridge program; due in annual installments of \$10,000,000 to \$49,085,000; beginning in 2009 through 2021; interest varying from 3.75 percent to 5.00 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.	\$	\$ 22,520,000
Series 2006 Refunding State Road bonds, originally issued for \$394,870,000, to advance refund certain portions of Series A 2000 through 2003 State Road bonds; due in annual installments of \$13,110,000 to \$61,200,000 beginning February 1, 2013 through 2022; interest varying from 4.00 percent to 5.00 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.	251,745,000	291,045,000
Series A 2007 State Road bonds, originally issued for \$526,800,000, to finance projects pursuant to the Smoother, Safer, Sooner road and bridge program due in annual installments of \$1,600,000 to \$69,765,000 beginning in 2009 through 2027; interest varying from 4.00 percent to 5.25 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.	86,515,000	143,175,000
Series A 2008 Federal Reimbursement State Road bonds, originally issued for \$142,735,000, to finance federally-eligible projects, including the new I-64 project in St. Louis, due in annual installments of \$7,140,000 to \$12,870,000 beginning in 2011 through 2025; interest varying from 3.00 percent to 5.00 percent; secured by revenues collected from federal highway reimbursements.	96,385,000	104,805,000
Series A 2009 Federal Reimbursement State Road bonds, originally issued for \$195,625,000, to finance federally-eligible projects, including the Safe and Sound bridge program, due in annual installments of \$14,505,000 to \$21,870,000 beginning in 2011 through 2021; interest varying from 2.00 percent to 5.00 percent; secured by revenues collected from federal highway reimbursements.	99,905,000	117,365,000
Series B 2009 Federal Reimbursement State Road bonds, originally issued for \$404,375,000, to finance federally-eligible projects, including the Safe and Sound bridge program, due in annual installments of \$23,175,000 to \$43,250,000 beginning in 2022 through 2033; interest varying from 4.80 percent to 5.45 percent, exclusive of expected U.S. Treasury subsidy; secured by revenues collected from federal highway reimbursements.	404,375,000	404,375,000
Series C 2009 State Road bonds, originally issued for \$300,000,000, to finance projects pursuant to Amendment 3 due in annual installments of \$19,070,000 to \$28,015,000 beginning in 2017 through 2029; interest varying from 4.31 percent to 5.63 percent, exclusive of expected U.S. Treasury subsidy; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.	300,000,000	300,000,000
Series A 2010 Federal Reimbursement State Road bonds, originally issued for \$128,865,000, to finance federally-eligible projects, including the new Mississippi River Bridge in St. Louis and the Safe and Sound bridge program, due in annual installments of \$2,745,000 to \$13,610,000 beginning in 2011 through 2022; interest varying from 1.50 percent to 5.00 percent; secured by revenues collected from federal highway reimbursements.	66,015,000	77,460,000
Series B 2010 Federal Reimbursement State Road bonds, originally issued for \$56,135,000, to finance federally-eligible projects, including the new Mississippi River Bridge in St. Louis and the Safe and Sound bridge program, due in annual installments of \$11,290,000 to \$15,425,000 beginning in 2022 through 2025; interest varying from 4.72 percent to 5.02 percent, exclusive of expected U.S. Treasury subsidy; secured by revenues collected from federal highway reimbursements.	56,135,000	56,135,000
Series C 2010 Refunding State Road bonds, originally issued for \$130,390,000, to advance refund certain portions of Series A 2001 through 2003 State Road bonds; due in annual installments of \$1,205,000 to \$31,145,000 beginning February 1, 2013 through 2023; interest varying from 3.00 percent to 5.00 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.	79,085,000	91,750,000
• •		

Series A 2014 First Lien Refunding State Road bonds, originally issued for \$589,015,000, to advance refund certain portions of Series A & B 2006 First Lien State Road bonds; due in annual installments of \$18,810,000 to \$104,510,000 beginning May 1, 2017 through 2026; interest varying from 2.00 percent to 5.00 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.

589,015,000 589,015,000

Series B 2014 Second Lien Refunding State Road bonds, originally issued for \$311,975,000, to advance refund certain portions of Series 2007 Second Lien State Road bonds; due in annual installments of \$3,130,000 to \$68,350,000 beginning May 1, 2018 through 2025; interest varying from 3.00 percent to 5.00 percent; secured by revenues collected under Article IV, Section 30(b) of the Missouri Constitution.

<u>311,975,000</u> <u>311,975,000</u> \$2,341,150,000 \$2,509,620,000

#### 2. Tax Status of Bonds

Tax-Exempt issuances: The Series Refunding 2006 and 2010 bonds are Senior Bonds and would take priority in payment over other bonds. The Series A and B 2006 and Refunding Series A 2014 bonds are First Lien bonds. The Series A 2007 bonds and Refunding Series B 2014 are Second Lien bonds. The Series A 2008, A 2009 and A 2010 bonds are liens on federal highway reimbursement revenues. As tax-exempt issuances, these bonds are subject to federal arbitrage regulations.

Taxable issuances: The Series B 2009 and B 2010 bonds are liens on federal highway reimbursement revenues. The Series C 2009 bonds are Third Lien bonds. These bonds are taxable Build America Bonds as established under the American Recovery and Reinvestment Act of 2009.

#### 3. Bond Debt Maturity

Annual debt service requirements to maturity are indicated in the following schedule. The interest amounts for the demand obligation bonds reflect the year-end rate of 0.18 percent and are based upon the current debt service schedule. The interest payments for the Build America Bonds are shown excluding the expected receipt of interest subsidy payments from the U.S. Treasury.

Principal Due	Interest Due	Total Due
\$ 190,770,000	\$116,788,687	\$ 307,558,687
200,185,000	107,954,523	308,139,523
209,355,000	98,351,723	307,706,723
218,270,000	88,317,734	306,587,734
212,500,000	77,732,263	290,232,263
939,640,000	238,510,852	1,178,150,852
285,415,000	64,679,176	350,094,176
<u>85,015,000</u>	6,984,029	91,999,029
\$ <u>2,341,150,000</u>	\$ <u>799,318,987</u>	\$ <u>3,140,468,987</u>
	\$ 190,770,000 200,185,000 209,355,000 218,270,000 212,500,000 939,640,000 285,415,000 85,015,000	\$ 190,770,000 \$116,788,687 200,185,000 107,954,523 209,355,000 98,351,723 218,270,000 88,317,734 212,500,000 77,732,263 939,640,000 238,510,852 285,415,000 64,679,176 85,015,000 6,984,029

#### 4. Defeased Debt - Fiscal Year 2014

In June 2014, the Commission defeased \$977.8 million in State Road Bonds by placing funds into an irrevocable trust to provide for future debt service payments of portions of the Series A 2006, B 2006, and 2007 bonds. As result, the trust account assets and those portions of the bonds are excluded from the Department's financial statements. The amounts of outstanding bonds considered defeased at June 30, 2016 are as follows:

Bond Series	Principal <u>Defeased</u>
2007	\$325 290 000

#### (B) Notes Issued

#### 1. Notes Issued Detail

	2016	2015
City of O'Fallon; to accelerate a portion of the Route 364 (Page Avenue Extension) project, which consists of constructing a south outer road; principal due July 1, 2015; no interest will accrue.	\$	\$6,585,335
County of St. Charles; to provide a location, needs and cost study of a river crossing on Highway 40 between St. Louis County and St. Charles County; principal		
due July 1, 2020; no interest will accrue.	644,499	644,499
	\$ <u>644,499</u>	\$ <u>7,229,834</u>

#### 2. Notes Issued Debt Maturity

Annual debt service requirements to maturity for all notes issued are indicated in the following schedule. In addition to the notes described in Notes Issued Detail, the Commission is responsible for loan interest payments to make improvements to Highway 36, due in annual installments beginning in fiscal year 2011 through 2020, at an interest rate of 3.99 percent. The U.S. Highway 36 – Interstate 72 Corridor Transportation Development District is responsible for principal payments.

Fiscal Year	Principal Due	Interest Due	Total Due
2017	\$	\$ 506,783	\$ 506,783
2018		382,894	382,894
2019		259,403	259,403
2020		155,065	155,065
2021	644,499		644,499
	\$ 644,499	\$1,304,145	\$1,948,644

#### (C) Capital Lease Obligations

The Department is committed under several capital leases to finance the acquisition of equipment. Lease-purchase agreements for equipment grant a security interest in the related capital assets. The assets acquired through these capital leases are included in capital assets as follows:

	<u>2016</u>	<u>2015</u>
Equipment	\$179,617	\$176,431
Less: accumulated depreciation	<u>51,276</u>	<u>118,239</u>
Capital leased assets, net	\$ <u>128,341</u>	\$ <u>58,192</u>

The following schedule presents the future minimum lease payments under the capital leases and the present value of the future minimum lease payments as of June 30, 2016:

Year Ending	Future Minimum Lease Payments
2017	\$ 47,782
2018	47,224
2019	34,693
2020	161
Total minimum lease payments	129,860
Less: amount representing interest	3,224
Present value of minimum lease payments	\$ <u>126,636</u>

#### (D) Pollution Remediation Obligations

MoDOT is involved in remediation activities related to buildings and grounds caused by contamination and a fuel leak. The potential for additional pollution remediation exists; however, any future remediation obligations are not yet estimable.

#### Note 10: Tax Revenues

Tax revenues for the fiscal years 2016 and 2015 were as follows:

	State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor Funds	Total 2016
Fuel taxes Sales taxes Total tax revenue	\$516,986,442 <u>1,645,590</u> \$ <u>518,632,032</u>	\$ 108,038 <u>167,352,857</u> \$ <u>167,460,895</u>	\$ 171,930,722 \$171,930,722	\$ 271,362 <u>9,442,925</u> \$ <u>9,714,287</u>	\$517,365,842 350,372,094 \$867,737,936
	State Highways and Transportation Department Fund	State Road Fund	State Road Bond Fund	Nonmajor Funds	Total 2015
Fuel taxes Sales taxes Total tax revenue	\$492,700,999 1,624,896 \$ <u>494,325,895</u>	\$ 128,680 <u>159,900,440</u> \$ <u>160,029,120</u>	\$ 164,274,352 \$164,274,352	\$ 246,646	\$493,076,325 <u>335,419,712</u> \$ <u>828,496,037</u>

Taxes are remitted by the Missouri Department of Revenue to the Department subsequent to collection. The Department receives the following taxes:

- Fuel taxes are paid on the sale of gasoline, aviation fuel used in propelling aircraft with reciprocating engines and diesel fuel. The taxes are authorized by Sections 142.010 142.350, 155.080 and 155.090, and 142.362 142.621, RSMo. The tax rate on gasoline and diesel fuels is \$0.17 per gallon. The State receives 75.0 percent of the first \$0.11 and 70.0 percent of the next \$0.06. The remaining tax is distributed to cities and counties. In addition, the Department receives the entire tax on aviation fuel of \$0.09 per gallon.
- Sales taxes are paid on the purchase of any new or used motor vehicle or trailer, on vehicles purchased out of state and titled in Missouri and on the sale of a vehicle between individuals within Missouri. The taxes are authorized by Sections 144.070 and 144.440, RSMo. The general sales tax rate is 3.0 percent and Proposition C tax (Section 144.701, RSMo.) is 1.0 percent, for a total of 4.0 percent. The Department receives 75.0 percent of the motor vehicle sales voter-approved Constitutional Amendment 3 tax. The remainder is distributed to cities, counties and school districts. In addition, the Department receives sales tax on jet fuel, limited to a maximum of \$10.0 million annually.

#### **Note 11: Interfund Transactions**

State statute (226.200, RSMo.) requires the transfer of unspent monies in the Highway Fund to the State Road Fund on a monthly basis. Transfers for the years ended June 30, 2016 and 2015 were as follows:

	20	16	2015		
	Transfers In	Transfers Out	Transfers In	Transfers Out	
State Highways and					
Transportation Department Fund	\$	\$460,760,010	\$	\$446,410,007	
State Road Fund	460,974,437		459,967,612	34,898	
State Road Bond Fund			34,898		
Nonmajor Funds		214,427		13,557,605	
Total transfers	\$ <u>460,974,437</u>	\$ <u>460,974,437</u>	\$ <u>460,002,510</u>	\$ <u>460,002,510</u>	

The due to/from amounts in the Road Fund and non-major funds represent interfund services provided and used. Amounts receivable/payable as of June 30, 2016 and 2015 were as follows:

	2016		2	015
	Receivable	Payable	Receivable	<u>Payable</u>
State Road Fund	\$ 40,001	\$	\$ 242,020	\$
Nonmajor Funds Total due to/from	\$ 40,001	40,001 \$ 40,001	\$ <u>242,020</u>	242,020 \$ 242,020

#### **Note 12: Commitments and Contingencies**

#### (A) Unemployment Benefits

The Department is subject to the Missouri Employment Security Law. Department employees who qualify are entitled to benefit payments during periods of unemployment. The Department is required to reimburse the Division of Employment Security for benefit payments made to its former employees. The Department has identified no practical method of estimating the amount of future benefit payments that may be made to former employees for wage credits earned prior to June 30, 2016 and 2015. Consequently, this potential obligation is not included in the accompanying basic financial statements. Total reimbursements made by the Department were \$110,309 and \$206,258 for fiscal years 2016 and 2015, respectively.

#### (B) Construction Commitments

The State Road Fund had construction awards outstanding for both state and federal participating projects at June 30, 2016 and 2015 amounting to approximately \$431,325,606 and \$590,272,914, respectively. The federal portion of this total was \$362,465,024 and \$491,575,358, or approximately 84.04 percent and 83.28 percent, for 2016 and 2015, respectively.

#### (C) Loan Commitments

The State Transportation Assistance Revolving Fund had loan commitments at June 30, 2016, amounting to \$489,260 that were approved and executed, but not disbursed.

#### (D) Operating Leases

The Department is committed under operating leases for buildings, as well as various office and maintenance equipment. Lease expenditures for the years ended June 30, 2016 and 2015 amounted to \$2,344,656 and \$1,986,136, respectively. Future minimum lease payments for these leases are as follows:

	<u> 2016 </u>	<u> 2015</u>
Year ending:		
2016	\$	\$221,570
2017	315,675	55,044
2018	88,919	14,319
2019	14,014	744
2020	5,544	744
2021	5,544	
	\$ <del>429,696</del>	\$292,421

#### (E) Federal Funding

The Department receives federal grants that are subject to review and audit by federal grantor agencies. This could result in requests for reimbursement by the grantor agency for any expenditures disallowed under grant terms. The Department believes such disallowances, if any, would be immaterial.

#### **Note 13: Accounting Pronouncements**

MoDOT implemented GASB Statement 72, Fair Value Measurement and Application, in fiscal year 2016. This statement clarifies the definition of fair value, establishes general principles for measuring fair value, and establishes standards of accounting and reporting assets and liabilities measured at fair value. Under the new requirements, the expanded note disclosure includes a reclassification of the investments held by the Medical & Life Insurance Plan, Self-Insurance Plan, and the MTFC. The measurement of these investments has not changed.

MoDOT implemented GASB Statement 82, *Pension Issues – an Amendment of GASB Statements 67, 68, and 73*, in fiscal year 2016. This statement clarifies the definition of covered payroll and requires the presentation of covered payroll within the Required Supplementary Information.

#### Note 14: Restatements

The Department has restated its 2015 financial statements to correct several errors that the Department identified in the recording of capital assets, primarily infrastructure. The impact of this restatement as of June 30, 2015 is as follows:

Financial Statement Line Item	As Originally Stated	Restatement	As Restated
Government-wide financial statements:			
Capital assets not being depreciated	\$ 4,301,866,993	\$(10,878,419)	\$ 4,290,988,574
Capital assets being depreciated	25,410,492,694	(26,408,859)	25,384,083,835
Net position, end of year	26,600,274,457	(37,287,278)	26,562,987,179
Construction expense	274,932,657	41,105,656	316,038,313
Depreciation expense	457,406,357	(3,187,090)	454,219,267
Gain (loss) on sale of capital assets	(15,842,870)	631,288	(15,211,582)
Fund financial statements:			
State Road Fund			
Construction expenditures	328,246,059	41,105,656	369,351,715
Capital outlay expenditures	713,572,065	(40,474,368)	673,097,697
Capital asset sales	4,790,283	631,288	5,421,571

The restatement had no impact on net position as of July 1, 2014 or on fund balance within the respective funds.



This page intentionally left blank

Budgetary Comparison Schedules – State Highways and Transportation Department Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

> Variances Between Final Budget

	Budgeted Amounts			and Actual	
	Original	Final	Actual	2016	2015
Budgetary fund balance,	Ф 0.750.007	Φ 0.750.007	ф. 0.750.007	Φ.	Φ.
beginning of year	\$ 6,753,967	\$ 6,753,967	\$ 6,753,967	\$	\$
Resources (inflows)	400 000 070	400 000 070	E44 077 E00	40.047.004	44.070.000
Fuel taxes	469,330,379	469,330,379	511,677,580	42,347,201	14,076,033
License, fees and permits	189,711,046	189,711,046	199,754,087	10,043,041	5,692,108
Vehicle sales taxes			1,656,729	1,656,729	1,647,752
Interest	207,558	207,558	271,461	63,903	(12,685)
Intergovernmental/cost			_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	(,)
reimbursements/miscellaneous	2,924,526	2,924,526	5,984,527	3,060,001	1,255,852
Amount available for					
appropriation	668,927,476	668,927,476	726,098,351	<u>57,170,875</u>	22,659,060
Charges to appropriations (outflows) Appropriations spent by other					
state agencies	274,878,342	274,878,342	250,271,738	24,606,604	13,915,996
Total charges to appropriations	274,878,342	274,878,342	250,271,738	24,606,604	13,915,996
rotal olidiges to appropriations	214,010,042	214,010,042	200,271,700	24,000,004	10,010,000
Transfers to State Road Fund	(528,000,000)	(528,000,000)	<u>(460,760,010</u> )	67,239,990	(29,821,089)
Budgetary fund balance,	<b>#</b> /400 050 000)	<b>#</b> /400.050.000\	<b>4.5.000.000</b>	<b>*</b> 440.04 <b>7</b> .400	Φ 0.750.007
end of year	\$ <u>(133,950,866</u> )	\$ <u>(133,950,866</u> )	\$ <u>15,066,603</u>	\$ <u>149,017,469</u>	\$ <u>6,753,967</u>

Variances Between

#### **Required Supplementary Information**

Budgetary Comparison Schedules – State Road Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Budgeted Amounts			Final Budget and Actual	
	Original	Final	Actual	2016	2015
Budgetary fund balance,					
beginning of year	\$ 784,058,231	\$ 784,058,231	\$ 784,058,231	\$	\$
Resources (inflows)					
Fuel taxes	153,817	153,817	108,038	(45,779)	(24,320)
License, fees and permits	87,470,954	87,470,954	106,051,087	18,580,133	15,660,604
Vehicle sales taxes	160,168,000	160,168,000	165,848,942	5,680,942	10,607,938
Interest	4,890,918	4,890,918	4,915,521	24,603	(798,573)
Intergovernmental/cost					
reimbursements/miscellaneous	77,863,474	78,177,474	87,998,165	9,820,691	(57,297,328)
Federal government	885,185,000	885,185,000	827,843,108	(57,341,892)	(71,770,475)
Amount available for					
appropriation	1,999,790,394	2,000,104,394	1,976,823,092	(23,281,302)	(103,622,154)
Charges to appropriations (outflows)					
Administration					
Personal service	17,962,606	18,182,830	17,601,507	581,323	710,953
Fringe benefits	29,436,108	29,436,108	28,150,792	1,285,316	1,163,107
Expense and equipment	6,446,711	6,884,136	5,811,949	1,072,187	538,247
Maintenance	-,,	-,,	2,2 ,2	.,,	,
Personal service	137,053,085	135,461,870	130,514,571	4,947,299	2,500,754
Fringe benefits	122,059,631	122,059,631	115,366,108	6,693,523	7,317,110
Expense and equipment	206,665,776	193,705,525	184,179,672	9,525,853	3,033,084
Construction	200,000,110	100,100,020	101,110,012	0,020,000	0,000,001
Personal service	60,489,415	62,857,085	59.896.079	2.961.006	2,355,272
Fringe benefits	48,793,021	50,675,481	47,320,584	3,354,897	3,419,435
Expense and equipment	13,134,972	19,967,802	18,785,030	1,182,772	1,237,345
Contracts	933,758,485	948,728,472	809,636,065	139,092,407	283,209,680
Right of way purchase	15,000,000	10,300,000	9,358,262	941,738	6,729,823
Fleet, facilities and	13,000,000	10,300,000	3,330,202	541,750	0,725,025
information systems					
Personal service	11,003,425	11,000,466	10,444,571	555,895	342,313
Fringe benefits	9,047,361	9,047,361	8,375,134	672,227	518,857
Expense and equipment	56,059,577	64,462,368	60,034,777	4,427,591	11,776,559
Multimodal operations	30,039,377	04,402,300	00,034,777	4,427,391	11,770,559
Personal service	462,873	462,393	469,684	(7,291)	(9,539)
Fringe benefits	424,382	424,382	336,454	87,928	101,094
	215,852	424,362 215,852	72,599	143,253	(448,434)
Expense and equipment Program	176,000	176,000	72,599 175,999	143,253	(446,434)
3				•	-
Bond principal and interest payments	113,459,000	105,049,451	104,971,467	77,984	48,893
Total charges to appropriations	1,781,648,280	1,789,097,213	1,611,501,304	177,595,909	324,542,382
Transfers from Highway Fund	528,000,000	528,000,000	460,760,010	(67,239,990)	1,521,089
Transfers from Highway Safety Fund	7,000,000	7,000,000	195,736	(6,804,264)	(8,833,183)
Budgetary fund balance, end of year	\$ <u>753,142,114</u>	\$ <u>746,007,181</u>	\$ <u>826,277,534</u>	\$ <u>80,270,353</u>	\$ <u>213,608,134</u>

Budget Basis to GAAP Reconciliations and Disclosure Years Ended June 30, 2016 and 2015

The following are reconciliations of the differences between the State's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis for 2016:

	State Highways and Transportation Department Fund	State Road Fund
Fund balance, budgetary basis	\$ 15,066,603	\$826,277,534
Receivables	106,027,980	100,799,796
Due from other funds		40,001
Inventories		39,614,030
Payables	(10,631,825)	(99,254,423)
Deposits		(1,444,038)
Unearned revenue		(20,492,786)
Deferred revenues	(1,400,916)	(17,724,896)
Change in fair value of investments	<u>15,244</u>	843,926
Fund balance, GAAP basis	\$109,077,086	\$828,659,144

The following are reconciliations of the differences between the State's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis for 2015:

	State Highways and Transportation Department Fund	State Road Fund		
Fund balance, budgetary basis	\$ 6,753,967	\$ 784,058,231		
Receivables	99,993,917	106,874,228		
Due from other funds		242,020		
Inventories		37,574,480		
Payables	(9,760,163)	(98,090,348)		
Deposits		(1,332,705)		
Unearned revenue		(9,750,252)		
Deferred revenues	(2,359,952)	(26,073,470)		
Change in fair value of investments	5,623	660,683		
Fund balance, GAAP basis	\$ <u>94,633,392</u>	\$ <u>794,162,867</u>		

#### **Budgetary Principles and Presentation**

The budgetary comparison schedules are presented on the State's budgetary basis of accounting. Under this basis, revenues are recognized when cash is received. Expenditures are recognized for cash disbursements made during the fiscal year and for cash adjustments made in the lapse period, as defined by the Office of Administration.

All governmental funds reported by MoDOT have legally adopted annual budgets. The legal authority for approval of the Department's budget and amendments for the State Highways and Transportation Department Fund rests with the State Legislature. The Commission approves the State Road Fund budget and amendments. The fund level is the legal level of control for the State Road Fund. However, at any time, the Commission may approve the Department to spend more or less than the State Legislature or the fund level of the State Road Fund, which will drive the Department's budget to be higher or lower than the other legal limits.

The Department develops its budget through processes involving the districts and the central office divisions. Upon Commission approval, the legislative budget request is sent to the Office of Administration on October 1 and is forwarded to the Governor's Office. The Governor develops a recommendation regarding the budget and forwards both the budget request and the recommendation to the Legislature. The Legislature generally acts on budget matters between January and May. The Governor has veto authority and generally acts on those matters in June. Upon Commission approval in June, the Department then internally distributes available funds based on input and feedback from the districts and the central office divisions.

Schedule of Proportionate Share of Net Pension Liability (NPL)\*

MoDOT's Proportion of NPL	MoDOT's Share of NPL	MoDOT's Covered Payroll	MoDOT's NPL as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
62.23 % 63.79	\$1,061,941,581 1,079,844,816	\$212,044,881 213,845,536	500.81 % 504.96	54.08 % 53.63
	Proportion of NPL 62.23 %	Proportion of NPL         MoDOT's Share of NPL           62.23 %         \$1,061,941,581	Proportion of NPL         MoDOT's Share of NPL         MoDOT's Covered Payroll           62.23 %         \$1,061,941,581         \$212,044,881	MoDOT's Proportion of NPL         MoDOT's Share of NPL         MoDOT's Covered Payroll         NPL as a Percentage of Covered Payroll           62.23 %         \$1,061,941,581         \$212,044,881         500.81 %

<sup>\*</sup>This schedule will ultimately present ten years of data when available.

#### **Required Supplementary Information**

Schedule of Pension Contributions

Fiscal <u>Year</u>	Actuarially Determined <u>Contributions</u>	Actual <u>Contributions</u>	Contribution Deficiency (Excess)	Covered Payroll	Contributions as of Percentage of Covered Payroll
2016	\$123,196,057	\$123,196,057	\$	\$212,224,044	58.05 %
2015	124,597,572	124,597,572		212,044,881	58.76
2014	116,000,251	116,000,251		213,845,536	54.24
2013	107,190,383	107,190,383		210,507,429	50.92
2012	102,014,954	102,014,954		224,455,344	45.45
2011	99,109,317	99,109,317		251,164,672	39.46
2010	83,667,034	83,667,034		266,455,521	31.40
2009	82,112,149	82,112,149		267,292,152	30.72
2008	81,450,011	81,450,011		262,657,307	31.01
2007	80,949,952	80,949,952		260,289,235	31.10

There were no changes to the plan's benefit terms or to assumptions used in the valuation for the plan year ended June 30, 2015.

Schedule of Funding Progress for Other Post-Employment Benefits\*

Actuarial Valuation Date	Actuarial Value of <u>Assets</u>	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
7/1/2015		\$557,611,967	\$557,611,967	0 %	\$212,244,044	263 %
7/1/2013		602,620,999	602,620,999	0	213,845,536	282
7/1/2011		783,896,843	783,896,843	0	224,455,344	349
7/1/2009		798,601,629	798,601,629	0	266,455,521	300
7/1/2007		686,992,459	686,992,459	0	262,657,307	262

<sup>\*</sup>This schedule will ultimately present ten years of data when available.

Actuarial valuations are performed biennially. The Department is the majority employer participating in the MoDOT and MSHP Medical and Life Insurance Plan. The Insurance Plan's total actuarial accrued liability is \$793.2 million.

Because the Insurance Plan is an internal service fund of the Department, the net assets have not been set aside; therefore, there is no actuarial value of assets. This results in a calculated funded ratio of zero percent. The Insurance Plan is financed on a payas-you-go basis. The Plan's funding is not based on covered payroll; the required information is displayed for information purposes. Refer to the Medical and Life Insurance Plan and Other Post-Employee Benefits disclosures in the Notes to the Financial Statements for further information on the Insurance Plan.

## Combining Financial Statements Nonmajor Governmental Funds

#### **Combining Balance Sheets**

Total deferred inflows of resources

Restricted – highways and transportation

Total liabilities, deferred inflows of

resources and fund balances

**Fund Balances** 

**Total fund balances** 

Nonmajor Governmental Funds – Special Revenue June 30, 2016 With Summarized Financial Information for 2015

	Multimodal Federal and State Fund	State Transportation Fund	Aviation Trust <u>Fund</u>	State Transportation Assistance Revolving Fund	MCS Federal Fund
Assets					
Cash and cash equivalents	\$1,958,023	\$4,429,968	\$ 9,063,440	\$3,014,718	\$ 125,084
State taxes and fees receivable		432,433	26,033		
Federal government receivable	4,614,701				13,958
Miscellaneous receivables, net	1,132,325		10,255	13,241	
Loans receivable				<u>1,041,426</u>	
Total assets	\$ <u>7,705,049</u>	\$ <u>4,862,401</u>	\$ <u>9,099,728</u>	\$ <u>4,069,385</u>	\$ <u>139,042</u>
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities					
Accounts payable	\$6,428,544	\$ 3,834	\$ 301,228	\$ 2,961	\$ 13,958
Accrued payroll	22,329	11,116	33,888		
Unearned revenue	621,091	·	·		
Due to other funds	8,822	4,356	13,854		
Total liabilities	7,080,786	19,306	348,970	2,961	13,958
Deferred Inflows of Resources					
Deferred revenues					

4,843,095

8,750,758

624,263

State

4,066,424

\$4,069,385

Grade				Total		
Crossing <u>Safety Fund</u>	Railroad Expense Fund	Highway <u>Safety Fund</u>	Motorcycle <u>Safety Fund</u>	2016	2015	
\$2,425,542	\$602,881	\$ 226,825	\$226,467	\$22,072,948	\$24,130,231	
103,788				562,254	487,837	
		2,045,024		6,673,683	6,999,622	
57,207				1,213,028	1,214,753	
				1,041,426	1,361,372	
\$ <u>2,586,537</u>	\$ <u>602,881</u>	\$ <u>2,271,849</u>	\$ <u>226,467</u>	\$ <u>31,563,339</u>	\$ <u>34,193,815</u>	
\$ 156,918	\$ 3,978	\$1,963,466	\$	\$ 8,874,887	\$ 8,871,005	
	26,718	20,256		114,307	109,309	
	·	,		621,091	260,438	
	12,969			40,001	242,020	
156,918	43,665	1,983,722		9,650,286	9,482,772	
57,207 57,207				57,207 57,207	243,619 243,619	
2,372,412 2,372,412 \$2,586,537	<u>559,216</u> <u>559,216</u> \$ <u>602,881</u>	288,127 288,127 \$2,271,849	226,467 226,467 \$226,467	21,855,846 21,855,846 \$31,563,339	24,467,424 24,467,424 \$34,193,815	

### **Combining Statements of Revenues, Expenditures and Changes in Fund Balances**

Nonmajor Governmental Funds – Special Revenue Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Multimodal Federal and State Fund	State Transportation <u>Fund</u>	Aviation Trust Fund	State Transportation Assistance Revolving Fund	MCS Federal Fund
Revenues					
Fuel taxes	\$	\$	\$ 271,362	\$	\$
Sales taxes		4,584,097	4,858,828		
Licenses, fees and permits				780	
Intergovernmental/cost					
reimbursements/miscellaneous	1,810,009	42,914			38
Investment earnings			68,774	57,388	
American Recovery and Reinvestment Act	5,280,694				
State government	14,216,345				
Federal government	<u>59,089,052</u>				<u>1,649,218</u>
Total revenues	<u>80,396,100</u>	<u>4,627,011</u>	<u>5,198,964</u>	<u>58,168</u>	<u>1,649,256</u>
Expenditures					
Current					
Maintenance					1,649,256
Multimodal operations	79,639,118	3,421,792	7,437,173	733	
Capital outlay	902,663				
Total expenditures	80,541,781	3,421,792	7,437,173	<u>733</u>	1,649,256
Excess of revenues over (under)					
expenditures	<u>(145,681</u> )	1,205,219	(2,238,209)	<u>57,435</u>	
Other Financing Sources (Uses)					
Capital asset sales					4,688
Transfers out					
Total other financing sources (uses)					4,688
Net Changes in Fund Balances	(145,681)	1,205,219	(2,238,209)	57,435	4,688
Fund Balances, beginning of year	769,944	<u>3,637,876</u>	10,988,967	4,008,989	120,396
Fund Balances, end of year	\$ <u>624,263</u>	\$ <u>4,843,095</u>	\$ <u>8,750,758</u>	\$ <u>4,066,424</u>	\$ <u>125,084</u>

Grade				To	tal
Crossing Safety Fund	Railroad Expense Fund	Highway <u>Safety Fund</u>	Motorcycle Safety Fund	2016	2015
\$ 1,348,965	\$ 421,507	\$  	\$ 314,302	\$ 271,362 9,442,925 2,085,554	\$ 246,646 9,620,024 2,670,999
1,255    1,350,220	   421,507	2,815   16,916,420 16,919,235	   314,302	1,857,031 126,162 5,280,694 14,216,345 <u>77,654,690</u> 110,934,763	2,388,959 134,954 1,948,548 15,009,755 <u>84,178,380</u> 116,198,265
2,481,413  2,481,413	788,334  788,334	16,723,686   16,723,686	292,454   292,454	18,665,396 93,768,563 902,663 113,336,622	16,322,595 84,929,842 214,561 101,466,998
(1,131,193)  (18,691) (18,691)	_(366,827)   	20 (195,736) (195,716)		(2,401,859) 4,708 (214,427) (209,719)	
(1,149,884)	(366,827)	(167)	21,848	(2,611,578)	1,173,662
3,522,296 \$ 2,372,412	<u>926,043</u> \$ <u>559,216</u>	288,294 \$ <u>288,127</u>	204,619 \$226,467	24,467,424 \$ <u>21,855,846</u>	23,293,762 \$ 24,467,424



This page intentionally left blank

## Combining Financial Statements Proprietary Funds

Combining Statements of Net Position
Proprietary Funds – Internal Service
June 30, 2016 With Summarized Financial Information for 2015

	MoDOT & MSHP	MHTC	T	otal
	Medical and Life Insurance Plan	Self Insurance Plan	2016	2015
Assets				
Current assets				
Cash and cash equivalents	\$ 9,214,457	\$ 12,543,123	\$ 21,757,580	\$ 11,802,736
Investments	4,283,570	8,495,861	12,779,431	2,027,008
Restricted investments	100,000		100,000	100,000
Miscellaneous receivables	<u>2,607,473</u>	391,038	<u>2,998,511</u>	2,488,409
Total current assets	<u>16,205,500</u>	21,430,022	<u>37,635,522</u>	<u>16,418,153</u>
Noncurrent assets				
Investments	23,531,353	83,456,778	106,988,131	121,933,202
Restricted investments		200,000	200,000	200,000
Total noncurrent assets	<u>23,531,353</u>	83,656,778	<u>107,188,131</u>	122,133,202
Total assets	<u>39,736,853</u>	<u>105,086,800</u>	144,823,653	<u>138,551,355</u>
Liabilities				
Current liabilities				
Accounts payable	2,076,108	32,900	2,109,008	1,734,064
Unearned revenue	8,161,004		8,161,004	7,611,718
Pending self insurance claims		18,319,000	18,319,000	18,365,000
Incurred but not reported claims	9,800,000	5,243,000	15,043,000	15,680,000
Total current liabilities	<u>20,037,112</u>	23,594,900	43,632,012	43,390,782
Noncurrent liabilities				
Pending self insurance claims		52,156,358	52,156,358	48,778,816
Incurred but not reported claims		14,928,000	14,928,000	12,429,000
Total noncurrent liabilities		67,084,358	67,084,358	61,207,816
Total liabilities	20,037,112	90,679,258	<u>110,716,370</u>	104,598,598
Net Position				
Restricted net position	100,000	200,000	300,000	300,000
Unrestricted net position	19,599,741	14,207,542	33,807,283	33,652,757
Total net position	\$ <u>19,699,741</u>	\$ <u>14,407,542</u>	\$ <u>34,107,283</u>	\$ <u>33,952,757</u>

### **Combining Statements of Revenues, Expenses and Changes in Net Position**

Proprietary Funds – Internal Service Year Ended June 30, 2016 With Summarized Financial Information for 2015

	MoDOT & MSHP	MHTC	Total	
	Medical and Life Insurance Plan	Self Insurance Plan	2016	2015
Operating Revenues				
Self insurance premiums				
Highway workers' compensation	\$	\$ 7,200,000	\$ 7,200,000	\$ 7,200,000
Highway patrol workers' compensation		2,352,989	2,352,989	2,750,000
Highway fleet vehicle liability		1,400,000	1,400,000	1,400,000
Highway general liability		12,500,000	12,500,000	12,500,000
Medical insurance premiums				
State	77,481,522		77,481,522	74,048,522
Member	41,988,794		41,988,794	39,870,440
Other	6,428,221	<u>250,962</u>	<u>6,679,183</u>	<u>6,516,813</u>
Total operating revenues	125,898,537	23,703,951	149,602,488	<u>144,285,775</u>
Operating Expenses				
Self insurance programs				
Highway workers' compensation		5,557,142	5,557,142	6,116,125
Highway patrol workers' compensation		2,155,211	2,155,211	2,310,090
Highway fleet vehicle liability		4,456,861	4,456,861	953,547
Highway general liability		8,423,544	8,423,544	10,980,555
Other		1,011,161	1,011,161	1,015,227
Medical and life insurance program				
Insurance premiums	7,146,757		7,146,757	6,854,614
Medical benefits	91,708,347		91,708,347	90,260,350
Prescription drug benefits	24,816,990		24,816,990	23,751,514
Professional fees	1,078,773		1,078,773	934,397
Administrative services	5,877,052	04 000 040	<u>5,877,052</u>	5,631,672
Total operating expenses	<u>130,627,919</u>	21,603,919	152,231,838	148,808,091
Operating income (loss)	(4,729,382)	2,100,032	(2,629,350)	(4,522,316)
Nonoperating Revenues				
Net appreciation and investment income	<u>719,289</u>	2,064,587	<u>2,783,876</u>	<u>1,966,048</u>
Total nonoperating revenues	719,289	2,064,587	2,783,876	<u>1,966,048</u>
Changes in Net Position	(4,010,093)	4,164,619	154,526	(2,556,268)
Net Position, beginning of year	23,709,834	10,242,923	33,952,757	36,509,025
Net Position, end of year	\$ <u>19,699,741</u>	\$ <u>14,407,542</u>	\$ <u>34,107,283</u>	\$ <u>33,952,757</u>

#### **Combining Statements of Cash Flows**

Proprietary Funds – Internal Service Year Ended June 30, 2016 With Summarized Financial Information for 2015

	MoDOT & MSHP	MHTC	<u>Total</u>		
	Medical and Life Insurance Plan	Self Insurance Plan	2016	2015	
Cash Flows From Operating Activities					
Receipts from interfund services provided	\$ 125,468,630	\$ 23,553,721	\$149,022,351	\$144,106,558	
Payments for interfund services used	(124,322,805)	(14,199,216)	(138,522,021)	(138,988,626)	
Payments to suppliers	(6,581,214)	(1,010,828)	(7,592,042)	(11,206,661)	
Net cash provided by (used in) operating					
activities	(5,435,389)	8,343,677	2,908,288	(6,088,729)	
Cash Flows From Investing Activities					
Proceeds from sale and maturities of investments	11,992,559	64,277,801	76,270,360	48,273,106	
Purchases of investments	(6,423,620)	(65,118,918)	(71,542,538)	(60,722,105)	
Interest received	650,110	1,786,657	2,436,767	2,243,205	
Investment fees	(30,223)	<u>(87,810</u> )	<u>(118,033</u> )	(119,334)	
Net cash provided by (used in)					
investing activities	<u>6,188,826</u>	<u>857,730</u>	<u>7,046,556</u>	(10,325,128)	
Net increase (decrease) in cash and cash					
equivalents	753,437	9,201,407	9,954,844	(16,413,857)	
Cash and Cash Equivalents, beginning of year	8,461,020	3,341,716	11,802,736	28,216,593	
Cash and Cash Equivalents, end of year	\$ <u>9,214,457</u>	\$ <u>12,543,123</u>	\$ <u>21,757,580</u>	\$ <u>11,802,736</u>	
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities	\$ (4,729,382)	\$ 2,100,032	\$ (2,629,350)	\$ (4,522,316)	
Receivables	(429,906)	(150,230)	(580,136)	(179,217)	
Accounts and claims payable	(825,387)	6,393,875	5,568,488	(1,522,011)	
Unearned revenue	549,286		549,286	<u>134,815</u>	
Net cash provided by (used in)	·	·	·		
operating activities	\$ <u>(5,435,389</u> )	\$ <u>8,343,677</u>	\$ <u>2,908,288</u>	\$ <u>(6,088,729</u> )	
Noncash Items Impacting Recorded Assets					
Increase (decrease) in fair value of investments	\$ <u>135,786</u>	\$ <u>399,389</u>	\$ <u>535,175</u>	\$ <u>(209,933</u> )	

# Combining Financial Statements Fiduciary Funds



This page intentionally left blank

#### **Combining Statements of Assets and Liabilities**

Fiduciary Funds – Agency June 30, 2016 With Summarized Financial Information for 2015

			To	otal
	Local Fund	MCS Agency Fund	2016	2015
Assets				
Restricted cash and cash equivalents	\$33,907,810	\$ 4,473,841	\$38,381,651	\$65,119,872
Other		<u>774</u>	774	1,674
Total assets	\$ <u>33,907,810</u>	\$ <u>4,474,615</u>	\$ <u>38,382,425</u>	\$ <u>65,121,546</u>
Liabilities				
Due to other governments	\$	\$ 4,474,615	\$ 4,474,615	\$10,765,737
Advances from other governments	33,907,810		33,907,810	54,355,809
Total liabilities	\$ <u>33,907,810</u>	\$ <u>4,474,615</u>	\$ <u>38,382,425</u>	\$ <u>65,121,546</u>

#### **Combining Statements of Changes in Assets and Liabilities**

Fiduciary Funds – Agency Years ended June 30, 2016 and 2015

	2016				
Local Fund	Beginning Balance	Additions	Deductions	Ending Balance	
Assets					
Restricted cash and cash equivalents Restricted investments	\$54,355,809 	\$ 3,327,830 	\$ 23,775,829 	\$33,907,810 	
Other		_ <del></del>		<u></u>	
Total assets	\$ <u>54,355,809</u>	\$ <u>3,327,830</u>	\$ <u>23,775,829</u>	\$ <u>33,907,810</u>	
Liabilities	•		•	•	
Advances from other governments  Total liabilities	\$ <u>54,355,809</u> \$ <u>54,355,809</u>	\$ <u>2,889,846</u> \$ <u>2.889.846</u>	\$ <u>23,337,845</u> \$ <u>23,337,845</u>	\$ <u>33,907,810</u> \$ <u>33,907,810</u>	
	· <del></del>	·	\ <u></u>	· — — —	
MCS Agency Fund					
Assets Restricted cash and cash equivalents	\$10,764,063	\$207,203,236	\$213,493,458	\$ 4,473,841	
Other	1,674	28,623	29,523	774	
Total assets	\$ <u>10,765,737</u>	\$ <u>207,231,859</u>	\$ <u>213,522,981</u>	\$ <u>4,474,615</u>	
Liabilities					
Due to other governments  Total liabilities	\$ <u>10,765,737</u> \$ <u>10,765,737</u>	\$ <u>207,231,859</u> \$ <u>207,231,859</u>	\$ <u>213,522,981</u> \$ <u>213,522,981</u>	\$ <u>4,474,615</u> \$ <u>4,474,615</u>	
Totals					
Assets Restricted cash and cash equivalents	\$65,119,872	\$210,531,066	\$237,269,287	\$38,381,651	
Restricted cash and cash equivalents  Restricted investments	φου, 119,072 	φ210,551,000 	φ231,209,201	φ30,301,031 	
Other	1.674	28,623	29.523	774	
Total assets	\$ <u>65,121,546</u>	\$ <u>210,559,689</u>	\$ <u>237,298,810</u>	\$ <u>38,382,425</u>	
Liabilities					
Due to other governments	\$10,765,737	\$207,231,859	\$213,522,981	\$ 4,474,615	
Advances from other governments	54,355,809	2,889,846	23,337,845	33,907,810	
Total liabilities	\$ <u>65,121,546</u>	\$ <u>210,121,705</u>	\$ <u>236,860,826</u>	\$ <u>38,382,425</u>	

2015					
Beginning Balance	Additions	<u>Deductions</u>	Ending Balance		
\$38,974,282	\$ 95,286,240	\$ 79,904,713	\$54,355,809		
21,444,033	44,501,261	65,945,294			
48,745		48,745			
\$60,467,060	\$139,787,501	\$145,898,752	\$ <u>54,355,809</u>		
\$ <u>60,467,060</u>	\$ <u>29,163,613</u>	\$ 35,274,864	\$ <u>54,355,809</u>		
\$ <u>60,467,080</u>	\$ <u>29,163,613</u>	\$ 35,274,864	\$ <u>54,355,809</u>		
\$ 4,696,041	\$206,683,043 <u>23,439</u> \$ <u>206,706,482</u>	\$200,615,021 23,365 \$200,638,386	\$10,764,063 1,674 \$ <u>10,765,737</u>		
\$ <u>4,697,641</u>	\$ <u>206,706,482</u>	\$ <u>200,638,386</u>	\$10,765,737		
\$ <u>4,697,641</u>	\$ <u>206,706,482</u>	\$ <u>200,638,386</u>	\$10,765,737		
\$43,670,323	\$301,969,283	\$280,519,734	\$65,119,872		
21,444,033	44,501,261	65,945,294			
50,345	23,439	72,110	1,674		
\$ <u>65,164,701</u>	\$ <u>346,493,983</u>	\$ <u>346,537,138</u>	\$ <u>65,121,546</u>		
\$ 4,697,641	\$206,706,482	\$200,638,386	\$10,765,737		
60,467,060	_29,163,613	_35,274,864	54,355,809		
\$ <u>65,164,701</u>	\$235,870,095	\$235,913,250	\$ <u>65,121,546</u>		



This page intentionally left blank

## Budgetary Comparison Schedules and Reconciliations Debt Service and Nonmajor Governmental Funds

Debt Service - State Road Bond Fund

Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted	Fina		ces Between al Budget nd Actual	
	Amounts	Actual	2016	2015	
Budgetary fund balance, beginning of year Resources (inflows)	\$ 40,982,580	\$ 40,982,580	\$	\$	
Vehicle sales taxes	163,032,000	170,459,768	7,427,768	12,853,873	
Interest	223,524	499,592	276,068	188,837	
Amount available for appropriation	204,238,104	211,941,940	7,703,836	13,042,710	
Charges to appropriations (outflows)					
Bond principal and interest payments	175,265,549	175,265,549		3,023,833	
Total charges to appropriations	175,265,549	175,265,549		3,023,833	
Budgetary fund balance, end of year	\$ <u>28,972,555</u>	\$ <u>36,676,391</u>	\$ <u>(7,703,836)</u>	\$ <u>16,066,543</u>	

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 2016
Budgetary fund balance, end of year	\$36,676,391
Receivables	16,287,662
Change in fair value of investments	<u>37,197</u>
GAAP basis fund balance, end of year	\$ <u>53,001,250</u>

Nonmajor Governmental – Multimodal Federal and State Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Final I	s Between Budget Actual
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$ 1,542,438	\$ 1,542,438	\$	\$
State government Intergovernmental/cost	19,544,129	14,153,305	(5,390,824)	(3,090,000)
reimbursement/miscellaneous		2,228,634	2,228,634	2,278,610
American Recovery and Reinvestment Act	13,000,000	6,101,540	(6,898,460)	(12,688,816)
Federal government	62,503,736	<u>58,065,188</u>	(4,438,548)	2,808,572
Amount available for appropriation	96,590,303	82,091,105	(14,499,198)	(10,691,634)
Charges to appropriations (outflows)  Multimodal operations				
Personal service	267,919	276,674	(8,755)	(57,743)
Fringe benefits	228,885	222,576	6,309	(15,815)
Expense and equipment	358,100	76,283	281,817	36,939
Program	93,739,129	79,557,549	14,181,580	18,102,780
Total charges to appropriations	94,594,033	80,133,082	14,460,951	18,066,161
Budgetary fund balance, end of year	\$ <u>1,996,270</u>	\$ <u>1,958,023</u>	\$(38,247)	\$ <u>7,374,527</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual <u>2016</u>
Budgetary fund balance, end of year	\$ 1,958,023
Receivables	5,747,026
Payables	(6,450,873)
Unearned revenues	(621,091)
Due to other funds	(8,822)
GAAP basis fund balance, end of year	\$ <u>624,263</u>

Nonmajor Governmental - State Transportation Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Between Final Budget and Actual	
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$3,270,047	\$3,270,047	\$	\$
Reimbursements/miscellaneous		42,914	42,914	
Sales taxes	4,361,597	4,542,730	181,133	403,467
Amount available for appropriation	7,631,644	7,855,691	224,047	403,467
Charges to appropriations (outflows)				
Multimodal operations				
Personal service	129,844	129,259	585	(11,210)
Fringe benefits	104,597	101,695	2,902	1,154
Expense and equipment	61,220	28,281	32,939	(7,166)
Program	3,185,353	3,166,488	18,865	69,431
Total charges to appropriations	3,481,014	3,425,723	55,291	52,209
Budgetary fund balance, end of year	\$ <u>4,150,630</u>	\$ <u>4,429,968</u>	\$ <u>279,338</u>	\$ <u>455,676</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
Budgetary fund balance, end of year Receivables Payables Due to other funds	\$4,429,968 432,433 (14,950) (4,356)
GAAP basis fund balance, end of year	\$ <u>4,843,095</u>

Nonmajor Governmental - Aviation Trust Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Between Final Budget and Actual	
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$11,817,745	\$11,817,745	\$	\$
Fuel taxes	197,459	251,316	53,857	(23,334)
Sales taxes	6,101,609	4,351,566	(1,750,043)	605,687
Interest	48,407	54,500	6,093	42,340
Amount available for appropriation	<u>18,165,220</u>	<u>16,475,127</u>	(1,690,093)	624,693
Charges to appropriations (outflows)				
Multimodal operations				
Personal service	491,217	459,508	31,709	18,885
Fringe benefits	373,432	354,120	19,312	12,839
Expense and equipment	167,686	164,337	3,349	(11,195)
Program	10,350,000	6,429,399	3,920,601	1,895,248
Total charges to appropriations	11,382,335	7,407,364	3,974,971	1,915,777
Budgetary fund balance, end of year	\$ <u>6,782,885</u>	\$ <u>9,067,763</u>	\$ <u>2,284,878</u>	\$ <u>2,540,470</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 2016
Budgetary fund balance, end of year	\$ 9,067,763
Receivables	36,288
Payables	(335,116)
Due to other funds	(13,854)
Change in fair value of investments	(4,323)
GAAP basis fund balance, end of year	\$ <u>8,750,758</u>

Nonmajor Governmental – State Transportation Assistance Revolving Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Between Final Budget and Actual	
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$2,634,003	\$2,634,003	\$	\$
Interest		55,357	55,357	63,601
License fees, and permits		780	780	740
Intergovernmental/cost				
reimbursements/miscellaneous	500,733	323,902	<u>(176,831</u> )	<u>(52,179</u> )
Amount available for appropriation	3,134,736	3,014,042	(120,694)	12,162
Charges to appropriations (outflows)  Multimodal operations				
Expense and equipment	733	733		
Program	500,000	994	<u>499,006</u>	
Total charges to appropriations	500,733	1,727	<u>499,006</u>	
Budgetary fund balance, end of year	\$ <u>2,634,003</u>	\$ <u>3,012,315</u>	\$ <u>378,312</u>	\$ <u>12,162</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
Budgetary fund balance, end of year	\$3,012,315
Receivables	1,054,667
Payables	(2,961)
Change in fair value of investments	2,403
GAAP basis fund balance, end of year	\$ <u>4,066,424</u>

Nonmajor Governmental – MCS Federal Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Between Final Budget and Actual	
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows) Intergovernmental/cost	\$ 118,419	\$ 118,419	\$	\$
reimbursements/miscellaneous		4,726	4,726	841
Federal government	1,999,725	1,726,720	<u>(273,005</u> )	<u>(635,136</u> )
Amount available for appropriation	<u>2,118,144</u>	<u>1,849,865</u>	<u>(268,279</u> )	<u>(634,295</u> )
Charges to appropriations (outflows)  Maintenance				
Program	1,999,725	1,724,781	274,944	632,318
Total charges to appropriations	1,999,725	1,724,781	274,944	632,318
Budgetary fund balance, end of year	\$ <u>118,419</u>	\$ <u>125,084</u>	\$ <u>6,665</u>	\$ <u>(1,977</u> )

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
<b>Budgetary fund balance, end of year</b> Receivables Payables	\$125,084 13,958 <u>(13,958</u> )
GAAP basis fund balance, end of year	\$ <u>125,084</u>

Nonmajor Governmental – Grade Crossing Safety Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Between Final Budget and Actual	
	Amounts	<u>Actual</u>	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$3,878,017	\$3,878,017	\$	\$
License, fees and permits Intergovernmental/cost	1,323,143	1,336,137	12,994	(6,094)
reimbursements/miscellaneous  Amount available for appropriation	<u>5,201,160</u>	<u>1,079</u> <u>5,215,233</u>	1,079 14,073	3,999 (2,095)
Charges to appropriations (outflows)  Multimodal operations				
Expense and equipment Program	12,991 <u>4,000,000</u>	12,991 <u>2,775,275</u>	1,224,725	1 1,250,457
Total charges to appropriations  Budgetary fund balance, end of year	<u>4,012,991</u> \$1.188.169	2,788,266 \$2.426.967	<u>1,224,725</u> \$1.238.798	1,250,458 \$1,248,363
buugetai y iuiiu balailee, ellu ol yeal	φ <u>1,100,109</u>	φ <u><b>∠,4∠0,90</b>7</u>	φ <u>1,230,790</u>	φ <u>1,240,303</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
Budgetary fund balance, end of year Receivables Payables Deferred revenues	\$2,426,967 160,995 (158,343) (57,207)
GAAP basis fund balance, end of year	\$ <u>2,372,412</u>

Nonmajor Governmental – Railroad Expense Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Final E	s Between Budget Actual
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$ 976,830	\$ 976,830	\$	\$
License, fees and permits Intergovernmental/cost	1,130,841	422,007	(708,834)	224,686
reimbursements/miscellaneous				<u>65</u>
Amount available for appropriation	<u>2,107,671</u>	1,398,837	<u>(708,834</u> )	<u>224,751</u>
Charges to appropriations (outflows)  Multimodal operations				
Personal service	399,544	354,177	45,367	98,496
Fringe benefits	330,340	276,225	54,115	98,699
Expense and equipment	203,951	165,554	38,397	(9,874)
Total charges to appropriations	933,835	795,956	137,879	187,321
Budgetary fund balance, end of year	\$ <u>1,173,836</u>	\$ <u>602,881</u>	\$ <u>(570,955</u> )	\$ <u>412,072</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
<b>Budgetary fund balance, end of year</b> Payables Due to other funds	\$602,881 (30,696) <u>(12,969</u> )
GAAP basis fund balance, end of year	\$ <u>559,216</u>

Nonmajor Governmental – Highway Safety Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Final E	s Between Budget Actual
	Amounts	Actual	2016	2015
Budgetary fund balance, beginning of year Resources (inflows) Intergovernmental/cost	\$ 208,328	\$ 208,328	\$	\$
reimbursements/miscellaneous		3,066	3,066	3,118
Federal government	<u>19,568,339</u>	<u>17,181,479</u>	<u>(2,386,860</u> )	<u>15,420,598</u>
Amount available for appropriation	<u>19,776,667</u>	<u>17,392,873</u>	<u>(2,383,794</u> )	<u>15,423,716</u>
Charges to appropriations (outflows)  Maintenance				
Personal service	287,116	255,231	31,885	35,015
Fringe benefits	249,710	209,084	40,626	60,534
Expense and equipment	54,393	54,393		76
Program	18,977,120	16,451,604	2,525,516	5,591,308
Total charges to appropriations	19,568,339	16,970,312	2,598,027	5,686,933
Transfers to Road Fund	<u>(7,000,000</u> )	(195,736)	6,804,264	8,833,183
Budgetary fund balance, end of year	\$ <u>(6,791,672</u> )	\$ <u>226,825</u>	\$ <u>7,018,497</u>	\$ <u>18,569,966</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
Budgetary fund balance, end of year Receivables Payables	\$ 226,825 2,045,024 (1,983,722)
GAAP basis fund balance, end of year	\$ <u>288,127</u>

Nonmajor Governmental – Motorcycle Safety Fund Year Ended June 30, 2016 With Summarized Financial Information for 2015

	Final Budgeted		Variances Final B and A	Budget
	Amounts	<u>Actual</u>	2016	2015
Budgetary fund balance, beginning of year Resources (inflows)	\$204,619	\$204,619	\$	\$
License, fees and permits	324,725	314,302	(10,423)	(101,076)
Amount available for appropriation	529,344	518,921	(10,423)	(101,076)
Charges to appropriations (outflows)  Maintenance				
Expense and equipment	3,559	3,559		
Program	425,000	288,895	<u>136,105</u>	197,980
Total charges to appropriations	428,559	292,454	136,105	197,980
Budgetary fund balance, end of year	\$ <u>100,785</u>	\$ <u>226,467</u>	\$ <u>125,682</u>	\$ <u>96,904</u>

The following reconciliation is the difference between the state's budgetary basis and accounting principles generally accepted in the United States of America (GAAP) basis:

Reconciliation to GAAP	Actual 
Budgetary fund balance, end of year	\$ <u>226,467</u>
GAAP basis fund balance, end of year	\$ <u>226,467</u>



This page intentionally left blank



This page intentionally left blank

### **Index and Overview Statistical Section**

<u>Financial Trends</u>	<u>Page</u>
These schedules are intended to assist in understanding and assessing the Department's	
financial performance over time.	
Net Position – Government-wide	119
Changes in Net Position – Government-wide	120
Changes in Fund Balances – Governmental Funds	122
Fund Balances – Governmental Funds	124
Expenditures of Federal Awards	125
Revenue Capacity	
These schedules are intended to assist in understanding and assessing the factors affecting	
Missouri's fuel tax, the Department's largest source of income.	
Revenue Base – State Motor Fuel Taxes	126
Revenue Rates – State Motor Fuel Taxes	127
Principal Revenue Suppliers – State Motor Fuel Taxes	128
Debt Capacity	
These schedules are intended to assist in understanding and assessing the Department's	
current burden and the Department's ability to issue additional debt in the future.	
Ratios of Outstanding Debt	130
Pledged Revenue Coverage Related to Revenue Bonds	132
Demographic and Economic Information	
These schedules are intended to assist in understanding the environment in which the	
Department's financial activities take place.	
Population, Personal Income and Unemployment Rate	134
Employment Sectors	135
Licensed Drivers with Population Data	136
Vehicle Registrations with Fuel Tax Receipts	137
Operating Information	
These schedules are intended to provide information about the Department's services	
and infrastructure.	
Demand and Level of Service Indicators	138
Capital Asset Indicators	142
Employee Full-Time Equivalents (FTE)	144

#### Sources:

Unless otherwise stated, information in the following tables is derived from the Missouri Department of Transportation (MoDOT) annual financial reports for the years shown.

#### Note:

The objective of this statistical section is to provide users with historical perspective by presenting information for multiple years. Schedules originate with the year that the Department began tracking the information, the tracking process or data collection system changed, or it became administratively feasible to report retroactively.



This page intentionally left blank

### Financial Trends Net Position – Government-wide

Years Ended June 30

(Amounts in Thousands)

Year	Net Investment in Capital Assets	Restricted	Unrestricted	Total
<u>r cur</u>	in Gapital Assets	Restricted	<u>Omestrioted</u>	<u> </u>
2016	\$27,429,189	\$ 300	\$ (424,498)	\$27,004,991
2015	27,037,883	300	(475,196)	26,562,987
2014	26,636,056	782,346		27,418,402
2013	26,077,114	875,904		26,953,018
2012	25,383,369	1,027,111		26,410,480
2011	24,603,720	1,390,363		25,994,083
2010	24,396,695	985,705		25,382,400
2009	24,461,090	678,643		25,139,733
2008	23,945,040	1,061,821		25,006,861
2007	24,016,417	788,665		24,805,082

#### Notes:

Amounts for 2009 include the restatement of beginning balances due the to implementation of GASB 51, Accounting and Financial Reporting for Intangible Assets.

Amounts for fiscal year 2012, 2013 and 2014 were restated due to the implementation of GASB 65, *Items Previously Reported as Assets and Liabilities*, and to correct errors related to infrastructure in progress, infrastructure and infrastructure depreciation.

Amounts for 2015 include restatement of beginning balances due to the implementation of GASB 68, *Accounting and Financial Reporting for Pensions*, and to correct errors related to infrastructure in progress, infrastructure and infrastructure depreciation.

### Financial Trends Changes in Net Position – Government-wide

Years Ended June 30

(Amounts in Thousands)

	2016	2015	2014	2013
Transportation Program Expenses				
Administration	\$ 25,374	\$ 24,672	\$ 32,791	\$ 32,244
Fleet, facilities and information systems	18,088	29,865	32,790	34,905
Maintenance	328,987	329,098	420,000	398,274
Construction	258,846	316,038	194,552	222,767
Multimodal operations	93,500	84,259	89,148	89,184
Interest	104,190	112,690	129,873	136,493
Other state agencies	225,148	226,370	208,610	199,660
Self insurance	21,604	21,376	19,407	15,336
Medical and life insurance	111,561	106,453	97,483	94,695
Pension obligations	78,196	91,858		·
Other post-employment benefit obligations	44,005	50,179	50,586	75,152
Depreciation	474,320	454,219	442,734	413,382
Total transportation program expenses	<u>1,783,819</u>	<u>1,847,077</u>	<u>1,717,974</u>	<u>1,712,092</u>
Transportation Program Revenues				
Charges for services				
Licenses, fees and permits	310,073	290,319	290,153	283,022
Member insurance premiums	41,989	39,870	38,169	37,328
Other	68,200	<u>55,454</u>	<u>85,389</u>	108,043
Total charges for services	420,262	385,643	413,711	428,393
Federal government				
American Recovery and Reinvestment Act	18,160	14,628	28,765	49,912
Operating	77,468	82,521	87,531	87,689
Capital	826,329	763,952	839,912	892,031
Total federal government	921,957	<u>861,101</u>	956,208	<u>1,029,632</u>
Total transportation program revenues	<u>1,342,219</u>	<u>1,246,744</u>	<u>1,369,919</u>	<u>1,458,025</u>
Net expense of transportation program	(441,600)	<u>(600,333</u> )	(348,055)	(254,067)
General Revenues				
Fuel taxes	517,366	493,076	489,984	486,529
Sales and use taxes	350,372	335,420	311,761	304,163
Unrestricted investment earnings	9,101	10,569	13,755	(1,157)
State appropriations	14,216	15,010	14,347	11,630
Donated assets				
Gain (loss) on sale of capital assets	<u>(7,451</u> )	<u>(15,212</u> )	<u>(16,408</u> )	(4,560)
Total general revenues	<u>883,604</u>	<u>838,863</u>	<u>813,439</u>	<u>796,605</u>
Changes in Net Position	\$ <u>442,004</u>	\$ <u>238,530</u>	\$ <u>465,384</u>	\$ <u>542,538</u>

#### Notes:

Government-wide financial statements are prepared on a full accrual basis and include transactions related to capital assets and long-term obligations. These statements also include the effects of eliminating off-setting revenues and expenses related to the Department's internal service funds.

Amounts for fiscal year 2012, 2013 and 2014 were restated due to the implementation of GASB 65, Items Previously Reported as Assets and Liabilities, and to correct errors related to infrastructure in progress, infrastructure and infrastructure depreciation.

Amounts for 2015 includes restatements to correct errors related to infrastructure in progress, infrastructure and infrastructure depreciation.

2012	2011	2010	2009	2008	2007
\$ 30,040	\$ 33,168	\$ 33,648	\$ 34,834	\$ 33,645	\$ 38,887
37,268	44,866	55,543	54,464	56,721	54,400
389,803	412,469	433,729	424,327	406,374	378,902
321,048	318,551	268,009	257,943	240,821	273,086
68,282	64,873	110,151	85,999	74,128	71,268
140,710	147,720	138,106	106,538	102,344	75,228
214,696	198,814	177,646	174,587	178,319	169,906
13,894	29,222	31,967	19,210	32,103	7,854
97,137	94,472	90,644	89,774	87,710	102,642
75,896	79,025	83,132	65,804	69,731	
323,238	<u>747,674</u>	<u>876,501</u>	<u>751,246</u>	<u>746,456</u>	<u>849,957</u>
<u>1,712,012</u>	<u>2,170,854</u>	<u>2,299,076</u>	<u>2,064,726</u>	<u>2,028,352</u>	<u>2,022,130</u>
284,677	274,673	284,337	290,399	291,843	259,086
35,636	32,591	30,868	29,047	26,534	25,369
131,371	150,871	108,214	160,013	86,719	67,816
451,684	458,135	423,419	479,459	405,096	352,271
99,266	248,894	298,421	28,279		
73,930	57,953	84,212	76,569	62,179	78,588
860,754	<u>1,228,181</u>	974,391	833,839	907,956	797,196
1,033,950	1,535,028	1,357,024	938,687	970,135	875,784
1,485,634	1,993,163	1,780,443	1,418,146	1,375,231	1,228,055
(226.270)	(477.604)	(E40 622)	(646 F00)	(652.424)	(704.075)
<u>(226,379</u> )	<u>(177,691</u> )	<u>(518,633</u> )	<u>(646,580</u> )	<u>(653,121</u> )	<u>(794,075</u> )
496,608	499,416	503,488	499,506	514,908	517,648
291,279	269,336	250,432	233,810	272,039	275,259
13,309	13,950	12,123	27,607	51,581	49,301
11,130	11,132	12,111	16,634	13,257	12,283
(2.002)	(4.400)	(4.0.05.4)	(4.000)	2.445	441
(3,223)	<u>(4,460</u> )	<u>(16,854</u> )	<u>(1,928</u> )	<u>3,115</u>	<u>1,034</u>
<u>809,103</u>	<u>789,374</u>	<u>761,300</u>	<u>775,629</u>	<u>854,900</u>	<u>855,966</u>
\$ <u>582,725</u>	\$ <u>611,683</u>	\$ <u>242,667</u>	\$ <u>129,049</u>	\$ <u>201,779</u>	\$ <u>61,891</u>

### Financial Trends Changes in Fund Balances – Governmental Funds

Years Ended June 30

(Amounts in Thousands)

	2016	2015	2014	2013
Revenues				
Fuel taxes	\$ 517,366	\$ 493,076	\$ 489,984	\$ 486,529
Sales and use taxes	350,372	335,420	311,761	304,163
Licenses, fees and permits	310,073	290,319	290,158	283,022
Intergovernmental/cost reimbursements/miscellaneous	67,565	51,017	84,753	138,732
Investment earnings	6,359	8,655	11,679	(1,149)
American Recovery and Reinvestment Act	18,160	14,758	28,635	49,912
State government	14,216	15,010	14,346	11,630
Federal government	907,421	841,855	926,170	985,071
Total revenues	2,191,532	2,050,110	2,157,486	2,257,910
Expenditures				
Administration	51,365	50,713	48,547	46,936
Fleet, facilities and information systems	38,744	38,980	35,904	38,058
Maintenance	435,964	434,328	450,577	454,740
Construction	296,946	369,352	216,563	241,931
Multimodal operations	94,647	85,363	89,332	89,404
	690,878	673,312	849,897	956,489
Capital outlay	·	·	·	· ·
Debt service - principal	175,103	188,913	178,903	165,332
Debt service - interest	125,274	128,536	148,936	150,721
Other state agencies	251,143	<u>251,408</u>	233,470	226,683
Total expenditures	2,160,064	<u>2,220,905</u>	<u>2,252,129</u>	<u>2,370,294</u>
Excess of revenues over (under) expenditures	31,468	(170,795)	(94,643)	(112,384)
Other Financing Sources (Uses)				
Notes issued		3,619	13,240	9,493
Bonds issued				
Refunding bonds issued			900,990	
Refunding bonds escrow payment			(1,082,245)	
Bond interest rate swap				
Premium on bonds			185,693	
Discount on bonds				
Capital leases issued	114	18	(2,044)	116
Refinancing capital leases issued				
Capital lease termination payment				
Capital asset sales	11,889	5,422	7,488	13,301
Transfers in	460,974	460,003	476,745	511,732
Transfers out	<u>(460,974)</u>	<u>(460,003)</u>	<u>(476,745)</u>	(511,732)
Total other financing sources (uses)	12,003	9,059	23,122	22,910
Net Changes in Fund Balances	\$ <u>43,471</u>	\$ <u>(161,736</u> )	\$ <u>(71,521</u> )	\$ <u>(89,474</u> )
Debt service as a percentage of noncapital	20.04	04.07	00.04	00.07
expenditures	20 %	21 %	23 %	22 %
Debt service as a percentage of total revenues	14 %	15 %	15 %	14 %

#### Notes:

Governmental fund financial statements are prepared on a modified accrual basis to report changes in net current financial resources. These statements differ from cash-based budget reports primarily because revenues are recognized if they are collected within 60 days of the end of the fiscal year and expenditures are recorded when the related liability is incurred, except that certain long-term obligations are recognized to the extent they have matured.

Some amounts have been recategorized for comparability and implementation of GASB 54, Fund Balance Reporting and Governmental Fund Type Definitions in fiscal year 2011.

Amounts for 2015 includes restatements of capital outlay and construction expenses related to adjustments made to infrastructure.

2012	<u>2011</u>	2010	2009	2008	2007
\$ 496,608	\$ 499,416	\$ 503,488	\$ 499,506	\$ 514,908	\$ 517,648
291,279	269,336	251,343	234,599	270,339	275,259
284,614	274,709	284,909	290,925	290,709	259,086
138,629	131,809	128,160	139,105	80,668	89,997
11,011	11,548	8,957	23,417	46,890	44,388
99,265	248,834	298,333	28,279		
11,131	11,132	12,111	16,634	13,257	12,283
928,718	1,283,838	1,059,348	909,634	970,135	877,795
<u>2,261,255</u>	<u>2,730,622</u>	<u>2,546,649</u>	<u>2,142,099</u>	<u>2,186,906</u>	<u>2,076,456</u>
46,636	48,833	49,247	49,224	46,822	45,797
41,133	49,110	59,586	56,986	58,933	58,759
440,357	450,103	471,740	466,143	433,653	436,796
354,259	338,482	293,021	273,099	264,693	300,579
68,481	65,112	110,412	86,202	74,303	71,485
1,112,769	1,249,787	1,405,741	1,307,318	1,143,496	1,248,304
143,582	166,854	102,261	103,123	88,097	105,630
155,534	162,911	146,006	115,468	109,730	89,997
240,086	223,667	<u>201,472</u>	<u>197,248</u>	<u>199,237</u>	<u> 189,409</u>
<u>2,602,837</u>	<u>2,754,859</u>	<u>2,839,486</u>	<u>2,654,811</u>	<u>2,418,964</u>	<u>2,546,756</u>
(341,582)	(24,237)	(292,837)	(512,712)	(232,058)	(470,300)
9,097	10,095	10,910	1,856	4,539	406
		1,085,000	142,735	526,800	800,000
	130,390		,		394,870
	(150,477)				(432,408)
				(11,118)	
	20,972	30,631	2,835	27,808	73,180
				(170)	
12	4,869	3,284	581	763	1,355
				22,985	
		7.050		(22,559)	
10,591	9,358	7,252	6,830	8,705	8,679
496,854	515,181	536,864	527,110 (527,110)	574,864	523,744
(496,854) 19,700	<u>(515,181</u> ) <u>25,207</u>	<u>(536,864)</u> <u>1,137,077</u>	<u>(527,110)</u> <u>154,837</u>	<u>(574,864)</u> <u>557,753</u>	(523,744) 846,082
\$ <u>(321,882)</u>	\$ <u>970</u>	\$ <u>844,240</u>	\$ <u>(357,875</u> )	\$ <u>325,695</u>	\$ <u>375,782</u>
20 %	22 %	17 %	16 %	16 %	15 %
13 %	12 %	10 %	10 %	9 %	9 %
. 5 76	.= 70	. 5 76	. 5 76	2 70	3 70

### Financial Trends Fund Balances – Governmental Funds

Years Ended June 30

(Amounts in Thousands)

<u>Year</u>	Nonspendable - Inventories	Restricted - Highways and <u>Transportation</u>	<u>Unassigned</u>	Total
2016	\$39,614	\$ 972,979	\$	\$1,012,593
2015	37,574	931,548		969,122
2014	29,135	1,103,299	(1,576)	1,130,858
2013	34,841	1,167,773	(234)	1,202,380
2012	45,790	1,248,963	(2,899)	1,291,854
2011	46,731	1,567,005		1,613,736
2010	43,711	1,569,055		1,612,766
2009	47,693	1,210,523	(489,690)	768,526
2008	42,443	1,083,957		1,126,400
2007	40,366	760,339		800,705

#### Notes:

Amounts were reclassified in fiscal year 2011 due to implementation of GASB 54, Fund Balance Reporting and Governmental Fund Type Definitions.

## **Financial Trends Expenditures of Federal Awards**

Years Ended June 30

(Amounts in Thousands)

<u>Year</u>	Roads <u>and Bridges</u>	Multimodal	Motor Carriers	Highway Safety	Total
2015	\$ 761,537	\$56,573	\$3,925	\$35,039	\$ 857,074
2014	843,571	65,095	3,374	31,199	943,239
2013	912,736	61,776	3,225	40,381	1,018,118
2012	940,436	44,769	2,838	24,523	1,012,566
2011	1,459,615	43,409	1,576	18,517	1,523,117
2010	1,244,642	69,158	1,701	21,925	1,337,426
2009	858,715	52,741	1,207	25,377	938,040
2008	909,643	46,440	1,410	17,208	974,701
2007	800,933	47,658	1,327	34,637	884,555
2006	764,803	45,148	1,434	28,596	839,981

#### Source:

MoDOT Schedule of Expenditures of Federal Awards prepared for inclusion in the State Auditor's single audit report for the state of Missouri

Notes:

Expenditures include State Emergency Management Agency amounts.

Fiscal year 2016 data is not yet available.

### Revenue Capacity Revenue Base - State Motor Fuel Taxes

Years Ended June 30

(Amounts in Thousands)

				Distribution	
<u>Year</u>	Gallons	Net State Receipts	Cities	Counties	MoDOT
2016	4,107,558	\$697,580	\$104,130	\$81,663	\$511,787
2015	4,009,046	680,045	103,909	81,487	494,649
2014	3,925,826	667,361	100,077	78,484	488,800
2013	3,919,121	666,106	99,433	77,980	488,693
2012	3,976,007	676,601	100,994	79,206	496,401
2011	4,033,033	685,447	103,065	80,851	501,531
2010	4,032,237	684,164	102,113	80,085	501,966
2009	4,002,068	680,862	101,685	79,750	499,427
2008	4,182,599	710,246	106,357	83,418	520,471
2007	4,141,906	704,071	105,875	83,036	515,160

Source:

MoDOT Financial Services Division

Notes:

Amounts are provided on a cash basis.

Dollar amounts are shown net of motor fuel tax refunds.

## Revenue Capacity Revenue Rates – State Motor Fuel Taxes

Years Ended June 30 (Cents per Gallon)

	Total	Local	
<u>Year</u>	Fuel Tax Rate	<u>Governments</u>	<u>MoDOT</u>
2016	17.00	4.55	12.45
2015	17.00	4.55	12.45
2014	17.00	4.55	12.45
2013	17.00	4.55	12.45
2012	17.00	4.55	12.45
2011	17.00	4.55	12.45
2010	17.00	4.55	12.45
2009	17.00	4.55	12.45
2008	17.00	4.55	12.45
2007	17.00	4.55	12.45

Source:

MoDOT Financial Services Division

Note:

Motor fuel tax rates are established by Chapter 142, RSMo. Increases in these rates require a statutory change.

## Revenue Capacity Principal Revenue Suppliers – State Motor Fuel Taxes

Year Ended June 30

(Amounts in Thousands)

	2016	2007
Gallons from top ten suppliers	3,548,114	3,447,494
Net revenue from top ten suppliers	\$ 603,179	\$ 586,074
Net revenue from all suppliers	\$ 697,580	\$ 745,269
Percentage from top ten suppliers	86 %	79 %

Sources:

Net revenue from top ten suppliers: Missouri Department of Revenue

Net revenue from all suppliers: MoDOT Financial Services Division

Remainder of information is extrapolated

Notes:

Top ten supplier information is released by the Department of Revenue only in the aggregate. Information on individual suppliers is not available. There are 115 total suppliers.



This page intentionally left blank

## **Debt Capacity Ratios of Outstanding Debt**

Years Ended June 30

(Amounts in Thousands Except Per Capita)

		Debt Outstand	ding at June 30	
<u>Year</u>	Road Bonds	Notes Issued	Capital Leases	<u>Total</u>
2016	\$2,341,150	\$ 644	\$ 127	\$2,341,921
2015	2,509,620	7,230	60	2,516,910
2014	2,679,170	22,923	93	2,702,186
2013	2,918,000	26,404	2,269	2,946,673
2012	3,071,525	28,405	2,466	3,102,396
2011	3,204,715	23,678	8,476	3,236,869
2010	3,352,640	32,707	14,322	3,399,669
2009	2,355,925	27,164	19,646	2,402,735
2008	2,298,080	34,042	28,443	2,360,565
2007	1.833.795	46.453	35.225	1.915.473

Sources:

Personal Income: United States Department of Commerce, Bureau of Economic Analysis

Population: United States Department of Commerce, Census Bureau

Notes:

Personal income and population are reported on a calendar year basis within the applicable fiscal year.

Ratio of Debt to Income Percentage of		Ratio of Debt to Population		
Personal Income	Personal Income	<u>Population</u>	Per Capita	
\$263,751,000	0.89 %	6,084	\$385	
255,748,000	0.98	6,064	415	
238,095,000	1.13	6,044	447	
223,049,000	1.32	6,022	490	
229,986,000	1.35	6,011	516	
217,486,000	1.49	6,012	538	
213,238,000	1.59	5,987	568	
205,288,000	1.17	5,912	406	
198,757,000	1.19	5,878	402	
188,399,000	1.02	5,838	328	

# Debt Capacity Pledged Revenue Coverage Related to Revenue Bonds

Years Ended June 30

(Amounts in Thousands Except Coverage)

				<u>Se</u>	nior Lien Bond	15
Year	Senior Bond <u>Revenues (1)</u>	Operating Expenses (2)	Senior Net Pledged Revenues <u>Available</u>	<u>Principal</u>	Interest	<u>Coverage</u>
2016	\$968,300	\$372,800	\$595,500	\$51,965	\$19,090	8.38
2015	934,340	373,739	560,601	50,395	21,555	7.79
2014	914,514	348,537	565,977	47,815	23,877	7.89
2013	937,165	333,327	603,838	44,255	25,467	8.66
2012	935,399	342,240	593,159	31,790	26,868	10.11
2011	929,143	324,416	604,727	56,795	28,443	7.09
2010	916,929	281,320	635,609	41,280	32,386	8.63
2009	906,977	279,971	627,006	39,540	34,339	8.49
2008	965,169	279,823	685,346	38,005	36,118	9.25
2007	959,049	269,210	689,839	36,740	38,899	9.12
				Fede	eral Reimburse	ment
	Federal Reimbursement		Federal Reimbursement Bonds Net Pledged	Fede	eral Reimburse	ement
<u>Year</u>		<u>Expenses</u>	Reimbursement Bonds Net	Fede	eral Reimburse	ement Coverage
<u>Year</u> 2016	Reimbursement	Expenses \$	Reimbursement Bonds Net Pledged			
	Reimbursement Revenues (5)		Reimbursement Bonds Net Pledged Revenues	<u>Principal</u>	Interest (6)	<u>Coverage</u>
2016	Reimbursement Revenues (5) \$ 692,366		Reimbursement Bonds Net Pledged Revenues \$ 692,366	<u>Principal</u> \$37,325	Interest (6) \$29,840	<u>Coverage</u> 10.31
2016 2015	Reimbursement Revenues (5) \$ 692,366 624,417		Reimbursement Bonds Net Pledged Revenues \$ 692,366 624,417	Principal \$37,325 36,000	Interest (6) \$29,840 31,203	<b>Coverage</b> 10.31 9.29
2016 2015 2014	Reimbursement Revenues (5) \$ 692,366 624,417 708,726		Reimbursement Bonds Net Pledged Revenues \$ 692,366 624,417 708,726	Principal \$37,325 36,000 34,825	Interest (6) \$29,840 31,203 32,453	Coverage 10.31 9.29 10.53
2016 2015 2014 2013	Reimbursement Revenues (5) \$ 692,366 624,417 708,726 771,710		Reimbursement Bonds Net Pledged Revenues  \$ 692,366 624,417 708,726 771,710	Principal \$37,325 36,000 34,825 33,450	Interest (6) \$29,840 31,203 32,453 33,161	Coverage 10.31 9.29 10.53 11.59
2016 2015 2014 2013 2012	Reimbursement Revenues (5) \$ 692,366 624,417 708,726 771,710 719,532		Reimbursement Bonds Net Pledged Revenues \$ 692,366 624,417 708,726 771,710 719,532	Principal \$37,325 36,000 34,825 33,450 32,725	\$29,840 31,203 32,453 33,161 33,889	Coverage 10.31 9.29 10.53 11.59 10.80
2016 2015 2014 2013 2012 2011	Reimbursement Revenues (5) \$ 692,366 624,417 708,726 771,710 719,532 1,226,128		Reimbursement Bonds Net Pledged Revenues \$ 692,366 624,417 708,726 771,710 719,532 1,226,128	Principal \$37,325 36,000 34,825 33,450 32,725	\$29,840 31,203 32,453 33,161 33,889 36,026	Coverage  10.31 9.29 10.53 11.59 10.80 18.40
2016 2015 2014 2013 2012 2011 2010	Reimbursement Revenues (5) \$ 692,366 624,417 708,726 771,710 719,532 1,226,128 749,825		Reimbursement Bonds Net Pledged Revenues \$ 692,366 624,417 708,726 771,710 719,532 1,226,128 749,825	Principal \$37,325 36,000 34,825 33,450 32,725	\$29,840 \$1,203 32,453 33,161 33,889 36,026 19,476	Coverage  10.31 9.29 10.53 11.59 10.80 18.40 38.50

Senior Lien Bonds

Sources:

MoDOT Financial Services Division

#### Notes:

- (1) Senior Bond Revenues consist of various percentages of the state motor fuel tax, sales and use taxes and motor vehicle fees, as set by the state's constitution and statutes. Revenues are reported net of refunds and exclude sales tax revenue deposited into the State Road Bond Fund.
- (2) Operating Expenses consist of retirement benefit costs, the cost of enforcement of motor vehicle laws and the cost of collection of taxes and fees. The cost of collection reflects actual expenditures and does not reflect any Missouri Department of Revenue refunds associated with spending over the three percent cap during previous years.
- (3) First, Second, Third Lien Revenues consist of sales taxes deposited into the State Road Bond Fund.
- (4) First, Second, Third Lien Net Pledged Revenues consist of excess Senior Net Pledged Revenues and sales tax deposited into the State Road Bond Fund.
- (5) Federal Reimbursement Revenues exclude American Recovery and Reinvestment Act revenue and amounts passed through to other political entities. For debt service coverage calculation purposes, excess First, Second, Third Lien Net Revenues are not included.
- (6) Federal reimbursement interest is reported net of federal subsidies associated with Build America Bonds.

		First Lien			Second Lien			Third Lien		
First, Second, Third Lien Revenues (3)	First, Second, Third Lien Net Pledged Revenues (4)	<u>Principal</u>	Interest	<u>Coverage</u>	<u>Principal</u>	<u>Interest</u>	<u>Coverage</u>	<u>Principal</u>	Interest	<u>Coverage</u>
\$170,460	\$694,905	\$22,520	\$30,039	13.22	\$56,660	\$22,507	5.28	\$	\$10,276	4.89
162,858	651,509	53,940	30,044	7.76	13,555	21,768	5.46	15,660	10,308	4.48
149,793	644,078	52,330	38,643	7.08	12,055	25,316	5.02	15,025	10,352	4.19
113,443	647,559	50,805	41,111	7.05	10,605	25,798	5.05	14,410	9,974	4.24
106,451	640,952	49,385	43,432	6.91	5,465	26,024	5.16	13,825	9,989	4.33
100,945	620,434	48,025	45,721	6.62	1,600	26,088	5.11		10,048	4.72
93,744	655,687	41,725	47,609	7.34	5,280	26,299	5.42		4,785	5.22
91,013	644,140	35,575	49,140	7.60	9,775	26,690	5.32		668	5.29
84,476	695,699	24,510	50,204	9.31		16,978	7.59		1,654	7.45
65,738	679,938	23,530	40,651	10.60				13,080	2,339	8.55

# Demographic and Economic Information Population, Personal Income and Unemployment Rate

Years Ended December 31 (Amounts in Thousands)

<u>Year</u>	<u>Population</u>	Personal Income	Per Capita Personal Income	Unemployment Rate
2015	6,084	\$263,751,000	\$43	3.9 %
2014	6,064	255,748,000	42	5.1
2013	6,044	238,095,000	39	7.4
2012	6,022	223,049,000	39	7.6
2011	6,011	229,986,000	38	7.7
2010	6,012	217,486,000	36	9.2
2009	5,988	213,238,000	36	9.2
2008	5,912	205,288,000	35	6.0
2007	5,878	198,757,000	34	5.1
2006	5,838	188,399,000	32	5.2

Sources:

Population: United States Department of Commerce, Census Bureau

Personal Income, Per Capita Personal Income and Unemployment Rate: United States Department of

Commerce, Bureau of Economic Analysis

## **Demographic and Economic Information Employment Sectors**

Years Ended December 31

(Amounts in Thousands)

	2015			2006		
	<b>Employees</b>	<u>Rank</u>	<u>Percentage</u>	<b>Employees</b>	<u>Rank</u>	Percentage
Trade, transportation and utilities	540	1	20 %	561	1	20 %
Education and health services	452	2	16	384	3	14
Government	442	3	16	446	2	16
Professional and business services	373	4	13	339	4	12
Leisure and hospitality	276	5	10	272	6	10
Manufacturing	260	6	9	307	5	11
Financial activities	166	7	6	166	7	6
Construction, natural resources and mining	121	8	4	150	8	5
Other services	115	9	4	120	9	4
Information	<u>53</u>	10	2	<u>64</u>	10	2
Total	<u>2,798</u>		<u>100</u> %	<u>2,809</u>		<u>100</u> %

Source:

United States Department of Labor, Bureau of Labor Statistics

Note:

Information on employers is provided at the more general level of employment sectors, rather than the top ten specific employers of the state of Missouri. This data is more relevant to the mission of a transportation system.

## **Demographic and Economic Information Licensed Drivers with Population Data**

Years Ended June 30

(Amounts in Thousands)

		Change in		Change in
Year	Licensed Drivers	Licensed Drivers	<u>Population</u>	<b>Population</b>
2015	4,213	(82)	6,064	20
2014	4,295	15	6,044	22
2013	4,280	(8)	6,022	11
2012	4,288	11	6,011	(1)
2011	4,277	31	6,012	24
2010	4,246	28	5,988	76
2009	4,218	21	5,912	34
2008	4,197	35	5,878	40
2007	4,162	22	5,838	50
2006	4,140	5	5,788	43

Sources:

Licensed Drivers: Missouri Department of Revenue for federal reporting

Population: United States Department of Commerce, Census Bureau

Notes:

Fiscal year 2016 licensed drivers' data is not yet available.

Population is reported on a calendar year basis within the applicable fiscal year.

## Demographic and Economic Information Vehicle Registrations with Fuel Tax Receipts

Years Ended June 30

(Amounts in Thousands Except Fuel Tax Receipts per Registration)

Fiscal <u>Year</u>	Registrations	Percentage Change in <u>Registrations</u>	Net State Fuel Tax <u>Receipts</u>	Percentage Change in <u>Fuel Tax Receipts</u>	Fuel Tax Receipts per Registration
2015	6,689	4.7 %	\$680,045	2.6 %	104
2014	6,390	(6.1)	667,361	1.9	106
2013	6,807	2.2	666,106	0.2	98
2012	6,659	8.7	676,601	(2.8)	100
2011	6,124	(8.5)	685,447	0.2	112
2010	6,691	10.5	684,164	0.5	102
2009	6,057	1.6	680,862	(4.1)	112
2008	5,961	(0.6)	710,246	0.9	119
2007	5,997	(0.7)	704,071	(0.5)	117
2006	6,040	`7.7 <sup>′</sup>	707,856	(0.4)	117

Sources:

Registrations: Missouri Department of Revenue, Missouri State Highway Patrol and MoDOT for federal reporting

Fuel Tax Receipts: MoDOT Financial Services Division, cash basis

Note:

Fiscal year 2016 registrations data is not yet available.

## **Operating Information Demand and Level of Service Indicators**

Years Ended December 31

### Daily Vehicle Miles Traveled (Amounts in Thousands)

		Amounts in Thousant	43)			
<u>Year</u>	State <u>Highways</u>	Non-State <u>Highways</u>	Total Public Highways	Population (Amounts in <u>Thousands)</u>	Average Daily Miles <u>Per Capita</u>	
2015	136,129	60,849	196,978	6,084	32.4	
2014	134,056	60,293	194,349	6,064	32.1	
2013	131,064	58,871	189,935	6,044	31.4	
2012	130,518	56,887	187,405	6,022	31.1	
2011	129,512	58,948	188,460	6,011	31.4	
2010	130,628	62,879	193,507	6,012	32.2	
2009	130,047	59,257	189,304	5,988	31.6	
2008	130,703	55,834	186,537	5,912	31.6	
2007	134,149	55,303	189,452	5,878	32.2	
2006	132.758	55.828	188.586	5.838	32.3	

#### Sources:

Daily Vehicle Miles Traveled: MoDOT Transportation Planning Division

Population: United States Department of Commerce, Census Bureau



This page intentionally left blank

### **Operating Information Demand and Level of Service Indicators**

Years Ended June 30

Freight	Tonnage	e By M	ode
(Amounts	s In Thou	ısands	1 (1) (2

Travel Information by Mode

<u>Year</u>	Port (4)	Motor <u>Carrier</u>	<u>Aviation</u>	_Rail_	Number of Transit <u>Passengers</u>	Number of River Runner Rail Passengers	Number of Airline Passengers (Amounts in <u>Millions) (2)</u>
2016	n/a-cy	n/a-cy	n/a-cy	n/a-cy	n/a-src	172,000	n/a-cy
2015	37,000	485,000	186	397,000	62,800,000	185,600	n/a-src
2014	39,000	485,000	196	431,000	63,100,000	189,200	11.9
2013	35,000	464,000	198	420,000	62,500,000	197,000	11.6
2012	30,000	409,000	195	438,000	63,400,000	193,000	11.6
2011	33,000	400,000	197	449,000	58,600,000	191,000	11.7
2010	33,000	398,000	182	441,000	56,300,000	165,000	11.5
2009	24,000	368,000	190	416,000	68,400,000	153,000	11.5
2008	26,000	361,000	240	412,000	68,600,000	138,000	13.0
2007	29.000	470.000	260	410.000	64.800.000	144.312	13.4

#### Source:

MoDOT Tracker - Measures of Departmental Performance

#### Notes:

- (1) Data is estimated and provides generalized trends and movements.
- (2) Measured on a calendar year basis.
- (3) Negative numbers mean final project cost was less than the amount budgeted for the project.
- (4) Prior years data may be updated for information received in subsequent years.

n/a-cy: Not available - calendar year basis.

n/a-src: Not available - external source provides data.

Road and Bridge Pro	ojects	Safety					
Percent of Programmed Project Cost As Compared To Final Project Cost (3)	Percent of Projects Completed on Time	Number of Fatalities from Traffic Crashes (2) (4)	Number of Serious Injuries from Traffic Crashes (2) (4)	Percent of Stripes on Major Roads In Good Condition (2)			
(2.65) %	68 %	n/a-cy	n/a-cy	n/a-cy			
(5.56)	67	87 <b>0</b>	4,402	53.8 %			
(7.70)	73	766	4,657	83.0			
(12.47)	80	757	4,938	92.1			
(10.43)	75	826	5,506	96.4			
(15.37)	74	786	5,643	92.4			
(11.48)	79	821	6,096	91.3			
0.31	67	878	6,540	91.0			
(2.27)	71	960	6,931	96.4			
(2.57)	74	992	7,744	95.7			

## Operating Information Capital Asset Indicators (1)

Years Ended December 31

<u>Year</u>	Centerline <u>Miles</u>	Percentage of Major Highways <u>In Good Condition</u>	Number of Bridges in Poor Condition (2)
2015	33,873	90.4 %	1,898
2014	33,892	89.2	1,914
2013	33,890	89.7	1,966
2012	33,885	88.5	2,081
2011	33,845	88.1	2,208
2010	33,702	85.8	2,486
2009	33,639	86.5	2,679
2008	33,676	83.4	2,838
2007	33,685	78.0	2,844
2006	33,681	74.0	2,836

#### Sources:

MoDOT Tracker - Measures of Departmental Performance

Centerline miles provided by Transportation Planning Division

#### Notes:

- (1) Assets of non-highway modes are not owned by the state. MoDOT administers funds to those entities, primarily through federal and state grants.
- (2) The Safe and Sound Bridge Improvement program, completed in October 2012, rehabilitated 248 and replaced 554 bridges.

### **Operating Information** Capital Asset Indicators Years Ended December 31

	Total Public Centerline Miles									
Functional Classification	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Rural										
Interstate	842	842	841	867	723	722	722	722	722	800
Freeway/expressway	926	920	923	878	967	953	2	2		
Principal arterial	2,029	2,043	2,037	2,103	2,157	2,171	3,115	3,116	3,117	3,246
Minor arterial	3,959	3,953	3,964	3,962	3,959	3,944	3,948	3,927	3,927	4,076
Major collector	16,137	16,134	16,164	16,191	16,181	16,185	16,182	16,211	16,216	16,444
Minor collector	5,943	5,946	5,953	5,961	5,954	5,944	5,948	5,961	5,966	5,995
Local	927	923	934	965	963	935	885	875	869	922
Urban										
Interstate	538	538	538	512	482	459	459	459	459	381
Freeway/expressway	468	461	446	434	455	470	398	397	399	343
Principal arterial	654	689	708	719	730	730	803	808	811	701
Minor arterial	597	582	571	565	549	527	526	516	513	352
Major collector	523	517	485	446	445	414	410	437	442	235
Minor collector	22	23	14	2						
Local	308	321	312	280	280	248	241	245	244	186
Total centerline miles	<u>33,873</u>	33,892	33,890	<u>33,885</u>	<u>33,845</u>	33,702	<u>33,639</u>	<u>33,676</u>	<u>33,685</u>	<u>33,681</u>
Statewide Composite										
Interstate	1,380	1,380	1,379	1,379	1,206	1,181	1,181	1,181	1,181	1,181
Freeway/expressway	1,394	1,381	1,369	1,312	1,421	1,423	400	399	399	343
Arterial	7,239	7,267	7,280	7,349	7,394	7,372	8,392	8,367	8,368	8,375
Collector	22,625	22,620	22,616	22,600	22,580	22,542	22,540	22,609	22,624	22,674
Local	1,235	1,244	1,246	1,245	1,244	1,184	1,126	1,120	1,113	1,108
Total centerline miles	33,873	33,892	33,890	33,885	33,845	33,702	33,639	33,676	33,685	33,681

Source:

MoDOT Transportation Planning Division

### **Operating Information** Employee Full-Time Equivalents (FTE) Years Ended June 30

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
District offices Central office	4,493 <u>763</u>	4,610 <u>771</u>	4,653 <u>765</u>	4,501 <u>765</u>	4,685 <u>886</u>	5,183 <u>1,028</u>	5,541 <u>1,096</u>	5,512 <u>1,124</u>	5,577 <u>1,189</u>
Total	<u>5,256</u>	5,381	<u>5,418</u>	<u>5,266</u>	<u>5,571</u>	6,211	6,637	6,636	<u>6,766</u>

Source:

State of Missouri payroll reporting system

Note:

The decreases in 2011-2013 resulted from planned staffing reductions.

### Other Information



This page intentionally left blank



RubinBrown LLP
Certified Public Accountants
& Business Consultants

One North Brentwood Saint Louis, MO 63105

T 314.290.3300 F 314.290.3400

W rubinbrown.com
E info@rubinbrown.com

Independent Auditors' Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

Missouri Highways and Transportation Commission Missouri Department of Transportation Jefferson City, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Missouri Department of Transportation (the Department), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated September 28, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose Of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 28, 2016

KulinBrown LLP